PROPOSALS FOR MODEL LEGISLATION FOR MUNICIPAL CORPORATIONS



Proposals for Model Legislation for Municipal Corporations



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Indian Institute of Public Administration New Delhi

March 1977

608 67393x54x

Price : { INDIAN Rs. 40.00 ABROAD \$: 12.00 £ : 7.00

FOREWORD

A 'model' legislation for municipal corporations was prepared in the Institute's Centre for Municipal Administration (now Centre for Urban Studies) in 1971 at the request of the Union Ministry of Health and Family Planning. The work was undertaken by Prof. Deva Raj, assisted by Shri S.D. Dwivedi.

The 'model' legislation evoked considerable interest among the municipal corporations in the country and was discussed in a number of forums like the Conference of Mayors, Conference of Municipal Corporations and the Central Council of Local Self-Government. However, no State has so far undertaken any change in the legislative framework for the municipal corporations in terms of the 'model' legislation. A work of this kind needs to be supported by some kind of a consensus at the State and local levels and experience has demonstrated that such a consensus is not easy to come by.

The value of the 'model' legislation primarily rests on the synthesis of the various legislations on municipal corporations in the country and it is hoped that similar work would be initiated for other municipal authorities as well. I am grateful to my colleagues for suggesting that the 'model' legislation for the municipal corporations be printed for wider circulation and for its documentation value.

I thank Shri N.R. Gopalakrishnan for his valuable suggestions and keen interest in the production of this publication. I am thankful to Shri Om Anand, Shri K.K. Joshi, Shri Datar Singh and Shri B.L. Bhatla for their cooperation and efficiency in handling the highly exacting task of getting this printed.

New Delhi March, 1977 R.N. HALDIPUR

Director

INDIAN INSTITUTE OF PUBLIC

ADMINISTRATION



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MODEL LEGISLATION FOR ADMINISTRATIVE AND FINANCIAL POWERS AND STRUCTURE OF MUNICIPAL CORPORATIONS

Introductory

1.01 The Sixth Conference of Municipal Corporations held at Trivandrum in September, 1967 adopted a resolution urging the preparation of a model draft bill for Municipal Corporations in the following words:

"Resolution No. 22-

The Conference invited attention to the wide discrepancies and variations in the administrative and taxation powers and structure of Municipal Corporations in the country and called upon the Ministry of Health and Family Planning to draw up a model draft bill for the guidance of various Corporations and State Governments."

The Department of Health of the Government of India, entrusted the task of drawing up the draft model code to the National Centre for Training and Research in Municipal Administration at the Indian Institute of Public Administration, New Delhi.

1.02 The Corporation Acts are a distinct set of enactments, separate from the Municipal Acts in the various States. In fact the States of Punjab, Haryana, Jammu & Kashmir, Rajasthan, Orissa and Assam do not have any Corporations and as such no separate legislation. There are altogether thirteen Corporation Acts including those for Chandranagore in West Bengal, which is a variant of the general municipal Act and for Howrah, which is still not in operation and is an adaptation of the Calcutta Municipal Act, 1951. There are thirty Corporations in the country out of which Bombay, Madras, Calcutta, Delhi, Hyderabad, Bangalore and Patna as also Chandranagore and Howrah mentioned above are governed by acts applicable to the

respective cities. The remaining Corporations are governed by four omnibus acts applicable to about 21 cities. Leaving out Chandranagore and Howrah there are the following eleven Corporation Acts in operation:

- (1) Madras City Municipal Corporation Act, 1919.
- (2) The Bombay Municipal Corporation Act, 1888.
- (3) Bombay Provincial Municipal Corporations Act, 1949.
- (4) Delhi Municipal Corporation Act, 1957.
- (5) The Calcutta Municipal Act, 1951.
- (6) The U.P. Nagar Mahapalika Adhiniyam, 1959.
- (7) Madhya Pradesh Municipal Corporation Act, 1956.
- (8) The Kerala Municipal Corporation Act, 1961.
- (9) The Hyderabad Municipal Corporation Act, 1955.
- (10) The City of Bangalore Municipal Corporation Act, 1949.
- (11) The Patna Municipal Corporation Act, 1951.
- 1.03 The broad frame of all the Corporation Acts is practically the same but there are considerable variations in the details—such as the taxation and financial powers of the Corporations, structure of Committees, distribution of powers amongst the various authorities and relations with the State Governments. The objectives of a uniform model code for all Corporations appear to be a reasonable synthesis and some common norms in the structural organisation and powers of the Corporations as also the evolving of a framework that will help to resolve the continuing confrontation between the "Deliberative and Executive Wings" of the Corporations.
- 1.04 The preparation of a uniform model code presupposes a broad consensus among the various Corporations about certain fundamentals and basic principles. While there is considerable agreement on fiancial powers amongst the Corporations as reflected in the resolutions adopted

by the Conference of Municipal Corporations and the meetings of the All India Council of Mayors over the last decade, there is hardly any clear indication of the directions for a re-organisation of the structural framework of the various authorities in the Corporations. The demand for more powers to the deliberative wing is far too general and there has been no attempt so far to spell out the exact distribution of power and the manner in which executive authority should be exercised. A Seminar on "Cabinet System in Municipal Government" was organised by the Centre of Training and Research in Municipal Administration in September, 1969 to discuss various proposals for the reform of Municipal Government. No unanimity could be reached on the nature of political executive although various alternatives were put forward. It is evident that the varying alternatives in this regard affect the structure and nature of Corporation authorities and their interrelationship.

- 1.05 It may be re-called that the Rural Urban Relationship Committee had some detailed consultations with the All India Council of Mayors about the position of the Municipal Commissioner and the power equations between the executive and deliberative organs and the general opinion that emerged was no more than strengthening of the position of the Mayor. The Committee made its recommendations about the position of the Mayor and the structure of Committees accordingly. These recommendations do not, however, appear to have been found satisfactory and a number of Municipal Commissioners as well as elected civic leaders have, for varying reasons, expressed themselves for a more radical approach to this question for which there could be a number of alternatives.
- 1.06 It must also be noted that local government lies, under the Constitution, within the exclusive competence of the State Legislatures, which have varying conditions to deal with. Their enactments must necessarily bear the

stamp of the history and special circumstances of the development of Local Government institutions in the respective States. A Standing example is the Panchayat Raj legislation about which there was a considerable unanimity of approach among the States. Model bills are certainly not popular in the State capitals. Moreover with regard to financial powers to urban local bodies and the distribution of powers amongst the Corporation authorities the State Governments have their own varying view points. Unless these can be suitably reflected, the model code may as well be a futile exercise.

- 1.07 Keeping these factors in view, it was thought advisable to make a comparative study of the existing provisions of the eleven Corporation Acts listed above insofar as they relate to the structure and administrative and financial powers of these local authorities. Comparative statements of the various aspects of municipal organisation, administration and finance were prepared bringing out discrepancies and variations and these are given in the annexures to this text. These are based on the study of the respective Acts with amendments as far as available. The following pages give comments on these statements along with suggestions for model draft legislation. Once it is decided to adopt a particular alternative, the actual shape of an amending legislation or a totally new bill can be left to the Law Department of the respective State Governments.
- 1.08 It may be mentioned here that the powers to give Corporation status to a city vests in the State Governments in Uttar Pradesh, Madhya Pradesh, Kerala and Maharashtra and Gujarat, where general Corporation Acts are in force. In other cases Corporations can be set up only by an Act of the Legislature. In either case there has hardly been any clear criteria for converting municipal Councils into Corporations. Some of the Corporations

Cabinet System in Municipal Government—Proceedings of a Seminar IIPA p. 2.

have lesser population that the leading cities of Punjab and Rajasthan, where no Corporation legislation has yet been adopted. Uniform model legislation presupposes common administrative and development problems requiring similar legislative framework. It may, therefore, be desirable to lay down in the general statewide acts some criteria for giving Corporation status. The Rural Urban Relationship Committee suggested the criteria of population of half a million and at least an annual revenue of one crore. A special legislation for a city or a number of cities must be based on their metropolitan character.

Perspectives of Executive Structure

- 2.01 It is, however, necessary to emphasise in this context that the key to the entire question of structural changes in particular, lies in the executive framework that may be decided upon for the efficient management of urban local government. The arrangements in respect of the position of the Mayor and Deputy Mayor, of the need and character of statutory authorities, their relations and a host of other matters are contingent on the type of the executive that may be adopted.
- 2.02 The relations between the deliberative and executive wings in the municipal corporations have been a matter of protracted controversy over the last fifteen years. Issues have been confused on the erroneous assumption that there is a clear division between the executive and policy function in municipal corporations, with the Municipal Commissioner dominating the whole field of executive authority. The fact is that decision-making powers for the execution of policy and sanction of contracts as also for making appointments and the consequent control over staff are diffused and vested in the various authorities. This has led not only to delays but a shifting of responsibility and lack of a system of accountability. On the other hand it has often resulted in conflict between the various authorities of the Corporation, with all its adverse affects on municipal efficiency.

- 2.03 It is for consideration whether elected deliberative bodies are suitable forums for taking administrative and executive decisions—such as disciplinary action against staff or details of terms and conditions of tenders and awarding of contracts. Is the vesting of such executive and administrative functions essential to democratic processes, under which peoples' representatives are meant to control but not necessary to run and manage the dayto-day business of Government? The deliberative organs of our State and National Governments determine policy, approve budgets and measures of taxation, and exercise vigilance and control through debates, motions, resolutions, questions and a final resort to vote of no-confidence. conduct of the affairs of government in general matters of establishment, appointment of Commissions and Committees, giving effect to the implementation of the budgetary programmes and policies are left wholly to the executive under the control of the Council of Ministers. In the municipal field, however, deliberative and administrative powers are combined in the Council and Committees and executive authority is fragmented with the Chairman and executive officers in municipalities and the Municipal Commissioners in Corporations enjoying very limited powers.
- 2.04 The system of Government by Committees is a British legacy based on the age old English tradition in local government with the difference that in India "Local Self-Government" was hedged in by a Wide range of overriding powers in the hands of the provincial governments. (But the basic executive framework has been the same loading to fragmented authority and loose civic administration which gives ample scope to the State Governments even to supersede the local bodies). Even in United Kingdom with its cherished traditions, this system has been found wanting to meet the growing complexity of urban local government. The Royal Commission on Local Government in the United Kingdom (1966-69) referring to the proliferation of a large number of Committees and Sub-Committees as well as multiplicity of departmental chief

officers, observed that-

"The system stems from the day when local affairs were so circumscribed that Committee of laymen could transact government business in much the same way as in voluntary organisation. It rests on the unique English nation that a member's contribution can be judged by the extent of participation in executive details. Hence the limited delegation to officers—distinctive feature of our local government".1

A Committee of the Royal Commission on the Management of Local Government was of the opinion that the traditional Committee system and departmental approach needed radical modification and recommended the organisation of a Management Board supported by a Chief Administrative head of the team of departmental officers. While the Royal Commission did not want to fetter local authorities with fixed statutory requirements they were at one with the Committee on Management in advocating the repeal of existing provision for the comappointment of Committees.2 Thev firmly of the opinion that the reconstituted local authorities must have a central committee, board or body of some kind, by whatever name it is called to manage the business of local government and to advise the Council on its strategy and priorities.3 The new structure must also remove from members the temptation to cling to their preoccupation with details and supervision of routine.4

2.05 The only other country where local Government institutions were influenced by the British patterns in their early years is the U.S.A., and the evolution of the existing system of municipal executive to meet the growing problems of urban administration have some pertinent

¹Royal Commission on Local Government in England, 1966-69, Vol. I, Report, para 479.

²Ibid., para 481.

³Ibid., para 486 and 489.

⁴ Ibid., para 480.

lessons for local institutions in this country. An American writer surveying the urban scene at the beginning of the nineteenth century points out that⁵ "In form and in inspiration the local government leaned rather heavily on the English borough. Government power was vested in a common council which was composed of Mayor, recorder, alderman and councilmen". The limited authority of the municipal agencies was carried out by the council as a whole or through council committees. The Mayor-in-Council system that dominated American local government was in essence a replica of the English system with accent on the Jacksonian elective principle so that the Mayor, the Council and even key administrative officials were elected by the people and enjoyed administrative powers with the weak Mayor as the figurehead exercising some nominal authority. The pace of urbanisation and the expansion of municipal functions giving new dimensions to the administrative, technical and financial problems to be handled, found the weak Mayor-in-Council plan totally unequal to the new tasks. And that too when the Councils were much smaller in size than those in Indian cities. It was "asserted that the Council enmeshed in politics, was incapable of governing". The power of the Mayor is so restricted that he could not be held responsible for any phase of the city Government's activities. The weak Mayor plan lent itself to all manner of political manipulation.6

The position is summed up by Baker in the following words:

"The council's prestige dropped almost to a vanishing point. Fragmentation of executive authority among many independent offices and departments continued to exist. Bribery, election frauds, the bartering of public franchise, a general disregard of public trust and a host of other evils were everywhere in evidence....

⁵Benjamin Baker, Urban Government, Chapter 8.

⁶Fisher and Bishop, Municipal and other Local Governments, Prentice Hall, p. 33.

The growth in population further accentuated the strain placed upon municipal political institutions. The year 1900 found 30.2 million people in the cities, with more than half of these clustered in 160 urban places, each with a population of more than 25,000 Population pressure caused the reorganisation of old functions such as police, fire, public education, transportation. New functions were being organised constantly. The cities underment a political nightmare best expressed in Bryce's comment that the government of American cities was, 'the one conspicuous failure of the United States' ".7

The result was a decided movement away from the weak Mayor-in-Council pattern towards to closing year of the nineteenth century. This type of Government has, with some exceptions, been widely discarded.

2.06 The natural reaction to the disillusionment with the weak Mayor plan was the search of a strong responsible executive. This took two main forms; the strengthening of the office of the Mayor and adoption of the Commission type in medium towns. The major cities were already moving towards vesting the Mayor with wider powers. His power of appointment were greatly increased. Philadelphia and Boston appointments required confirmation by the Council. But in great many cities including New York and Cleveland, his power to appoint was made final. The gradual grant of powers to the Mayor had reached such proportions by the close of the nineteenth century that he became a full fledged executive. His veto power was expanded to influence legislation by the Council to be over-ridden only by an extraordinary majority. In some cases even the veto power was made final. The net result of this accretion of power was that the Mayor became the administrative as well as the political head of the city. The conviction that political accountability could be obtained by the correlation of authority in the hands of a

⁷Baker op. cit, p. 125.

single executive was here to stay. With certain variations the Mayor-in-Council cities mostly replaced the weak Mayor by the strong Mayor plan.

- 2.07 The Commission Plan spread rapidly mostly in smaller cities and towns and its high point was reached by 1917 when about 500 cities were using this system. Under this plan, there are usually five Commissioners directly elected at large for two to four years, each to head certain departments enjoying full executive powers. The Commissioners joined together into a small Council for policy matters and legislative purposes, one of them being designated a Mayor with powers not very different from those of his colleagues, although he may wield greater influence. Even this arrangement of concentration of authority in a small number was not found effective as it failed to provide departmental coordination and necessary unity of executive action. A five man Commission may be better than a much large Council but it was true that five men were still hard to keep track of. In some cities there had been as much buck-passing and factionalism among a few Commissioners as there had previously been among the members of the city council. The Commission Plan suffered from a fatal weakness. It divided the executive and legislative powers among the Commissioners who tended to act in isolation and the Council as a whole lost its authority. There was a growing demand that the authority of the Council should be delegated to a single professionally trained administrator—on the lines of a managing director in a 'business' concern. This led to the emergence of the Council and City Manager Plan, with a single administrative head rather than a group and to the Council was restored its authority of supervision. Legislative and executive powers were carefully defined, with the Council retaining the power to formulate the framework of policying within which the city manager would operate.
- 2.08 The City Manager Plan has received wide acceptance over the last 50 years and has been adopted in

almost half the cities with population about 25,000 to less than half a million. The city managers form a professionalised expert service under the leadership of the International City Managers' Association. Here was a unique phenomenon in municipal politics. A career administrator, chosen solely on the basis of his executive ability and his knowledge of accepted municipal practice, is given complete authority and responsibility for the administration of the affairs of the municipality. The City Council, which is usually small, appoints and removes the manager, approve establishment of departments, sanctions the budget and other financial measures; and it has got extensive powers of inquiry and investigation to formulate general policies. The City Manager on the other hand is the actual and responsible head of the city administration. He appoints all departmental heads and officers, usually without any necessity for approval by the city-Council. He executes all laws and negotiates all contracts on behalf of the municipality. The Council is answerable to the electorate, the manager to the Council and all the administrative departments are responsible to the City Manager.

- 2.09 In large cities the people have preferred the Strong-Mayor-Council plan as it was felt that political decisions should be made and leadership provided by a politically accountable official—the Mayor. Moreover control of the leading cities has vast significance in the battle for power at the State and federal levels. Nevertheless the City Manager plan has acted as a pointer to the need of expert administration and even the large cities with the Strong Mayor have in recent years been taking steps to provide the Mayor with expert managerial support in the form of city administrator with wide powers to supervise departments and personnel under the direction of the Mayor. The Strong Mayor plan is gradually becoming the Mayor-administrator plan.
- 2.10 As already pointed out the old weak-Mayor-Council and Committees type of municipal administration

collapsed in U.S.A., under the weight of growing pressures and complex problems of administration created by the growth of urbanisation towards the end of the nineteenth century. In 1900 there were 30.2 million urban people in U.S.A. more than half of whom were clustered in 160 towns and cities with population more than 25,000. In India today we have a urban population of 108.8 millions and over 52 per cent are living in 142 cities with a population of 100,000 of over. And yet we have allowed our cities to suffer from fragmented authority and divided responsibility with chaotic conditions of ineffective and inefficient municipal administration as a consequence of framework in which the political bosses and the bureaucracy are at variance with each other. The problem today is to reconcile democratic aspirations with an efficient administrative machinery that can deliver the goods. The misconception that local government to be democratic must mean administrative powers to Councillors must be shed in favour of a broad financial and policy role of the Council acting as a corporate body.

2.11 In our own country the State and Central legislatures do not exercise administrative powers but the parliamentary system cannot for that reason be labelled as undemocratic. Nor can the Strong Mayor and City Manager plan can be regarded as dictatorial or bureaucratic. There is no reason why we should not evolve our own models of a unified executive supported by the necessary expertise to meet the growing urban challenge. The urban areas and their inhabitants have suffered for too long from divided and diffused executive authority. These factors have contributed not a little to the low esteem in which municipal governments are held not only by the bureaucrats as well as the democratic State Governments but also by the citizenry whose confidence they are supposed to enjoy. It is high time that the prestige of city government is salvaged by providing it with sound administration, in the light of experience of the municipal executive round the world.

Authorities of the Corporation

- 3.01 There is a basic uniformity in the enumeration of Corporation authorities in the various Acts as may be seen in Annexure II. Broadly speaking it is the Corporation or the General Council, the Standing Committee or Committees and the Chief executive generally designated as the Commissioner that are identified as the authorities. Generally there is one Standing Committee, which functions as the main steering body of the Corporation Council. But in the Southern States following the old Madras model there have been multiple functional and in Calcutta Standing Committees. The Madras Act was radically changed in 1962 to provide for territorial circle committees and a Central Committee apart from the small Contracts Committee, etc., which have been listed as authorities instead of the Standing Committees.
- 3.02 The Bombay Act of 1888 introduced the Improvements Committee as one of the Standing Committees, when the Bombay Improvement Trust was dissolved. The U.P. Act also merged the Improvement Trusts with the Corporation following the Bombay city model incorporating the Development Committee as an authority. The Bombay City and the Delhi Acts also list the Statutory Committees for public utility undertakings and their General Managers as the authorities of the Corporations. The U.P. and the Bombay Provincial Corporations acts also make similar provisions in the event of their having a transport or electricity undertaking.
- 3.03 The specific identification of authorities in the Act is considered legally important, not only because the Act vests particular powers in them but also because it is now established by some Court rulings, that the sphere of their authority is exclusive and other authorities cannot encroach on the powers specifically assigned to them under the Act, although there is a hierarchical relationship between the Council, the Standing Committee and the Commissioner. The Delhi Act is peculiar in listing the Standing

Committees, the Commissioner as municipal authorities "under the Corporation" without listing the Corporation Council as one of the authorities.

- 3.04 The Mayor or the Deputy Mayor have not been listed as authorities in any of the Acts as they do not appear to have been vested with any executive powers and are treated as part of the Council or the Standing Committees. Even the U.P. Act, which vests in the Mayor the power of making certain appointment to the higher posts and thus having statutory control over such officers, does not list him as an authority of the Corporation. It is, however, evident that if the Mayor and his Deputy are to be given specific powers as representatives of the elected wing, they shall have to be listed as one of the authorities. In fact in a system of strong executive with clear cut functions, the need for such an enumeration may not be there. Thus depending upon the pattern of distribution of powers it may be appropriate to enumerate the authorities as follows:
 - (1) The Corporation Council.
 - (2) The Standing Committees as specified in the Act.
 - (3) The Mayor/Deputy Mayor.
 - (4) The Commissioner.

The Corporation Council

- 4.01 Particulars of composition, term and election of the Council are given in Annexure III. Broadly speaking the provisions have a marked similarity. Some important discrepancies are discussed below.
- 4.02 Size of the Councils—The Kerala Act lays down a limit of 40 to 50 members, while Hyderabad, Secundrabad and Delhi have a limit of 100 members. Madras has one member each from its 100 Divisions and Bombay 131 although an amendment of 1964 seeks to place the limit at 120. U.P. has a maximum limit of 100 although actually the membership varies from 60 to 80 including aldermen.

In the case of the M. P. Act and the Bombay Provincial Corporations Act, the number is to be fixed by State Government by notification. The size of the Councils is generally large and RURC recommended a maximum limit of 50 for all new Corporations on the basis of a population of 5 lakhs or over. Generally speaking the size is related to the city's population and there is a member for a population of about 20,000 or more in the large Corporations.

- 4.03 Aldermen—There are no aldermen in Bombay, Madras, Hyderabad, Patna nor do the Kerala Act and Bombay Provincial Corporations Act provide for them. Delhi has six aldermen elected by the Councillors. Calcutta and Bangalore have five each while in U. P. their strength is one-ninth of the number of Councillors. In Calcutta and U. P. a minimum age limit of 25 and 30 years respectively is prescribed. The Madhya Pradesh Act provides for aldermen to be appointed by the State Government up to one-fourth the number of elected Councillors, and having knowledge of municipal administration, public health. town improvement or industry, education or social science. The purpose of the institution of aldermen is to ensure entry into the Council of senior and experienced persons as well as experts, who will not ordinarily contest elections. This hope has not been fulfilled and the idea of the Government nominating aldermen is hardly commendable. The RURC recommended abolition of aldermen. On the other hand it is generally felt that if Mayor is to be elected from amongst members, this avenue of entry into the Council of senior respected citizens may be kept open.
- 4.04 Special Representation—Most Acts provide for representation of Schedule Castes by reservation of seats in proportion to their population or as determined by the State Government or specified in the Act. Madras Act provides for cooption of 2 scheduled caste members if no schedule caste member is elected from the general seats. Bangalore reserves six general seats and one alderman seat for women. In Madhya Pradesh, if no woman is elected

one of the aldermen to be appointed by Government has to be a woman. By and large there is a tendency to do away with such special representation.

- 4.05 Apart from women and Schedule Caste some Acts provide for special interests. In Calcutta and Patna the Chairman. Improvement Trust is an ex officio member, which is desirable provision. It is, however, difficult to justify some provisions in Bangalore and Patna. In Bangalore four Councillors are to represent Labour and another four Trade and Commerce elected by such bodies as are notified. The State Government can appoint both in Bangalore and Patna not more than three Councillors having special knowledge or experience of municipal administration. In Patna there are three special constituencies one for Bihar Chamber of Commerce, one representative of registered Trade Unions and one of registered graduates of Patna University normally residing in the City. Council as a whole can elect five Councillors, one of them being of the Scheduled Castes. Patna Act also makes the State Director of Public Health, Chief Engineers, Public Health Engineering and Public Works Departments. ex officio members. It would perhaps be better to make them ex officio members of respective functional Committees, if any.
- 4.06 Term—The term of the Corporations of Bangalore and Madras is 3 years only with the State Government having the power in the latter's case to extend or reduce it by 3 months. Calcutta has also a three year term while Delhi, Hyderabad, Patna, Bombay Provincial Act and Madhya Pradesh have 4 years and Bombay and U. P. five years with extension by State Government in all cases up to one year. The U.P. Act also provides for extension for still another year in case of some emergency or other similar cause. Kerala Act provides for a fixed term of five years. The RURC favours a uniform term of 5 years. On the other hand if the Mayor were to be given wider powers and his term made coterminous with that of the

Corporation, a 3 year term with power to extend by one year may be more convenient.

- 4.07 Resignation by Members—A Councillor can cease to be member by: (a) submitting his resignation; (b) incurring disqualifications; (c) prolonged absence; and (d) removal. The Bombay City Act does not provide for resignation or removal. In most cases the resignation is effective when received by the Mayor while in the Bombay Provincial Act, it is effective from the date of notice given to the Commissioner. The Patna Act requires its formal acceptance by the Corporation after submission to Mayors. The Delhi provision appears to be the most practical—requiring written notice to the Mayor delivered to the Commissioner and the seat shall thereupon fall vacant.
- 4.08 Failure to Attend Meetings—One of the important disqualifications that can be incurred is failure to pay municipal dues within three months of a notice served for the purpose. In Madras, Bombay, Bangalore and Delhi Acts the question of disqualification may be referred for determination by the Court. The Madras and Bangalore Acts automatically disqualify member if he fails to attend meetings of the Corporation for three consecutive months while in other Acts three or six months period is laid down unless approval of Corporation for absence is given. The Bombay City provision appears to be the most practical. A member ceases to be one if:
 - (a) He is absent for 3 successive months without the approval of Corporation; and
 - (b) In any case if absent for twelve successive months.
- 4.09 Removal of Members—The Bombay, Calcutta, Delhi, Kerala, Hyderabad, Bangalore and Madras Acts do not provide for removal of members by the State Government. The Bombay Provincial Corporation Act provides for removal by the State Government if the Corporation recommends such a step by three-fourths majority of the

Councillors on grounds of gross misconduct or incapability of performing duties. The majority needed in Madhya Pradesh Act is two-thirds. The State Government can itself remove a member due to above factors or for having acted in a manner prejudicial to public interests in U.P., Madhya Pradesh and Patna. The Patna Act also provides more or less for a recall of the member by three-fourths if the registered electors of any ward submit a representation to the State Government after a member has held office for at least one year. The State Government can remove the Councillor after making necessary enquiries. The provisions for removal of members by State Government on its own are hardly a satisfactory arrangement. The matter should be covered by incurring of disqualifications. Otherwise the Patna practice of submission by electors or recommendation by the Corporation Council by two-thirds majority are more desirable arrangements.

4.10 Election Authority—In all Acts the Commissioner of the Corporation is the election authority for conducting elections to the Council except in U. P., where this is the responsibility of the Director of Election (Local Bodies) and in Patna where the arrangements are determined by rules made by the State Governments. It will perhaps be more convenient and desirable to have an independent election authority outside the Corporation and the District election machinery can be utilised for the purpose.

The Mayor and Deputy Mayor

- 5.01 The Bombay City has no Deputy Mayor; otherwise all cities have a Mayor and Deputy Mayor elected by the Council every year from amongst its members, except in the U. P. Act, which has two important variations:
 - (a) The candidate for the office of the Nagar Pramukh may or may not be a member of the Council but must be a voter and 30 years of age; and

(b) The U. P. Nagar Pramukh (Dy. Mayor) has to be a member but is elected for full five year term of the Council. He is thus subject to a vote of no-confidence after 12 months of holding, passed by more than half the total members, on which he has to vacate office or he can recommend dissolution of the Council to the State Government. The Government may accept the recommendations or ask the Deputy Mayor to quit within 3 days.

The rationale behind the U. P. arrangement was to ensure the dignity of the office of the Mayor by keeping him above controversy with one year term not subject to vote of no-confidence; whereas the Deputy Mayor was to provide a continuity of leadership for the term of the Council. He was also made ex officio Chairman of the two Standing Committees. The system, however, led to a number of anomalies in making the post of Deputy Mayor, more attractive and there is a strong view to change it.

5.02 In all other Acts the Deputy Mayor performs the duties of the Mayor's Office during his absence and the Mayor's powers are confined to formal presiding over the meetings, and access to all records. In some Acts he is also the referee in cases where the Commissioner refuses to place some records before a Standing Committee or the Council, in what he considers to be public interest. Southern Act also provide for all correspondence with the State Government passing through the Mayor empowering to make any remarks for transmittal to State Government. In Madhya Pradesh, Mayor has powers to order stoppage or execution of any work or any act in an emergency. The U.P. Act gives the Mayor power to make appointments to posts carrying Rs. 500 or more as initial salary per month, in consultation with State Public Service Commission. This power has been circumscribed considerably with centralisation of most categories of services in U.P.

- 5.03 There is no provision of a vote of no-confidence in the two dignitaries except in respect of Deputy Mayor in U. P. as mentioned above and in the Madhya Pradesh Act according to which a Motion can be adopted against the Mayor or Deputy Mayor by a two-thirds majority of all members at a meeting held at seven days' notice after giving reasonable opportunity to them to show cause why such a resolution be not adopted. Mayor or Deputy Mayor against whom the vote is proposed are not to preside at such a meeting.
- 5.04 Except in Bombay City Act, all acts provide for resignation by Mayor and Deputy Mayor. The resignation takes effect in respect of the Mayor when placed before the Council and in the case of Deputy Mayor when received by the Mayor in Madras, Calcutta, Bangalore, the Bombay Provincial Act, 1949, the Madhya Pradesh and Kerala Acts. Patna and Hyderabad Act require their formal acceptance by the respective authorities before resignation becomes effective. In Delhi Corporation the Mayor can address the letter of resignation to the Deputy Mayor and the Deputy Mayor to the Mayor and it becomes effective from the date it is delivered to the Municipal Secretary. In U.P. the Nagar Pramukh submits his resignation to the State Government and Deputy Mayor to the Mayor. The best arrangement appears to be that the resignation of Mayor and Deputy Mayor should become effective when received by the Council and the Mayor respectively.
- 5.05 Future Perspectives—In case no change is desired in the position and powers of the Mayor beyond minor adjustments as already provided in some of the Acts, no substantial change in the provisions relating to the Mayor and Deputy Mayor is necessary. They should both held office for one year, eligible for re-election. There are however strong indications for making the Mayor the real executive head and this may mean several alternatives, which will affect the structure and powers of the various authorities of Municipal Corporations.

5.06 The Possible Alternatives—In the course of the deliberations at the Seminar in "Cabinet System in Municipal Government," referred to in para 1.04 three different systems were suggested, viz., the Cabinet System, Presidential System and Committee System, with the Cabinet System rallying greater support. The Presidential System corresponding to the strong Mayor plan in USA, requires a directly elected Mayor for a long-term-say 4 or 5 yearswith a paid full time office, outside the Council, which may not be competent to remove him. This system prevalent in USA and Japan does not seem to fit in with the parliamentary institutions in India. There is however no reason why the system could not be adopted to the requirements of Indian political institutions. The Committee System can have many variants. One is the existing pattern in the Indian Municipalities with all the problems of diffusion of power and responsibility, delays in the decision making process and administrative ineffectiveness. A full-fledged Cabinet System with the treasury benches and opposition and all the paraphernalia of portfolios may not suit the needs of municipal government and will mean a complete deletion of all other authorities mentioned in para 3.04. However, in any far-reaching change of the executive structure of municipal corporations the Mayor is bound to emerge as the key figure. There are three possible alternatives for consideration:

- (a) The Mayor-in-Council a variant of the Cabinet System; and
- (b) The Mayor as the sole executive guided and controlled in matters of policy and finance by the Council of elected representatives and assisted and supported by the Commissioner in administration and execution.
- (c) Vesting all executive authority in the Municipal Manager-Commissioner who will be wholly answerable to the Council as the City Manager in U.S.A.

5.07 Mayor-in-Council—This model of a municipal Cabinet System was proposed for the Delhi Municipal Corporation in a draft bill, drawn up in 1966. Its salient features are:

- (a) A Mayor is to be elected by the Corporation from among its members for full term of the Corporation;
- (b) the Mayor-in-Council consists of the Mayor and two Deputy Mayors appointed by the Administrator (i.e., Lt. Governor of Delhi) from amongst members on the advice of the Mayor and one of them to be the senior Deputy Mayor as determined by the Mayor.
- (c) The Mayor can resign by submitting his resignation to the Administrator and Deputy Mayors to the Mayor.
- (d) The Mayor can be removed by a vote of no-confidence adopted by a majority of all members at a meeting specially convened by the Administrator on the requisition of one-third of total membership.
- (e) The Deputy Mayors can be removed by the Administrator on the advice of the Mayor. They continue in office, if a Mayor resigns or is removed or otherwise ceases to hold office but cease to be Deputy Mayors when a new Mayor is elected.
- (f) They take oath of office and secrecy and are to receive salaries and allowances as the Corporation may fix with the approval of the Administrator.
- (g) The executive power is to be exercised by the Mayor-in-Council in the name of the Corporation and there is no mention of authorities or any Standing Committee. Powers of appointment now vesting in the Committees or the Corporation, vest in the Mayor-in-Council.

- (h) The Commissioner will be appointed by the Mayor-in-Council with the approval of the Administrator. He continues to be the principal executive officer subject to the supervision and control of the Mayor-in-Council.
- (i) There would be Zonal Committees consisting of members from the Zone which may perform functions assigned by Corporation subject to general control and supervision of the Mayor-in-Council. The Mayor-in-Council may have Advisory Committees to be elected by the Corporation from its members by single transferable vote and presided over by the Mayor or a Deputy Mayor concerned with the subject-matter. The Corporation can also have ad-hoc or Special Committee for inquiry into, reporting or advising on any matter.

If such a system is adopted for another city, the place of the Administrator will have to be taken by some dignitary, which may be the Divisional Commissioner or some higher authority.

5.08 The Single Executive—The Mayor as the sole executive authority will be but a variation of the Mayor-in-Council concept. All executive authority will be exercised by him on behalf of the Corporation. He will be elected in the same manner for a full term and subject to a vote of no-confidence. The provisions in this regard applicable to Deputy Mayor in the U. P. Act may apply to the Mayor. A Deputy Mayor may also be similarly elected but his function will be only to deputize for the Mayor in his absence and to act as Mayor temporarily in the event of a vacancy till a new Mayor is elected. The Commissioner would be appointed by the Mayor subject to approval of the Government and he will continue to exercise all the existing powers subject to direction and control of the Mayor, who may be the appellate authority against

Commissioner's decision. There could also be a Committee System as follows:

- (a) Functional Standing Committees on various subjects to advise on policy matters, programme priorities and approval of projects generally on matters of their concern. The members to be Councillors with association of specialists on an ex officio basis or by co-option. It is also proposed that no person may be member of more than one Committee and as far as possible all members should have a chance to be on one Committee or the other. They elect their own Chairman.
- (b) A finance and Co-ordination Committee presided over by the Mayor with the Chairmen of the subject committees and the Deputy Mayor as members. This Committee may consider the budget estimates and proposals for taxation drawn up by the Mayor and make recommendations for consideration of the Council. This Committee will also be concerned with matters of financial policy and allocation of resources. Project estimates exceeding Rs. 1 lakh may also be approved by it and those exceeding five lakhs may be sent to the Council with its recommendations. Once the budget and Project estimates are approved, the Mayor assisted by the executive Wing will be free to take all steps for execution of works, etc.
- (c) There may be other ad hoc or Special Committees to inquire, report and advise.
- (d) As an alternative to functional Committees there can be Zonal or territorial Committees as in Madras with a Central Committee with finance and co-ordination as its functions.
- 5.09 The main difference between the two above mentioned alternatives is that the latter gives opportunities of

greater participation in policy matters to the elected members and sets up a steering Committee for the larger Council. It is possible to have this arrangement even with the Mayor-in-Council, which functions as a joint executive under the Mayor's Control. Mayor-in-Council may also have the merit of training grounds for future Mayors and lessening the work load of the single executive Mayor. In either case the structure of the Corporation machinery in other respects will have to be seen within the framework of the Mayor or the Mayor-in-Council exercising all executive power including staff matters, unless status quo, with certain adjustments, is preferred.

5.10 The Third alternative is based on the modern principles of management, which entrusts all power and responsibility for making the executive machinery function in a single technical/administrative head. The elected Council functions only as a board of directors controlling broad policies and laying down and approving programmes and priorities. The Mayor as the presiding officer enjoying the confidence of the Council will act as the link between the Council and the expert executive. Under such circumstances there will be only two authorities, viz., the Council and the Municipal Commissioner as the head of the entire establishment. It will be desirable to have a smaller Council and the system may be particularly suitable for medium sized and smaller corporations. Another condition for the success of this system is that the Municipal Commissioner must be an expert in the field of urban government and management. Governing the system it should not be difficult to build up such an expert cadre. In fact efficiency in the management of urban services will ultimately depend on a recognition of the managerial needs of this most complex and difficult area of public administration.

Committee System

6.01 The foregoing paragraphs have anticipated the structure of Committees in relation to the changes in the

executive status of the Mayor. There are some features of the existing Committee systems that could be retained in addition. Annexure V gives the comparative statement of Committees, their composition and organisation, under the various Acts.

Types of Committees—The underlying principle of the Committee/System in most Corporations is to have a single Standing Committee elected on basis of proportional representation, generally reflecting the party position in the main Council. It has wide powers of control of sanctioning expenditure and making appointments half-way between the Commissioner and the Corporation. Most of the matters for decision by the Corporation pass through this Committee. Some Corporations have parallel Standing Committees in respect of public, utility undertakings as in Bombay, Delhi, Ahmedabad and Poona while Bombay city and U. P. Mahapalikas have a separate Improvements/ Development Committees. Three Corporations have multiple Standing Committees. Calcutta has seven functional Standing Committees for Education, Accounts, Taxation and Finance, Health, Town Planning and Improvements, Works and Building, while Bangalore has the first six and the Kerala Act those of Taxation and Finance, Works, Health and such additional ones as the Council may like with prior sanction of the State Government. Taxation and Finance Committee performs the co-ordinating budgetary function. In Madhya Pradesh and Patna there are statutory Consultative Committees apart from the principal Standing Com-Patna has also got a special Water Board functioning within the Corporation. Madras has a separate nomenclature since the amending Act of 1962. There are no Standing Committees but Statutory Committees known as the Central Committee, the Circle Committees, Accounts Committee, Contracts Committee and License Appeals Committee, all of which are listed as authorities of the Corporation in view of Standing Committees but it is the Central Committee that functions as the Standing Committee.

6.03 Apart from the above principal Standing and Statutory Committees, most of the Acts provide for special and ad-hoc Committees appointed for inquiring into, reporting or advising on any matter. Their constitution, composition and term are generally determined by the Corporation Council itself but in some cases it is required to be governed by rules made in this behalf. Often such Committees continue for long periods and even exercise some powers as may be delegated to them. Such Committees however lose their significance and are not as numerous where there are functional Standing Committees or Statutory Consultative Committees. The Delhi Act makes a specific provision for Ward Committees and the Calcutta Act for Burrough Committees. In Madras the Circle Committees are statutory authorities in their own right.

6.04 Composition and Size—The size of the principal Standing Committee varies from 10 Councillors in Madhya Pradesh, 12 in U. P. and Bombay Provincial Acts, 14 in Delhi, 15 (including Mayor and De. Mayor) in Patna, 16 in Bombav city and 12 to 16 in Hyderabad. Madras's Central Committee also includes Mayor and Deputy Mayor and one representative from each of the ten Circle Committees. In Patna the Mayor is ex officio Chairman while in U.P. the Dy. Mayor is an additional ex officio member as well Chairman of the two Standing Committees. In all others the Chairmen are elected by the Committees themselves. Of the Corporations with multiple functional Standing Committees, Calcutta elects as many members as it decides for each Committee but no Councillor may be member of more than 2 Committees. There may be three non-members associated with each Committee and a representative of the institution of Engineers, West Bengal Centre, with the Building Committee. In Kerala the Committees are small with five members and no one may be on more than one Committee. In Bangalore each Committee has seven members and no one to be member of more than two Committees. Mayor is ex officio member of the Committees

but he is barred from being elected Chairman. The Consultative Committees in M. P. and Patna consist of 5 to 9 members. In Madras the Circle Committees have all the elected members of the Circle, the Accounts Committee has the Mayor and seven members and License Appeals Committee five members with Chairman elected by themselves not being the Mayor. The Contracts Committee however is presided over by the Mayor with Chairman of the Central Committee and the Commissioner as members. This is expected to expedite decisions on tenders and awarding of contracts.

- or term of Committees—The terms of Committees vary considerably, partly depending on their structure. In Madras where all Councillors are members of their respective Circle Committees and the Central Committee consists of representatives of Circle Committees—the term is the same as that of the Council. In Calcutta and Bangalore also the multiple Standing Committees are coterminous with the Corporation but in Kerala their term is one year. The Standing Committee and Consultative Committees in M. P. have a one year term while in Patna the Standing Committee has a two year term and Consultative Committees one year. All other Standing or Statutory Committees have half the members retiring every year.
- 6.06 Zonal Committees—The rapidly growing cities particularly those with population exceeding five lakhs, have been faced with the problems of diminishing the distance between the citizen and the civic administration leading to certain measures towards decentralisation. In most of the metropolitan areas, Zonal or Ward offices have been set up for attending to problems of maintenance of local services and collection of taxes. This decentralisation has taken place in varying degrees. In the Delhi Act there is provision of Ward Committees in the Act but it is under the provision of Special Committees that the Corporation has set up Zonal Committees with delegated powers along with a complete unit of a Municipal Office under an Assistant

Commissioner in each Zone. In Calcutta Burrough Committees are constituted for 4 or 5 Wards with Councillors from the Wards as members. They can co-opt not more than three more persons residing in their wards. These Burrough Committees are not, however, supported by any field office. Zonal area or ward offices have also been organised in Bombay, Hyderabad, Kanpur, etc. It is only in Madras that decentralisation has been given both a statutory and an administrative shape with the Circle Committees deriving direct authority from the Act with specific tasks. The representation in the Central Committee is also on a territorial basis. This is a half-way house between a centralised and a two-tier system for metropolitan Government.

- 6.07 Suggested Reforms—It is evident that whatever the executive structure, Committees can play an important consultative role in Local Government. With Mayor-in-Council or Mayor exercising all executive powers the Committees will have more a policy forming and advisory function. There is a feeling that all Councillors and Aldermen should have the opportunity of associating themselves with some Committee work. This has been the cause of proliferation of Committees and their frequent elections in most Corporations with one or two general Standing Committees. If it is desired to have any Committees they should be small and not too numerous. The Corporation acts may provide for:
 - (a) Functional Committees—for Public Health, Public Works, Water Supply and Drainage, Town Improvement, Education, Recreation and Culture and any other subject considered essential in the context of local needs. They should have 7 to 15 members each according to the size of the Council and no one should be a member of more than one such Committee. They should be elected for the full term of the Council so that they may concentrate on subjects of their interest and frequent

elections are avoided. They may elect their own Chairman each year and may co-opt one or two specialists in their subject from outside for one year at a time without the right to vote.

- (b) A Coordination and Finance Committee—presided over by the Mayor and Deputy Mayors and Chairman of functional Committees as members, with functions as indicated in para 5.08 (b).
- (c) In respect of metropolitan cities where it is desired to have decentralised administration there may be Zonal or Circle Committees consisting of Councillors from the area, electing their own Chairman.

The Committees should be advisory making recommendations in matters of policy and programme priorities to the Council. In a city manager system their role may be confined to inquiring and reporting on specific matters to the Council, which alone can take policy decisions.

In the event of status quo being maintained the Madras System of having separate Licence Appeals Committee and a Contracts Committee should be adopted in addition to the above Committees. The Corporation may also appoint ad hoc Committees and the Committees may appoint sub-Committees for short periods to inquire and report into any urgent matter, otherwise the functional Committees should normally fulfil this role in their respective fields.

General Powers and Financial Sanctions

7.01 Annexure VI-A—gives the broad distribution of supervisory powers and the inter-relationship between the Corporation Council, the Standing Committees and the Municipal Commissioner. In spite of some variation of language and emphasis the essential feature of these general enunciations of limits of authority, is to provide a system

of checks and counter-checks between the various organs of the Corporation. In all cases the general powers are subject to the specific powers vested in each authority by the different sections and clauses of the Act. As already pointed out the diffusion of executive powers results in considerable indecision and fixation of responsibility becomes difficult. The actual distribution of powers about sanctions and appointments often runs counter to the general belief of there being clear cut division of the executive and deliberative policy making wings.

If all executive powers were to be exercised by the Mayor or Mayor-in-Council or by expert Manager-Commissioner, the whole basis of the present scheme of distribution of powers disappears.

7.02 The existing nature of diffusion of executive powers between various authorities would be clear from Annexure VI-B giving the statement of powers in respect of acquisition and disposal of properties and sanctioning of contracts and expenditure. For instance in Calcutta and U. P. Acts, the Commissioner's power of sanctioning contracts is limited to Rs. 10,000. In most other Acts it is Rs. 5,000 while in Bombay City, the limit is Rs. 15,000 and the Madras Act fixes it at Rs. 25,000. The limit for Standing Committees is Rs. 50,000 in most Acts. Apart from this, all sanctions by the Commissioner exceeding Rs. 1.000 (Rs. 2,000 in Bombay City and Delhi) are required to be reported to the Standing Committee within 15 days or a month which only adds to its heavy agenda. In Madras while estimates are required to be sanctioned by various authorities, all contracts and tenders above Rs. 2,500 are sanctioned by a small Contracts Committee consisting of the Mayor, the Chairman Central Committee and the Commissioner which greatly expedites decision on awarding of contracts.

framework is to continue the following changes may be considered:

- (a) The sanctioning powers of the Commissioner should be raised to Rs. 50,000 in the major Corporations and Rs. 25,000 in the others. The requirement of reporting the sanctions to the Standing Committee may be abolished or the limit raised to Rs. 5,000.
- (b) Only project estimates exceeding the above amount upto a limit of I lakh need be submitted to the functional Committees and up to 3 lakhs to the Co-ordination and Finance Committee. For higher amount the estimates may go to the Council.
- (c) The estimates above 5 lakhs in Madras, U. P. and Calcutta, 2 lakhs in Bangalore, one lakh in Kerala are required to go to the State Government for sanction. The provision should be abolished.
- (d) The powers of sanctioning tenders and contracts as well as of disposal or leasing of properties now vested in the Standing Committees or the Council, should be vested in a small Contracts Committee consisting of the Mayor, Chairman of the functional Committee concerned and the Commissioner.
- 7.04 Where the executive power is exercised by the Mayor or Mayor-in-Council or Manager-Commissioner, these provisions may take the following form:
 - (a) Whenever the Corporation decides to acquire any immoveable property, the Mayor/Mayor-in-Council/Commissioner shall acquire by agreement on such terms as determine by their subject to general directions of the Council, or steps for acquisition under the Land Acquisition Act.

- (b) The Mayor/Mayor-in-Council/Commissioner may dispose of subject to rules by sale or lease or let out or hire any moveable or immoveable property and report all cases of leases above one year or disposal of property exceeding in value Rs. 50,000, to the Finance and Coordination Committee or the Council.
- (c) Subject to approval of Project estimates exceeding Rupees one lakh in value by the Functional Committees, 3 lakhs by the Coordination and Finance Committee and five lakhs by the Corporation Council, and subject to budget provisions, power of sanctioning all expenditure and contracts should vest in the Mayor/Mayor-in-Council/Commissioner.
- (d) The Mayor/Mayor-in-Council/Commissioner may authorise any Municipal Officer to exercise its power within specified limits in respect of sanction of expenditure or letting out, hiring or disposal of property.

The above proposals are more or less in line with the provisions of the amending bill for a Mayor-in-Council system in the Delhi Corporation.

Commissioner and other Municipal Officers

8.01 Statements given in Annexure VII-A and VII-B about the Commissioner and other Municipal Officers as well as powers of creation of posts and making appointments are complimentary and in some cases overlapping for the sake of being self-contained as far as possible. These statements, as the previous ones, also illustrate the diffusion of authority creating problems of effective control and supervision over municipal staff. While the Commissioner is a statutory authority with specific provisions, there are varying provisions about the creation of other

posts and the powers of appointment are distributed between the Commissioner, the Standing Committee, the Council and the State Government.

8.02 The Commissioner—The Commissioner is appointed in all cases by the State Government for a renewable period of 3 years (five years in Delhi, Calcutta, M. P. and Patna), generally from amongst officers of the All India Services. In the Calcutta and Patna Acts the appointment is to be made in consultation with the Public Service Commission and in Calcutta some appointments were made accordingly. In U. P. as well it is provided that if appointment is made from outside, it will require consultation with the State PSC. However, a Government officer is appointed in practice. In Kerala the appointment is also required to be made in consultation with the Council and in Patna in consultation with the Mayor. The State Government is to withdraw the officer if required by a resolution adopted by the Council by a simple majority in Patna, clear majority in Calcutta, 3/5th in Delhi, 2/3rd in Bangalore, Kerala and Hyderabad, 3/4th in Madras and Madhya Pradesh and 5/8ths in others.

It is suggested that:

- (a) The Commissioner should be appointed by the State Government in consultation with the Mayor and should be withdrawn at his instance; or
- (b) he should be appointed by the Mayor/Mayor-in-Council and in the case of Manager-Commissioner by the Council out of a panel of officers from the Civil Services or senior State cadre Municipal officers with the confirmation of State Government, and removeable or transferable, if required by Mayor/Mayor-in-Council/Corporation Council.
- (c) The term should be a minimum of three years.
- 8.03 Other Principal Officers—Some of the Corporations with statutory undertakings for Transport and

Electricity have posts of General Managers having parallel powers with the Commissioner. Most Corporations have statutory posts of Deputy Commissioners and Assistant Commissioners, City Engineers, Medical Officers of Health, Chief Accounts Officer, Municipal Chief Auditor, etc. In most Acts such Officers are appointed by the Corporation after consultation with the Public Service Commission of the State concerned and subject to confirmation by the Government. In the U.P. Act the power of making all appointments carrying an initial salary of Rs. 500 or over is vested in the Mayor subject to consultation with the State Government, although this power has been modified to the extent such posts have been incorporated in the Centralised Municipal Service of the State. Madras such posts are classified as I-A and appointments are made by the State Government. For posts of similar status created by the Corporation with approval of State Government and grouped as class I-A as well as class II posts, the Corporation makes appointments after consultation with the Tamil Nadu Public Service Commission subject to confirmation by the State Government. In Hyderabad there is a Local Government Service under the State Government and officer listed in Schedule 'C' are appointed and controlled by State Government.

8.04 General Establishment—The creation of all new posts other than those specifically provided for under the Act, vests in the Council in Madras, Calcutta, U. P., Kerala, Bangalore and Patna. The Standing Committee has powers of creating certain posts with a minimum salary of Rs. 100 in Hyderabad and the Bombay Provincial Act, Rs. 350 in Delhi and aggregate emoluments of Rs. 500 in Bombay. In Madras the creation of a post with maximum salary exceeding Rs. 300 requires sanction of State Government. The limit is Rs. 150 in Kerala, Rs. 100 in Bangalore and in Hyderabad post with minimum salary of Rs. 190 per month and maximum of Rs. 340 per month requires Government sanction.

8.05 Powers of Appointment-In all Act the Commissioner has the power of making appointments to subordinate posts but the limits vary a great deal from posts carrying a maximum salary of Rs. 100 only in Madras, Bangalore and Patna to a limit of Rs. 500 in Bombay. All other appointments are usually made by the Council except those where as mentioned earlier, the State Government itself is the appointing authority. Generally the Standing Committees do not enjoy powers of appointment except in Madhya Pradesh where appointing power for all posts with maximum salary of above Rs. 150 vests in the Standing Committee and the Council has no powers of making appointments. In Patna and Hyderabad also the Standing Committee has powers of making appointments between Rs. 100 and Rs. 300 and Rs. 100 and Rs. 169 respectively. In Bombay city and Delhi the staff subordinate to the Chief Auditor for Municipal Secretary is appointed by the Standing Committee. The U.P. Act marks a departure from all others as the power of appointments is shared by the Commissioner and for certain high posts, the Mayor subject to consultations with the State Public Service Commission for all posts with initial salary of Rs. 200 or above.

8.06 References to PSC's—In addition to U. P., consultations with the Public Service Commission are required in Bombay city for posts with minimum salary of Rs. 300 or over. The limit is Rs. 350 in Delhi, maximum salary of 150 in M.P. and Rs. 300 in Patna and for all posts of class I, II and III in Madras. In some States appointments require approval of State Government. Statutory Staff Selection Committee for lower posts, consisting of the Commissioner, Chief Auditor and the Head of Department concerned are provided for in U. P. and Bombay Provincial Acts and there is an Appointment Committee for the purpose in Madras, consisting of the Mayor, the Chairman of the Central Committee and the Commissioner. Calcutta has a Municipal Services Commission for posts with maximum salary between Rs. 250 and 1500 while the State

Public Service Commission is required to be consulted for higher posts.

- 8.07 Service Cadres—In recent years the Madras and U. P. Acts were amended empowering the State Government to constitute state-wide cadres and make rules for the same. In U. P. a centralised service for all municipal bodies including the Corporations was set up in 1966. The Kerala Act also provides for the creation of common cadres of Municipal and Corporation employees. Hyderabad has always had a State Local Government service. It may be noted that where there are only one or two Corporation state-wide cadres for Corporations are not feasible. Neverthless a large number of senior officers are drawn from different administrative and technical Government services as in Madras, Patna and Delhi. On the other hand the Bombay and Calcutta Corporations have the tradition of building up their own service establishments.
- 8.08 Suggested Measures—Even if the existing structure were to continue, it is administratively expedient to vest the power of making appointment in the Mayor (for higher posts) and the Commissioner, subject to consultation with State Public Service Commission for all posts carrying the maximum of the pay scale at Rs. 300. This will ensure better control over staff. If all executive power is vested in the Mayor/Mayor-in-Council/Manager-Commissioner, the following provisions be made:
 - (a) Subject to Budget provision the power of creation of all posts should vest in the Mayor/Mayor-in-Council/Commissioner, and they should also be able to retrench any post when considered appropriate.
 - (b) The power of making appointments to posts with maximum salary of Rs. 500 (with local variations) should be with Commissioner and for others in the Mayor/Mayor-in-Council. In the Manager-

Commissioner system, all appointments should be made by the Commissioner, but higher appointments may be subject to confirmation by the Council.

- (c) There should be an internal Selection Committee as in U. P. and the Bombay Provincial Act for posts carrying a maximum salary not exceeding Rs. 300 and for other posts consultations with the Public Service Commission should be necessary, unless there is a statewide cadre for any class of posts or appointments are desired to be made from the corresponding State Government services.
- (d) The Mayor/Mayor-in-Council/Manager-Commissioner may approach Government for services of officers from the State-wide Municipal or State Government Cadres and make appointments out of a panel or in consultation with the State Government.
- 8.09 Regarding State-wide Cadres of officers of Municipal Corporations, it may be stated that the possibility of such cadres in most States is limited. At one of the conferences of Municipal Corporations it was even suggested that there may be an All-India Cadre for senior Corporation officers. The limitation of such an approach is obvious, although it may be possible to make arrangement for the possible interchange of Municipal officers between the Corporations in various States. It can also not be denied that it becomes difficult to obtain the services of higher level Municipal functionaries with necessary experience from the open market. There should thus be a standing arrangement for making available on deputation or transfer to Corporations, the services of senior Government servants with expertise in urban administration or experienced municipal ployees.

Powers of Taxation

9.01 In a Civic Address presented to the President of India, by the Corporation of Madras on September 12, 1969, the Mayor of Madras had observed:

"Some Corporations have the good fortune of having opportunities for increasing their revenue. Such opportunities are denied to other Corporations. In order to change this unsatisfactory position, we appeal for your support for enacting a uniform legislation for all Corporations."

As pointed out earlier the demand for uniform model code arises, mainly out of dissatisfaction with the executive structure on the one hand and financial powers on the other.

- 9.02 Comparative statement of the taxes leviable under the various Corporation Acts is given in Annexure VIII. It will be seen that the lists of taxes leviable by the Madras and Bombay City Corporations are the briefest and Patna and M.P. Acts have a most impressive compilation of taxes that may be levied in the discretion of the Corporations. Even so Bombay and Madras are known to have for higher per capita revenues due to fuller exploitation of tax resources. There is also the fact that in most Corporations, the bulk of the revenue is derived from two main sources—viz., the Property Taxes and Octroi or Terminal Taxes. However numerous the other taxes, their contribution to Municipal finances is marginal.
- 9.03 Octroi and Terminal Taxes—The only major discrepancy in the powers of taxation is that Corporations as well as municipalities in the Southern and Eastern States are not given specific powers of levying octroi and terminal taxes. The Patna Act gives the power subject to prior approval of the State Government but this has never been utilized. Some of the Corporations, Calcutta in particular had been approaching the Government of India for permission to levy terminal taxes, without approaching the

State Government for permission to levy tax on the entry of goods into a local area for consumption or sale thereon, generally described as Octroi, which is exclusively within the field of State legislation. Terminal taxes on goods and passengers carried by rail, air and sea lie within the jurisdiction of the Central Government while tax on goods and passengers carried by road or inland water ways is in the State list. Nevertheless, if terminal taxes are levied by the Centre, the revenues have to go to the State Government or to local authorities. The same is the position with regard to surcharge on railway fares and freights. Delhi, being under the Central Government and Delhi Corporation Act, being an Act of Parliament, provision has been made for the levy of terminal taxes on goods carried by any mode of transport and the revenues are distributed among the Corporation, the New Delhi Municipal Committee and the Cantonment Board on the basis of pouplation. Levy of terminal tax by other local authorities will require specific Parliamentary legislation and simultaneous State legislation in respect of goods carried by road and inland water ways. The Minister's Committee on the Augmentation of financial Resources of Urban Local Bodies had recommended necessary action to enable local bodies to impose terminal tax in place of octroi.

9.04 The question of State Governments allowing municipal bodies to levy octroi where it has not been levied so far, may have been decided in favour of the local authorities but for the fact that a number of Committees have recommended abolition of octroi and its replacement by some other source of taxation for the local bodies. Some State Governments have the question under their active consideration and the Andhra Pradesh Government even took the decision to abolish it. The fact is that it is hard to replace octroi by an equally convenient and elastic source of revenue to the local bodies. The paucity of resources have led in 1970 to the passing of legislation on Tax on the entry of goods into the Calcutta Metropolitan District

as a whole, to be collected by State Government and allocated for supporting maintenance and improvement of services of the local bodies. Unless, therefore, alternative additional sources are found, there is a feeling that all Corporations should be placed on even footing by permitting the levy of octroi where it is denied and that the Government of India should also take steps to allow terminal taxes to be levied by all Corporations to put them at par with Delhi. This will, however, require a synchronisation of Central and State Acts to tax goods carried by rail, air and sea and those carried by road or inland water ways.

- 9.05 Discretionary and Compulsory taxes—Often the list of taxes in Corporation Acts is divided between those that may be levied by a Corporation after going through certain procedures and the compulsory ones that stand levied under the Act with the Corporations having the power, each year, to vary the rates within certain limits laid down in the Statute or in schedule appended to it. While in Bombay City and Calcutta all taxes are compulsory; in Madras, Madhya Pradesh, Kerala, Bangalore and Patna, they are all discretionary. In U.P. and the Bombay Provincial Acts, only the taxes on property and on vehicles and animals stand levied under the Act and the rest including octroi require special procedure for imposition. The compulsory list in Hyderabad includes most of the taxes on land and buildings, animals and vehicles, professions trades and callings, advertisements, dogs, transfer of immovable property and octroi, though the last one has been discontinued. It is hard to see much logic behind the arrangement which makes the imposition of certain taxes more difficult than others.
- 9.06 Assigned Taxes—A special feature of the Delhi Act is the statutory provisions assigning the proceeds from certain taxes to the local authorities, although they are collected by the Government in the first instance. This also includes Terminal Taxes, which are collected by

the Commissioner of the Corporation on behalf of th Government, to be distributed later amongst the three local authorities in the Union Territory. The other two are the entertainment and betting taxes as well as the taxes on motor vehicles registered in Delhi, the entire proceeds being distributed among the local bodies after deducting collection expenses. There has been a demand on the part of urban local bodies supported by recommendations by most of the Committees for transfer of tax receipts from these sources as also from electricity consumption tax to the local authorities. It may be mentioned here that the Delhi Corporation has the power to levy tax on the consumption of electricity and this has been levied and collected by it entirely. Some States have allocated, on their own, revenues from entertainment tax to the urban local bodies concerned, while a share of the receipts from motor vehicles tax is given by way of road grants. Generally the State Governments are not agreeable to part with their sources of revenue in respect of the above.

- 9.07 Exclusive Powers of Taxation—Following some encroachment by State Governments into the field of taxation, traditionally considered to be exclusively reserved to local bodies, there has been a demand for certain items of taxation being assigned exclusively to local bodies under According to the Devolution Rules the Constitution. under the Government of India Act 1919, certain taxes were set apart to be levied by local bodies exclusively. At present while certain taxes are made leviable by the municipal bodies with or without the approval of the State Governments, the latter is not barred from levying taxes on those items for the purpose of the State exchequer. Although a consitutional amendment may not be a feasible proposition, the need of reserving certain items of taxation to the local bodies is obvious. This requires provision for the purpose in municipal legislation.
- 9.08 A Possible List of Municipal Taxes—While there may be considerable agreement among the Corporations

about the tax sources to be assigned to them, it is not possible for many States to agree. The Corporations may have the power to levy the following taxes of which the State Government itself may NOT levy:

- I. (a) Taxes on property consisting of
 - (i) a general house tax
 - (ii) Water Tax
 - (iii) Drainage/conservancy tax
 - (iv) a lighting rate
 - (v) a fire tax
 - (vi) Education cess.

There can be a consolidated rate for (i) to (v) and provision should exist for property taxes being levied on a graduated scale.

- (b) Octroi/Terminal tax/Toll.
- (c) Tax on profession, trades, callings and employment.
- (d) Taxes on vehicles, carriages and carts, boats or vessels, animlas and dogs.
- (e) Tax on advertisements other than those in newspapers.
- (f) Licence or Permit fees in all cases where a permission or sanction of an authority of the Corporation is required to be given including sanctioning of building plans.
- (g) Show Tax or Theatre Tax.
- (h) Betterment charges equal to half the increase in value of property affected by a redevelopment or improvement scheme.
- II. The State Government may levy taxes on the following and assign a part or whole of the proceeds to the local bodies.
 - (a) Additional Stamp Duty on transfer of property situated in the city at rates fixed by the State Government.

- (b) Entertainment tax.
- (c) Motor vehicles tax.
- (d) Tax on consumption and sale of electricity.

Procedure for Imposition of Taxes

- 10.01 With the exception of Hyderabad, all compulsory taxes stand levied under the Act and the Corporation Council is required to fix rates of taxes within the limits prescribed by the Act each year while considering the budget estimates. The rates so fixed are not to be altered during the year unless the Corporation decides to take recourse to supplementary legislation because of sharp imbalance in the budget estimates. These provisions have scarcely ever been utilised. In respect of other taxes leviable under the various Acts, special procedures have to be adopted and these are in some cases extremely dilatory, as may be seen from Annexure IX.
- 10.02 The Madhya Pradesh Act, under which all taxes are discretionary, has the simplest provisions. The Corporation may at a special meeting pass a resolution proposing imposition of any tax (except education cess, which requires prior approval of State Government) defining class of persons or property to be taxed and fix the rates within the maxima and minima, which the State Government may fix in advance by notification. resolution has to be notified in the Gazette giving the date from which the tax will be effective, and this is conclusive evidence of the imposition of a tax. Proposals for fixation of rates have then to be submitted in each financial year by the Commissioner along with the budget proposals to the Standing Committee and the Corporation Council to be adopted by the 15th February each year. There is provision also for supplementary taxation during the year, subject to limits prescribed.
- 10.03 In Madras, Bangalore and Kerala, the Corporation, before imposing a tax or duty for the first time,

directs the Commissioner to notify the intention of the Corporation to impose a tax and invite objections giving a month's time. The Corporation after considering the objections, determines by resolution to levy the tax or duty and specify the rate and the date from which it stands levied. This imposition of tax and rates, etc., as well as any subsequent change in rate has to be notified by the Commissioner. Any abolition of a tax or reduction in rate and any proposal to re-fix the rate during a year requires previous approval of the Government. In Hyderabad, which has compulory taxes, the procedure is also the same but the Corporation is required to fix its rates each year and it can resort to supplementary taxation, if necessary.

- 10.04 The U.P. Act has the most cumbersome procedure for imposition of taxes in line with the provisions of the U. P. Municipalities Act, 1916. The Corporation first adopts a resolution directing the Executive Committee to frame proposals. The draft rules, etc., approved by the Executive Committee have to be notified for objections which have to be submitted to the Corporation. If any changes are made, the rules have to be re-notified for objections. After the Corporation has passed the proposals, they have to be submitted to State Government and after the State Government conveys its sanction, the Corporation has to adopt a resolution again fixing the date, etc., for imposition of taxes, which has to be notified again in the Gazette before the tax stands levied. Any change in rules or rates, etc., requires repetition of the same procedure, making the imposition of taxes or any alternation a long dilatory process, which sometime takes years.
- 10.05 Suggested Provisions—The reluctance of the Municipal Councils to impose taxes or to enhance the rates is well known. There is, therefore, no need of fixing maximum limits or placing restrictions on their powers to levy taxes, specified in the Acts. The RURC, after due

consideration made the following recommendations:

- (a) The municipal taxes should be classified into compulsory and optional.
- (b) The tax on lands and buildings, vehicles other than those covered by the Motor Vehicles Act and on professions, trades and callings should be compulsory.
- (c) The law should prescribe minimum rates for compulsory taxes.
- (d) The Municipal Councils should have the power to alter the rates of compulsory taxes (subject to the minimum prescribed) and optional taxes (subject to such limits as may be laid down) but in case of reduction in the current rate of any tax, the prior approval of the State Government should be necessary.
- (e) Subject to the general directions of the State Government, the Municipal Council should have the power to impose an optional tax at such rate as it may consider proper after giving the residents an opportunity to file objections.
- (f) The State Government should have the power to direct a Municipal Council to impose an optional tax at such rate as it may prescribe and such direction shall have the same force as a resolution passed by the Municipal Council.

It will perhaps make for greater flexibility if instead of fixing the mimimum limit by law, the State Government is given the power to fix minimum rates by notification, wherever deemed necessary.

Collection of Taxes

11.01 The provisions in regard to collection of taxes are pretty complete and cover common ground. In some Acts, viz., those of Madras, Kerala and Bombay Provincial,

the rules for collection are given in a Schedule to the Act. In a good many cases of municipal taxation, the demand and collection go hand in hand as in respect of octroi taxes on vehicles, licence fees, etc. Even then evasion or default may cause seizure of goods, which requires being provided in all Acts. More complicated procedures and wider powers are required in respect of property taxes, professions tax, and the like involving service of bills and sometimes door to door collection bringing into play the coercive powers of distraint and disposal of moveable or even immoveable property, powers about which are available in all Acts. Some Acts also provide for realisation of dues as arrears of land revenue as a last resort. This may be effective if powers are given to the municipal officials but the proceedings have to be taken through District authorities.

- 11.02 Most Acts lay down three stages in collection of property taxes:
 - (a) The service of a bill.
 - (b) Service of a notice of demand if the bill is not paid within two weeks of its presentation involving also a fee not exceeding a rupee or two;
 - (c) If the amount is still not paid within varying periods of 15 to 30 days, the Commissioner can issue a distress warrant for attachment and disposal of the moveable goods and, if necessary the immoveable property.

The above process in practice takes quite a long period except in the closing stages of a financial year. In Delhi action subsequent to a notice of demand can be taken if no appeal is made and often there are appeals re-opening even the entire question of assessment. In Madras the practice is to combine the first two stages in one so that the bill is also a notice of demand, making the tax-payer

liable to further proceedings forthwith, when it is considered necessary. The provisions, therefore should be:

- (a) The service of a bill be also declared as a notice of demand, to be cleared within 30 days. Any objection to the amount must be accompanied by payment in full;
- (b) action about distraint, etc., may be taken after the expiry of 30 days.
- 11.03 There is also provision in the Calcutta Act for a rebate of three and one-eighth per cent if the bill is paid within two weeks of presentation; while the Bombay City and Delhi Acts allow for recovery of a penalty not exceeding 20 per cent if payment is not made on service of a notice of demand (or in Bombay within three months). The penalty can be much lower and may be waved and the clause is hardly effective. The RURC recommended collection drives and incentives in form of rebates for prompt payment.
- 11.04 Some Acts also provide for action of recovery of property taxes from the occupier for the period of his occupancy of the premises and distraint proceedings on failure to pay. Provision is also made for attachment or rent payable by tenants and allowing occupier credit against the land lord to the extent of payment of municipal dues. These provisions can be incorporated, where they do not exist.

Budgetary Procedure

12.01 The budget making process is more or less uniform in all corporations (Annexure XI) involving the drawing up estimates by the Commissioner and their submission to the Standing Committee, which finalises the budget for consideration and sanction by the Corporation by some specific dates and in any case before the beginning of the financial year to which the budget estimates relate.

The dates for various stages of submission vary and where tax rates have to be fixed they also accompany the budget estimates or are required to be determined in advance. The following variations may be noted:

- (a) In Madras, UP, Kerala, Bangalore and Patna, a copy of the budget, when adopted has to be submitted to the State Government, although no formal sanction is required except in Bangalore where the State Government may sanction the budget in its entirety or with modifications and if no orders are passed within two months the budget is deemed as sanctioned. (The Corporation has to pass the budget at least three weeks before the beginning of the new financial year).
- (b) In Patna and UP the budget requires Government confirmation if the Corporations are declared to be indebted.
- (c) The Bombay Provincial, U.P. and the Madhya Pradesh Acts, also provide for the contingency of the Budget not being passed by the Corporation before 31st March, in which case the estimates recommended by the Standing Committees concerned have effect till the Corporation does adopt the estimates.
- 12.02 The procedure for budget preparation and its adoption will require considerable modification under a system, where the executive power is wholly vested in the Mayor/Mayor-in-Council/Manager-Commissioner, who would be responsible for preparing the budget estimates and submitting the same to the Corporation for adoption. In case there is a Finance and Coordination Committee, it will consider the Mayor's proposals regarding raising of resources and priorities of expenditure programmes, but evidently the recommendations of the Mayor/Mayor-in-Council/Manager-Commissioner will carry much greater

weight and authority than those of the Commissioner at present.

12.03 One of the tendencies in recent practices in budget preparation has been that attempts are made at presenting a balanced budget with a minimum balanced prescribed under the Act or rules, by inflating the income items unrealistically beyond what is considered to be the likely estimates by the Commissioner and his accounts Department. This has the effect of actual receipts substantially lagging behind the expenditure based on inflated This has in some cases resulted in budget estimates. financial difficulties. The Act or the rules should therefore provide that the estimates of income proposed by the Mayor/Mayor-in-Council/Commissioner should not be enhanced without revising the rates of taxes themselves. This can ensure a more realistic budget and greater financial stability, and is in keeping with the budgetary procedure in the State legislature or Parliament.

Borrowing Powers

- 13.01 The purposes for which loans can be taken are stated in general term in the two Bombay Acts and the Hyderabad Act and the latter lists them as follows: (Annexure XII).
 - (a) defraying any costs, charges or expenses in the execution of the Act;
 - (b) discharging any loans contracted under the Act;
 - (c) making good deficits in budget; and
 - (d) generally carrying out the purposes of the Act.

These are broad general terms in comparison to the more specific purposes enumerated in the Madras, Kerala, Calcutta and Delhi Acts. With some variations between them, these include the following:

(a) Acquisition of land and buildings;

- (b) Construction of buildings or execution of permanent works spread over a term of years;
- (c) slum clearance and construction of tenements or execution of town improvement schemes;
- (d) acquisition or construction of public utilities;
- (e) to pay off any debt to Government or to repay any loan raised previously; and
- (f) any other purpose for which Corporation is authorised to borrow.

A number of Acts do not make any such statement and rely on the general power of the Government to approve floating of any loan. Broadly speaking a Corporation is allowed to borrow to fulfil its functions under the Act.

- 13.02 Restrictions and Limitations—(a) All loans to be floated require prior sanction of the State Government regarding the amount of loan, rate of interest, time of repayment, method of raising the loan and its repayment and like. The loans are also required to be used for the purposes for which they are raised and, in some Acts, are not to be used for paying salaries of municipal employees except those engaged on loan projects, without prior approval of State Government.
- (b) In some Acts as in Bombay and Hyderabad, the Corporations can take advance from banks and grant mortgages with government sanction and they are allowed to have advances against Government promisory notes or securities. Normally the Corporation should have freedom to obtain ways and means advances from Banks to meet its temporary requirements of funds.
- (c) Some Acts lay down that the period of loans shall not exceed sixty years, while in others it is fifty years. The U. P. Act lays down a limit of 30 years, which appears to be adequate. Many Acts do not presribe any limit and

the matter is regulated by Government while according approval.

- (d) As regards the extent of borrowings, the Madras and Kerala Acts limit the total borrowings so that the sums payable annually for interest, maintenance of sinking fund, repayment of any amounts otherwise borrowed, etc., does not exceed 12½ per cent of the annual value of lands and buildings assessed in the city. The limit is 10 per cent in Calcutta and Bangalore. This can be exceeded with Government approval. In Bombay, Madhya Pradesh and Patna the total of all loans, borrowings and debts of the Corporation should not exceed double the annual assessed value of lands and buildings.
- 13.03 It will be appreciated that all these restrictions can be regulated by the powers of the Government to clear any proposals for borrowings before a loan is floated. In actual practice there is very little public borrowing done by the municipal bodies in India except three or four major Corporations and that too in a very limited way. The major sources of municipal capital projects have been Government loans and in recent years advances from the LIC on the guarantee of the State Government. There are two ways in which Government control could be relaxed:
 - (a) allowing freedom to Corporations to negotiate advances from the Banks to meet their ways and means requirements;
 - (b) there should be municipal finance or urban Development Finance Corporations as recommended by RURC that can directly handle requirements of urban local bodies for self liquidating projects.

Municipal Fund

14.01 The provisions about Municipal fund are more or less uniform (Annexure XIII). All money received

constitute the municipal fund, which can be utilised only for the city and no payment is to be made unless it is covered by a budget grant. Payments usually exceeding rupees one hundred are required to be made only by a cheque, which has to be signed in some Acts by two or three persons, e.g., the Commissioner or Deputy Commissioner or such other officer designated by the Commissioner, the Chief Accountant or his representative and some time a member of the Standing Committee. In the Mayor/Mayor-in-Council/Manager-Commissioner systems such detailed matters could be left to be regulated by the Chief Executive authority, under the broad direction of the Council.

- 14.02 Funds have to be kept usually with the State Bank. In Patna they are to be kept with the Treasury. The municipal authorities should be able to keep their funds with a Scheduled Bank. The Bombay Acts allow some funds to be kept outside the city also, where considered necessary.
- 14.03 An important issue is the use of funds outside the municipal area. The Bombay city and the Bombay Provincial Acts permit such expenditure if voted upon by a clear majority of all members which is a desirable provision. It is often seen that the municipal authority is often concerned with happenings in the peripheral areas beyond its boundaries. Controlling construction activity, land use and development as also survey and planning of the area under urbanising influence of the city are valid questions of interest to a local authority.
- 14.04 There is provision for creating special funds by a Corporation or according to rules made by the Government. The U.P. Act makes it obligatory for a Mahapalika to constitute a Development fund and the disposal of this fund is to be effected in the manner prescribed by rules by the State Government. The provision had its genesis in the fact that the U.P. Nagar.

Mahapalika Adhiniyam, 1959, merged the Development Board/Improvement Trusts with the respective Corporations and the funds of these bodies, which were of a capital nature, as well as some revenues originally accruing to such Development Board/Improvement Trusts were sought to be kept distinct and separate. Generally speaking the capital accounting in municipal bodies is hardly satisfactory and there is need of separating accounting and proper management of funds involving long term liability. It is suggested that Development fund should consist of:

- (a) all borrowings and loans;
- (b) certain revenues from betterment levies, stamp duties and the like; and
- (c) such other funds as may be earmarked from general revenues for urban development.

It may be added that municipal budgets are dominated by maintenance expenditure and it would be desirable to give them long term developmental perspective. In Bombay city as well as the merger of Improvement Trust led to the creation of a Capital Account and the rules given in Schedules BB of the Bombay Municipal Corporation Act, 1888 as amended, may serve as a basis for regulating a Development Fund.

Audit and Accounts

- 15.01 The form for keeping of Accounts are sometimes prescribed by rules and in other cases accounts are to be kept in the form prescribed by the Standing Committee. The budget form prescribed has also to conform to the heads of accounts. Under the circumstances it would be preferable to have budget forms/Account statements forms prescribed by rules. (See Annexure XIV).
- 15.02 Under various Acts there is provision for submission to the Standing Committee of monthly accounts. The purpose is to enable the Committee to keep a watch

on the progress of expenditure and to ensure against any imbalance between revenues and payments that may require remedial measures. Under a system with a unified executive this will be the duty of Mayor/Mayor-in-Council/Manager-Commissioner. It will be for them to approach the Corporation Council for any further grants or re-appropriations. Provisions will have to continue for submission of Annual Reports and Accounts to the Corporation Council. Regular preparation of monthly statement of Accounts is however necessary for purposes of audit.

- 15.03 The audit arrangements are similar in Madras, Kerala and Bangalore Acts. The auditors are appointed by the State Government. According to rules given in the schedule to these Acts, the auditors are to keep a continuous audit of municipal accounts and report to the Standing Committee (Corporation Accounts Committee in Madras) any material impropriety or irregularity, loss or waste of money or property, etc., and to submit within a period of three months from the close of each financial year or such extended period as State Government may notify, a final statement of audit, a duplicate copy of which is required to be submitted to State Government simultaneously. The Council has to submit its remarks and explanations to the State Government through the Examiner, Local Fund Accounts within a period of six months.
- 15.04 In Calcutta and Madhya Pradesh the auditors are appointed by Government. They audit such percentage of transactions as may be prescribed by Rules in Calcutta, and in accordance with arrangements, approved by Government in Madhya Pradesh. In Patna the audit is also partial and is carried on under the Bihar and Orissa Local Fund Audit Act, 1925, as applicable to all municipal bodies. In all three cases the Corporation authorities are required to take remedial action for removal of objection and submit reports to the State Government on action taken. If there is difference of opinion or some objections

are not removed the matter is to be referred to State Government for final orders.

- 15.05 The Madras, Kerala, Bangalore and Calcutta Acts also provide for disallowance by the auditors of any expenditure contrary to law and surcharge the same on any person or persons authorising the same. Surcharge may also be levied for any deficiency or loss due to negligence or misconduct of a person. The auditors are required to state full reasons for such surcharge. The aggrieved person can appeal to court (in Madras, etc.) or as in Calcutta appeal to State Governments, who may pass such orders as they deem fit.
- 15.06 In Bombay City Act, Bombay Provincial Act, the U. P. Act and Delhi and Hyderabad Acts, the Municipal Chief auditor is appointed by a Mahapalika authority and he is exclusively answerable to the Standing Committee and the Corporation Council, to whom he is required to submit reports from time to time as also for each year. He is the watch-dog on behalf of the elected wing to see that money is spent in accordance with rules and the sanctions given by the Corporation and there is no impropriety or extravagance. In other words to Corporation regulates its own audit and is expected to dispose of all matters arising out of audit reports. While a copy of the audit Report may go to Government, no report is required to be submitted. The Government has, however, the power of ordering a special audit by auditors appointed by Government.
- 15.07 In the event of adoption of a Mayor/Mayor-in-Council/Manager-Commissioner system or any other system involving effective separation of executive and deliberative functions, the audit would be a field of special concern to the deliberative wing as an instrument of control over executive ensuring that its broad policy decision are carried out and expenditure incurred in accordance with the law and rules and within limits of the budget

estimates sanctioned by it. It may be desirable to have a special audit committee on the lines of Public Accounts Committee of the State Legislatures/Parliament so as to ensure that audit is effective, objections are cleared with speed and the financial directions and policies are adhered to by the executive authority.

State Control and Supervision

- 16.01 Apart from powers vested in the State Government regarding a host of matters such as establishment, budget finance and taxation, making of rules, etc., the various Corporation Acts give over-riding powers to the State Government to control and regulate the working of municipal corporations (Annexure XV). With some variations the Acts provide for:
 - (a) calling records and reports and causing inspection to be made;
 - (b) directing certain action to be taken and works to be carried out due to failure in performance and in the event of default having them executed at the expense of the Corporation;
 - (c) cancelling or suspending any decision or resolution of the Corporation;
 - (d) dissolution and supersession.
- 16.02 The provisions in respect of (a) and (b) above occur in all Acts and the Corporations are required to show cause before the State Government takes a direct hand except in the case of an emergency. The manner of recovery of expenses varies from attachment of funds in Bombay Acts to levy of further taxes or raising loans on the security of tax revenues of the Corporation.
- 16.03 As regards (c) in para 15.01, there is no provision for cancellation of any decision of the Corporation authorities to take any action in Bombay city and Delhi.

In all other Acts the State Government reserves this right to cancel a resolution or bye-law or stop any action proposed to be taken on grounds of annoyance, public interest, law and order or for reasons of illegality or lack of jurisdiction. The Madras, Kerala, Hyderabad and Bangalore Acts require a show cause notice being given before any orders are passed but in other case the Government may reconsider its decision on a representation being made. These are sweeping provisions. Nevertheless, it may be justifiable for Government having such a right on grounds of public safety and law and order.

16.04 There are no provisions for supersession or dissolution in Bombay City Act, Calcutta, Hyderabad and Bangalore Acts. It was only by a recent amendment that the Madras Act gave powers to the State Government to dissolve the Corporation for incompetence and persistent default by notification and reconstitute it on such dates as may be fixed or to supersede the Corporation for a period not exceeding three years. In Kerala the Government may only dissolve and reconstitute in within six months, which period may be extended by another six months at the most. In Patna the supersession is indefinite. In U.P. the State Government may dissolve the Mahapalika and held elections within three months or in any case within six months during which the Mukhya Nagar Adhikari (Municipal Commissioner) exercises all powers. In case the reconstituted Mahapalika again is at fault it can be superseded for one year and this period may be extended for not more than a total of one year within which Mahapalika has to be reconstituted. This complicated procedure has led to the U.P. Government adopting special legislature measures for keeping the Corporation Councils in abevance and appointing Administrators. In some of the Acts the period of supersession is to be specified in the State Government order. In most Acts, the orders passed by the State Government are required to be laid before the legislature.

16.05 U. P. has also got a special provision empowering the State Government to suspend a Mahapalika authority if a situation has arisen in which a Mahapalika cannot function or refuses to function according to the Act and entrust its duties to an officer or authority as may be named in the notification until the order is revoked. This has to be laid before the legislature. The Patna and Madhya Pradesh Acts have also a distinct provision under which the State Government can demand the punishment or dismissal of any officer or servant of the Corporation for negligence in the discharge of his duties. The Patna Act has also a special provision by which the State Government may by a general or special order entitle an officer of the education, public works, medical or other technical departments to attend any meeting of the Corporation or Standing Committee and to address it on any matter affecting the work of his department.

16.06 Generally speaking most of the powers enumerated have remained on paper except the power of dissolution and supersession which has been frequently exercised. The RURC recommended against these provisions. It will, however, have to be admitted that some arrangement for dissolution of the Municipal Council and its reconstitution as quickly as possible should be there. So far as supersession is concerned it has to be an extreme measure requiring legislative sanction. Even today the absence of power of supersession has not stopped the supersession of some of the Corporations by special emergent legislative action.

- 16.07 In a system of Mayor/Mayor-in-Council, the right of dissolution or even supersession may be made subject to:
 - (a) the Council failing to elect a Mayor or for a breakdown in the election machinery or processes;
 - (b) the Mayor may recommend dissolution in the event of the failure of the Council to give the

executive necessary support and financial resources by way of taxation, etc., for the effective discharge of its functions and duties. In this case the fact that Mayor will also have to vacate office may act as a deterrent against such a recommendation.

In a Council-cum-Manager-Commissioner System there will hardly be an occasion for dissolution a supersession on the above two counts as the election of the Mayor is not likely to be so very controversial matter and when checked he will be part of the Council without exercising executive powers. All that need being provided is that the State Government may have the power to appoint an interim Municipal Manager Commissioner if the Council fails to do so. If the Manager-Commissioner is unable to obtain the necessary support from the Council in finances or is otherwise in disagreement, he must abide by the Council's decisions or vacate office by resignation.

16.08 It is now accepted that the State Government do not have a well organised machinery to deal with the growing volume of work in respect of urban local authorities. The exercise of any wide power as well as the need of providing necessary support and guidance to local authorities in the effective performance of their duties call for a fully equipped Directorate as recommended by RURC. Statutory provisions for the same may be necessary.

Concluding Remarks

17.01 The object of the foregoing paragraphs is to highlight the basic need of a decision about the executive structure to meet the pressing challenge for proper management of municipal affairs. An attempt has been made to indicate the possible alternatives or the continuation of the status quo with certain changes. The other provisions about the municipal structure will naturally be conditioned and will have to be drawn up in the light of the choice of the type of executive managements that may be decided

upon. The directions in which other provision regarding finance and taxatian, State-local relations, etc., could be modified are also for consideration. A decision on these issues will not only enable the working out of a model legislation for Corporations but is likely to influence the course of municipal enactments as a whole.

17.02 It will be noted that the problem is a complicated one and needs careful and objective consideration. On the one hand we must have an efficient municipal administrative machinery untrammelled by political inference in its day-to-day work; on the other the cardinal principle of local government or any democratic government of final authority vesting in the council has to be maintained through a system of supervision and control. With rapid advance in technology, the need of democratic control has become all the greater. The executive must all times be accountable to the elected council. The alternative forms of the municipal executive outlined in this note ensure the ultimate supremacy of the Municipal Council as a corporate authority.

ANNEXURE I

Municipal Corporation Act referred to:

- 1. The Madras City Muncipial Corporation Act (Madras Act IV of 1919), as modified up to September, 1962.
- 2. The Bombay Municipal Corporation Act, 1888, as modified up to 1st March, 1966.
- 3. The Bombay Provincial Municipal Corporations Act, 1949, (Bombay Act No. LIX of 1949), as modified up to 31st March, 1967.
- 4. The Delhi Municipal Corporation Act, 1957 (66 of 1957), as modified up to 1st December, 1961.
- 5. The Calcutta Municipal Act, 1951 (West Bengal Act XXXIII of 1951), as modified up to 1st December, 1952.
- 6. The U. P. Nagar Mahapalika Adhiniyam, 1959 (II of 1959), as modified up to 1966.
- 7. The Madhya Pradesh Municipal Corporation Act, 1959 (Act No. 23 of 1956).
- 8. The Kerala Municipal Corporation Act, 1961 (Act 30 of 1961) as amended by Acts 38 of 1961 and 13 of 1964.
- 9. The Hyderabad Municipal Corporation Act, 1955 (Hyderabad Act No. II of 1956) with amendment Act thereto.
- 10. The City of Bangalore Municipal Corporation Act, 1949 (Mysore Act No. LXIX of 1949).
- 11. The Patna Municipal Corporation Act, 1951 (Bihar Act XIII of 1952).

ANNEXURE II

Authorities of the Corporation

(1) Madras City Municipal Corporation Act, 1919.

Section 4(3)

- (a) A Council.
- (b) A Central Committee, Circle Committees, a Corporation Accounts Committee, a Contracts Committee and a Licence Appeals Committee.
- (c) A Commissioner.
- (2) The Bombay Municipal Corporation

Section 4

- (a) A Corporation.
- (b) A Standing Committee.

Act, 1888.

- (c) An Improvements Committee.
- (d) A Bombay Electricity Supply & Transport Committee.
- (e) An Education Committee.
- (f) A Municipal Commissioner.
- (g) A General Manager of Bombay Electric Supply and Transport Undertaking.
- (3) Bombay Provincial Municipal

Section 4(1)

(a) A Corporation.

Corporation Act

- (b) A Standing Committee.
- No. LIX of 1949. (c) A Municipal Commissioner.
 - (d) A Transport Committee (If there is a transport undertaking).
 - (e) A Transport Manager.
- (4) Delhi Municipal Corporation Act, 1957.

Section 4

There shall be the following Municipal authorities under the Corporation:

- (a) The Standing Committee.
- (b) The Delhi Electric Supply Committee.
- (c) The Delhi Transport Committee.
- (d) The Delhi Water Supply and Sewage Disposal Committee.
- (e) The Commissioner.
- (f) The General Manager (Electy.).
- (g) The General Manager (Transport).
- (5) The Calcutta Municipal

Section 6

(a) The Corporation.

Act, 1951.

- (b) The Standing Committee.
- (c) The Commissioner.
- (6) The U. P. Nagar

Section 5

Mahapalika

- (a) The Mahapalika.
- Adhiniyam 1959. (b) An Executive Committee.
 - (c) A Development Committee.
 - (d) A Mukhya Nagar Adhikari.
 - (e) Other committees, i.e., Electricity Supply or Public Transport or other Public utility, if established with State Government previous sanction.
- (7) Madhya Pradesh

Section 6

Municipal

(a) The Corporation.

Corporation

- (b) The Standing Committee.
- Act, 1956. (
- (c) The Commissioner.
- (8) The Kerala

 Municipal Corporations Act,
 1961 amended by
- Section 4
- (a) A Council.
- (b) Standing Committees of the Council.

Acts 3 of 1961 & (c) A Commissioner. 13 of 1964.

(9) The Hyderabad Section 4

Municipal

(a) A Corporation.

Corporation

(b) A Standing Committee.

Act, 1955.

Act, 1949.

(c) A Commissioner.

(10) The City of Section 4

(a) A Corporation.

Bangalore Muni-

cipal Corporation (b) Standing Committees of the

Corporation.

(c) A Commissioner.

(11) The Patna Muni- Section 6(1)

cipal Corporation (a) The Corporation.

Act, 1951 (Bihar

(b) The Standing Committee.

Act XII of 1952)

(c) The Chief Executive Officer.

ANNEXURE III

Remarks, if any	
Election, Election Remarks, Authority, Mode if of Election any	Election Authority: Commissioner. Section 47 Mode of Election: Voters in the legislative Assembly List to constitute Electoral Roll for each division prepared by the Commissioner.
When ceases to be a Councillor	m: notice to yor and it on the received be member a disquali- cot attend cettings of council for onsecutive disquali- of ques- disquali- disquali
Election Candidates Qualifications and disqualifications	Qualifications: Section 35 Section 51 Section 51 In the Electoral the Marke of any of takes effection from the one hundred date it is territorial divisions. (2) No servant of Ceases to the Govt, shall if incurs the Govt, shall if incurs the Disqualification. Disqualifications: the me Casertion 52 Section 53 Color of the Casertion 54 tract made with Decisions the Corporation.
Term of Council	Section 55 3 years. The term may be extended or reduced for not more than 3 months by State Govt, by notification.
Composition of Corporation	Section 5 and 45 100 councillors elected on 100 territorial Divisions with power to co- opt. One schedule Caste person from each of the two circles into which the city is divided if no Scheduled Caste member is elected from the Circle.
Name of the Act	I,—Madras City Municipal Corpora- tion Act, 1919.

Cause Court Judge (iii) a representative section or class arrears due by him to Corporaany association or union repreanv employees practitioner for or against the or officer of of the Corpn.; Corporation: (ii) employed senting Any 3

(1) Absence Corpn. Section 17 Dy. Commis-Commissioner, sioner or a municipal offi-Enrolled as voter (i) if he is the Disqualifications: for some ward. Qualifications: ō Section 14 Section 16 cer Section 7 5 years, Extension by one rear by notification. when the wards in Greater ituted according to Section 19 as amenled by the Bombay Corpn. Adoption of Asmembers Bombay are recons-Municipal Section 5 131 elections. elected

II.—Bombay City Act, 1888 (ii) failure to pay arrears due by him to Corpn.;

single-member cons-

1964, the Corpora-

Act,

ituencies)

sembly rolls and

vant;

Bombay into single he basis of populaion and adoption nto ward rolls by authorised constitute member wards on divided the municipal elecof relevant Assem-Division of Greater Election Authority: Mode of Elections: Section 19 Commissioner. bly roll, Section 22 officer, meetings even if for approved by the less approved by months from the Ceases to be memthe three successive months unwelve successive the meetings for from ber if incurs disqualification. Corporation. Absence

Remarks if any	,	
Election, Election Remarks Authority, Mode of if Election any	tion roll.	Election Authority: Commissioner. Mode of Election: Adult franchise. Section 14 Elections of Coun-
When ceases to be a Councillor	Section 18 (3) Questions as to disqualifications, if represented, to be determined by Chief Judge of the Small Cause Court.	Resignation: Section 7 Written notice to the Commissioner and is effective from
Election Candidates Qualifications and disqualifications	(iii) direct or indirect interest in any contract or employment with Corporation; (iv) being a Councillor engaged in a professional capacity in connection with any cause or proceeding with which Corporation or Commissioner is concerned.	Section 9 Qualifications: Enrolled as a voter for any ward —minimum age 21 —requisite resi-
Term of Council		Section 6 4 years May be extended to an aggregate of five years after inviting objec-
 Composition of Corporation	tion shall consist of not more than 120 Councillors as notified in the official Gazette.	—Number of Coun-Section 6 cillors (elected at 4 years M Ward elections) to extended be notified in the aggregate official Gazette, by five years State Government.
 Name of the Act		II—Bombay Provincial Municipal Corporation Act, 1949.

tions of voters. -State Govt. can vation for members of Scheduled Castes out of the seats notify for the reserthe number of seats allotted to specified wards.

member if incurs a Section 11 -Ceases given. or taxation dence, business prequalification. Sec. 8). mises

cillors in accordance with the rules.

> (i) holds the office Disqualifications Section 10

(i) Absence from the meetings for three successive months unless

disqualification.

of Commissioner or place of prounder the Corporation;

approved by the Absence from

Corporation.

having direct or in any contract or employment ndirect interest with Corpn. \mathfrak{S}

he meetings for months, even if approved by the

successive

Corporation.

while acting as interest in any matter (iii) Being a Coun- (iii) Showing cillor engaged fessional vested al capacity with in a prófessioncillor engaged

a Councillor. cause or proceeding any

three-fourths of the the recommendation supported by the vote of not less than Removal - Section 13 By State Govt. on of the Corporation Councillors on grounds of: which the Cor-Comnissioner failure to pay arrears due by or Transport nim to Corpn. interested. Manager poration $\bar{\epsilon}$

Remarks if any		
Election, Election Remarks Authority, Mode if of Election any	4	Election Authority: Section 11 Commissioner Mode of Election Section 3 (4) (1) Councillors elected by direct election on the basis of adult sufferage from various wards into which Delhi shall be divided in accordance with the provisions of this Act;
When ceases to be a Councillor	—guilty of misconduct in duties or disgraceful conduct, or —incapability of performing his duties.	Resignation: Section 33 (t) (b) rewriten notice add- rewriten notice add- rewriten notice add- and delivered to the Commissioner, and the seat shall there- upon become vacant. Section 33 (1) ceases to be member if in- member if in- member if in- fication; (2) If during three s u c c e s s i v e
Election Candidates Qualifications and disqualifications	(λ)	Qualifications: Section 8 —Registered elector in the electoral roll for a ward; —For reserved seat, person. Disqualifications: Section 9 (f) holds any office of profit under the Corpn. or Government; (ii) if he is a licens- ed architect,
Term of Council		A years. Exten- 4 years. Exten- sion by one year by Central Govt. by notifi- cation.
Composition of Corporation		Section 3 Section 3 (i) 80 Councillors 4 selected by sic wards, out of these 12 seats Go to be reserved cat for Scheduled Caste at the establishment of the Corporation; (ii) 6 aldermen to be elected by the Councillors. After establishment the the total number of
Name of the Act		V.—The Delhi Municipal Cor- poration Act, 1957.

ಕ 100 and less than 80 not be more than basis Councillors population, notification on the

Section 7 (2) (2) So much of the

electoral roll for ary constituency

any parliamen-

force

time

o.

months, a Counwithout permisneetings thereof, he Corpn. may Corpn., absent declare his seat If any question Councillor alderman alderman whether vacant. arises from sion ල draughtsman, enan incorporated Corpn. co-operative socompany or as -unld ber, survey or planner; in any subsistcontract except as a shareholder in a member of a (iv) retained or emwith interest gineer, (iii) having ciety; town ing màde the

deemed to be the

ward shall be

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ward

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ower to make rules regulating the election of Councillors and aldermen vested with the Central Govt. (Sec. 31) Act. strict judge Delhi and to any of the disqualifications he district judge become subject the decision of shall refer the Sec. 9, th Commissioner question to mentioned district

> with the an-

nection

ployed in any professional capacity in concanse any

any

in which municipal

Corpn.

from

person

thority is intedismissed he service of

rested;

(v) a

authority for

Corrup-

Govt., Corpn. or any other

Remarks if any		
Election, Election Remarks Authority, Mode if of Election any	· · · · · · · · · · · · · · · · · · ·	Election Authority: Commissioner, Section 52. An electoral roll is prepared for every constituency on which the names of the persons entitled to be electors is entered who have the prerequisite
When ceases to be a Councillor	* * * * * * * * * * * * * * * * * * * *	Resignation: Written notice to the Mayor and takes effect from the date specified for the purpose, otherwise on the date of receipt. Section 68 (I) Ceases to be member if
Election Candidates Qualifications and disqualification	tion or dis- loyally to State; (vi) failure to pay any arrears due by him to Corporation within three months after a notice has been served.	Section 54 Qualification: Approved voter in the electoral roll of any constituency. Section 55 —minimum age 25 years. Disqualifications: Section 55 (i) under twenty five years of
Term of Council		Section 67 3 years may be extended to an aggregate of one year, by notification.
Composition of Corporation		V.—The Cal- Section 7 cutta Muni- 81 Councillors cipal Act, —Seventy five 1951. Councillors elected from 75 wards. —Five Aldermen to be elected by the Councillors. —One Chairman of the Trustees for the Improvement
Name of the Act		V.—The Cal- cutta Muni- cipal Act, 1951.

		., .
age;	meurs a dis-	meurs a dis- quanneations e.g
servant:	(ii) failure to make	fession, trade or
(iii) failure to pay	oaths of alle-	calling within a
arrears due by	giance within	constituency.
him to Cor-	three months	Adult franchise.
poration.	of his office;	-Aldermen to be
(iv) failure to pay		elected by the
any sum certifi-	oath of alle-	Councillors.
ed by the	giance;	
auditors to be	Ê	
due from him	meetings of the	
in a certificate.	Corpn. for	
	six consecutive	

of Calcutta (Exofficio).

months, if not otherwise approved by the Corporation.

—retained or employed in any professional capacity in any case or matter to which a Corporation is a party. Such person shall cease to be a Councillor with effect from the date on which the State Govt. notify and declare the seat to be vacant.

	kemarks, if any.	
	Election, Election Remarks, Authority, Mode of if Election any.	Election Authority: Section 45 Nivachan Sancha- lak (Sthaniya Nikaya) Mode of Election: Section 39+35+31 Division of every city into wards on on the basis of propulation and Adoption of Assembly roll for purposes of pre- paration of electoral rolls for the wards by the Nirvachak Registra- tion Adhikari under the super- vision of Nirvachan
	When ceases to be a Councillor	Section 163 of certified sums. Resignation: Section 29+23 Section 29+23 Sabhasad (Sec. 29) or Vishistha Sadasya (Sec. 23) to Nagar Pramukh and takes effect on the date it is received by Pramukh. Section 25 (i) Ceases to be member if incurs a disqualification (ii) retained or employed in any profession- al capacity in conn e c t i o n
	Election Candidates Qualifications and disqualifications	Qualifications: Section 24 Sabhasad: (a) an elector in the City; (b) a member of Scheduled Caste in the case of reserved seat. Section 20 (a) an elector in the city, (b) minimum age 30 years. Disqualifications: Section 25 Section 25 Abdata any place of profit in the gift or disposal of the Mahapalika,
	Term of Council	Section 8 5 years May be extended to an aggregate of one year by notification. —May be extended further an aggregate of one year by State Govt, in case of some grave urgency or other simi- lar cause.
	Composition of Corporation	Section 6 (1) (a) Not more than ninety Sabhasads, elected at ward elections. (b) Vishistha Sadasyas to be one-ninth of the total No. of Sabhasads. Section 7 (1) Out of the total number of Sabhasads fixed under section 6 such number of Sabhasads fixed on the reserved for the Scheduled Castes as shall bear as nearly as may be, the same
-	Name of the Act	VI.—The U.P. Nagar Maha- palika Adhi- niyam, 1959.

secret ballot.

Removal by State

Mahapalika.

the population of Scheduled Castes in the city bears in the total popula-tion of the City number as at the last census proportion to such determined

Ŏ. Ad-(ii) is in the service Govt. Honorary Magis-Govt. local or an trate, Munsif, an Asstt. ö authority, Honorary or any District Counsel central ditional

visions and rules of

Nagar Adhikari under the

s interested or

Mukhva

Mahapalika or

Election of Sabhaof adult sufferage sads on the basis

Sanchalak. Section 27

with any cause

or proceeding which

> the execution of any works or services undertaken for any a contract or for the Mahashare or interest in having benefit Collector.

sentation by means

approval of the ive months ex-

be held according proportional repreof single transferable vote and by

> consecucept with the

The Election of Visnistha Sadasya shall to the system of

Section 21

absence from meetof the-Mahapalika for

sgui

this Act.

or

concerned,

remove a member on any of the following grounds: (1) (a) Being a matter in which he acted by voting or taking part in the discussion of any nas directly or indirectly a personal State Govt. Councillor Section 83 Govt:

(b) becomes physically or mentally interest. excess of one year's (iv) any arrears in

In plural member Section 43

> Provided that nothing in this Section

Remarks if any	
Election, Election Remarks Authority, Mode if of Election any	wards every elector shall have as many votes as there are members to be elected but one vote to one candidate.
When ceases to be a Councillor	incapacitated, (c) guilty of gross mischarge of his duty. The removal shall be made by notification in official Gazette. (2) The State Govt. may differed a member sufficient from may direct a member sufficient of the state of
Election Candidates Qualifications and disqua lifications	demand due to Mahapalika, (v) a dismissed person from the services of State Govt. or Govt. of India for corruption or disloyalty, unless a period of five years has elapsed since his dismissal, (vi) is debarred from practising as a legal practitioner, (vii) is disqualified undersection 80 (for electoral offences and corrupt practices) or 83 (removal) of this Act, (viii) is suffering from leprosy or any
Term of Council	
Composition of Corporation	shall prevent members of the Scheduled Castes from Standing for election to the non-reserved seats.
Name of the Act	

nember. Provided that State Govt. may any time remove the disqualiication. seriod of six months after declaration of incurable ing elected as Visnistha Sadasya for a ix) a defeated candidate for election as Sabhasad to be disqualified for benfectious diseases, such result.

secome vacant. The the Mayor and his seat shall thereupon Written notice Resignation: Section 18 Municipal electoral roll as a voter for a Qualification: Enrolled Section 16 aggregate of one extended to an year by state Govt. by notifi-4 years may be Section 20

with inform he Gazette. ii) Removed from Disaualifications: i) Less than Section 17 (1) rears of age. ward.

cation.

disqualification. iii) Servant of Govt. he office of Councillor under section or any local autho-(8 or 19.

Section 17 except ment pleader (iv) Directly or indiany contract, work rectly interested in

ng one fourth of

number not exceedthe total elected Councillors, having

special knowledge

municipal

the authority appoinfor roll for a ward by by the state Govt. under Sec. 10, according to Notification of number oreparation of electoral Election Authority: Mode of Election: 1) Adoption Commissioner Assembly roll Jo Section 445 Section 14 purposes ed the member if incurs a Section 17 (1) & (2) (I) Ceases to be a Mayor shall forth-Govt, and the fact shall be notified in

and extent of the wards to be constituted in each city. Councillors elec-

with the rules framed ted in accordance consecutive months Council for three 2) Absence from the meetings of the

by the

with

Pradesh Municipal Corporation VII.- The Madhya

Number of Councillors to be determined and notified

Section 10

Act, 1956.

by State Govt.

within 30 days of the late of declaration of the result of ted on the basis of Alderman appointed by the Govt. general election in (a) Councillors elecadult franchise, (b)Section 9

Name of the Act	Composition of Corporation	Term of Council	Election Candidates Qualifications and disqualifications	When ceases to be a Councillor	Election, Election Remarks, Authority, Mode of if Election any
	ministration, commerce, industry, education, social service, public health, town improvement;-if a woman is not elected then to be appointed as alderman. Sec. 11: Reservation of such number of seats for Scheduled Castes as shall bear the same proportion to such total number of seats as the population of the S. Castes in the city bears to the total population of the city		or employment with the Corporation. (v) Dismissed from Govt. or municipal service on account of misconduct involving moral turpitude, or (vi) has any tax or dues payable to be Corpn. standing against his name for a period exceeding one year.	leave of the Corpn. -Fails to pay any arrears due by him to Corpn. within three months after a notice in this behalf has been served upon him. Section 19: Removal: The Govt. may remove any Councillor: (i) If his continuance is deemed to be undersirable in public interest or in public interest or in the interest or the Corpn. (ii) On the recommendation of the Corporation supported by the vote of not less than two-thirds of	the purpose in general election held on the basis of adult franchise. Section 9 (a).

	Election Authority, Commissioner Mode of Election: Section 46 —Voters in the Legislative Assem bly of list constitute Electoral Roll for each division pre- pared by the Com- missioner.	
the Councillors, on the grounds of misconduct in his duties or disgraceful conduct. (iii) The Govt. while ordering the removal under section 18 or 19 also debar the member from becoming Councilor for a period not ex-	ceeding four years. Election Authority, Section 35 can Resignation: The Mayor and Section 46 orther Mayor and Section 46 takes effect on the —Voters in the age date it is received Legislative Asserby Mayor. by Mayor. Electoral Roll for astering the constitution of the pared by the Constitution of the	A PROPERTY OF THE PROPERTY OF
• 1	Qualifications: ceeding fou Section 49 Section 49 (i) Name enrolled Resignation in the electoral Written no roll of the Cor- the Mayor poration; (ii) minimum age date it is received seat, a member of Scheduled Caste; Section 53 Disqualification: Section 53 Disqualification: Ceases to be Section 53 Disqualification: Ceases to be in the city. Corporation; (ii) employed as —Absence frequal in the City.	
	Section 67 5 years.	
	Number of Councillors not to be less than 40 and more than 50 elected from territorial divisions of the city, made for the purposes of election. —Number of seats reserved for scheduled caste is determined by the State Govt. —Not more than two persons to be elected by the Council by proportional representation by single transferable vote, having spe-	
	VIII—The Kerala Municipal Corporation Act, 1961.	

				-
Composition of Corporation	Term E C C C Council Quality	Election When ceases Candidates to be a Qualifications and Councillor disqualifications	Election, Election Remarks Authority, Mode if of Election any	Remarks if any
cial knowlede in Municipal administration.	prac or cor Cor (iii) An) by J Cor (iv) a di sus son serva a a Co Mh Par (v) Det pra an	practitioner for cquncil for three or against the consecutive months Corporation; without permission (iii) Any arrears due of the Council, by him to the Corporation. (iv) a dismissed or suspended person from the service of Govt., a Municipal Corporation, Municipally or Panchayat, etc.; (v) Debarred from practicing as an advocate or Vakil. Section 50—Officers Govt., local		
	ਜ਼ ਜ਼ਵ	authorities etc. are disqualified for election		

	Election Authority: Commissioner. Mode of Election: Section 8+9+12(1) Sec 24 Division of the city into constituencies by notification in which the seats, if any, reserved for the Scheduled Castes shall be set apart and a list of voters is prepared for every constituency, ordinarily returning only one Councillor, on which the names of the persons entitled to be electors is entered who have the prerequisite qualifications, e.g., residence, minimum age 21 years by the Commissioner.
	Resignation Section 92 Written notice to the Mayor and takes effect on the date it is accepted by the Mayor. Section 23 (1) Ceases to be member if incurs a disqualification. —Ceases to reside in the city. —Fails to pay any arrears due by him; to Corp. after a notice has been served by the Commissioner. —Absence from the Commissioner. —Absence from three consecutive meetings of the Corp.
Section 51—Persons convicted of election offences are disqualified for election as a Councillor.	Oualifications: (I) Section 9 (a) Ordinarily resident in a city; if he resides, or owns or in possession of a dwelling house. (b) 21 years of age on the first day of March of the year for which the list of voters is being prepared. (2) A member of the Armed forces of the Armed forces of the Union shall be deemed to be ordinary resident on any date in the city in which, but for his service in the Armed forces he would have been ordinarily resident or any condinarily resident or service in the Armed forces he would have been ordinarily resi-
	Section 6(1) 4 years May be extended to an aggregate of five years by notification. F f f f f f f f f f f f f
	(a) Hyderabad sixty six Councillors. (b) Secunderabad twenty eight Councillors. (c) In the case of establishment of a single Corp. under Sub-Section 3 — the total number of Councillors not to be more than 100. (c) No. of Scheduled Castes Councillors. (d) Hyderabad— Eight. (d) Hyderabad— Four. (e) In the case of establishment of a single Corp.
	IX.—The Hyderabad Municipal Corporation Act, 1955.

Name of the Act	Composition of Corporation	Term of Council	Election Candidates Qualifications and disqualifications	When ceases to be a Councillor	Election, Election Remarks Authority, Mode of if Election any	, 8
	bear the same proportion to the total No. of seats in the Corp. as the population of the Scheduled Castes in the city bears to the total population of the city.		dent on that date. Section 21.— Registered in any constituency list. Disqualifications: Sec. 22. (i) Holds any judicial office in the city; (ii) holds any office under Govt., or Corp. or any local authority; (iii) employed as paid legal practitioner for or against the Corporation; (iv) a dismissed or	with the leave of the Corp. or absence for over six consecutive months from the meetings, (2) person who has cased to be Councillor under this clause may be restored to his office by the Corp., not more than twice during his term.	—Adult franchise. Sec. 62 (1) In constituencies where the seats for Scheduled Castes are reserved every voter shall have as many votes as there are Council- lors to be elected but no voter shall give more than one vote to any one candidate.	1 3 5
			s u s p e n a e a legal practitioner			

																		Election Authority	Commissioner.	Section 50	Mode of Election :	All voters in a	division to which	they belong enti-	election to any sear	in that division.	
																			Resignation:	Written notice to	the Mayor and takes effect on the	date it is received	by Mayor.	Section 57		s to be	ber if incurs
by order of High Court;	•	rect interest	in any contract	or employment with Corpora-	tion;	(vi) dismissed from	7	U	or any local	authority.	disqu	voter under	70	such period	has elapsed	for which he	was disquali- fied for voting,	Qualificațions:	3	(1) (a) Enrolled	as a voter for any of the fifty	divisions in the	city;	(b) a member of	or women for	special reserved	seats;
																		Section 60	5 years.								
																		X—The Section 5	Bangaiore (1) (a) Sixty two divi-	Municipal Cor- sional Council-	poration Act, 101s, of whom 1949. fifty elected to	general seats,	six to seats speci-	ally reserved for		specie	reserved for

Name of the Act	Composition of Corporation	Term of Council	Election Candidates Qualifications and disqualifications	When ceases to be a Councillor	Election, Election Authority, Mode of Election	Remarks if any
	women;		(c) enrolled in the a disqualification;	a disqualification;		
	0		electoral roll of	-Ceases to reside		
	depressed classes		labour electora-	In the city. Failure to aftend		
	prevented for elec-		tes for reser-			
	tion to the non-res-		ved seats for	Corporation for		
	erved seats;		labour;	three consecutive		
	(b) Four Council-			months.		
	lors slected to		(2) No servant of	Exp. Above ment-		
	seats specially		the Govt. shall	ioned two disquali-		
	reserved for		be qualified for	fications shall not		
	labour;		election but may	apply to any		
	(c) Four Councillors		be appointed	person appointed		
	elected to seats		as Special	as a special Coun-		
	specially reser-		Councillor.	cillor.		
	ved for Trade		Disqualifications:	-In the case of		
	and Commerce		Section 56-	a person who has		
	by such bodies		(i) Direct or indi-	ceased to be a		
	as notified:		rect interest in a	Councillor in con-		
	(d) Five aldermen,		subsisting con-	sequence of failure		
	of whom one		tract made with	to attend meetings,		
	shall be a wo-			the matter shall be		
	the Councillors		oyed	reported by the		
	die Councilois.		paid icgal	Commissioner at		

the the next ordinary may at that meeting restore such person meeting and Corporation to office. practitioner for or against the ö under this Act. Public Prosecu-Govt. o or an Honorary Magistrate or a offiice (iii) An officer servant Pleader; ö Corpn. ding

months of his ance within three -Failure to make oaths of allegioffice (Sec. 58) whose of office (iv) Existing Counhas either not expired or not commencillor term yet

hree special Coun-

(2) Not more

having

cillors,

special knowledge or experience in

Municipal adminiappointed by State

2

stration,

ced:

-Such Councillors shall exercise the rights of a Counpect of the subject

Govt.

cillor only in res-

he is

which

or

alder-Decision of questdisqualifi-Counmen under Section or 57 or Sec. 58 by the District Judge, Bangalore. cillors and cations of Section 59 ions of to be disquali-fied by a judicial Sec. 70, convicted of an offence punishtion 69 or under (v) Person declared passed able under Secof Indian chapter under order

attend any meeting of the Corp. with-

appointed but may

			The state of the s			
Name of the Act	Composition of Corporation	Term of Council	Election Candidates Qualifications and disqualifications	When ceases to be a Councillor	Election, Election Re Authority, Mode of Election	Remarks if any
.—The atna Munici- al Corpora- ion Act, 1951.	Section 8 Section 16 52 Councillors as 4 years, follows: (i) Thirty seven four years shall councillors elebe deemed to ted by wards; include any further period public Health, the expiration Bihar, the Chief of the said Engineers of the four years and Public Health the date of the Engineering and first meeting the Public Works of the next Departments and the Chair Municipal Corman of the poration at Patna Improve-which a quorun ment Trust; is present.	Section 16 4 years. —The said four years shall be deemed to include any further period which may elapse between the expiration of the said four years and the date of the first meeting of the next succeeding Succeeding Corporation at which a quorum is present.	Section 13 Qualifications: (a) Resident of Patna and enrolled as a voter of a ward. (b) Candidate for special constituency to be resident of Patna and enrolled as a voter for such special constituency. (c) A candidate for appointment or selection as a Councillor shall be a person residing within	Section 21 Resignation: Written notice to it the Mayor and Mayor a	Section 540 Rules framed by the State Govt. Mode of Election: Section 9, 10 and 11. Division of Patna into single member wards for the preparation of electoral rolls far the wards and special constituencies and the persons residing within, constitute voters list, exercise voting rights on the basis of adult franchise, adult franchise, rules framed by	

elected the folowing special Conn-Constituencies. cillors (iii) three from

Bihar Chamber (1) One elected by Commerce; (2) One elected by trade union in registered Patna;

ted by the registered graduates Patna University having their normal place of resi-(3) One to be elecdence at Patna. of the

by Connto be Govt., special ministration; knowledge appointed Municipal aving cillors (iv) Three State

one (v) Five Councillors whom

under this Act. the State to which the Corion with any matter

Disqualifications:

Patna.

Section 14

person

(;) A

Govt.

poration is a party.

months within notice has been Executive -Fails to pay any Corpospecial due him to arrears Officer: Chief ation after served three dismissed from service from dismissed for misconduct

etc.) any local authority (municipal for misconduct: the service of Distt. person Board, Corp.

(iii) holds any salaplace of profit n relation to office or Corporation; ried

cease to be a Councillor immediately after a notification declaring his seat Such person shall o be vacant. or indirect share or interest in any contract made with the Corporation; (iv) direct

remove State Section 20: Councillor: Removal: may to pay nin to the Cororation at the any tax due by (v) failure

, 22.	1
Remarks, if any	
Election, Election Authority, Mode of Election	
When ceases to be a Councillor	year (i) If he becomes that guilty of any that guilty of any misconduct in the performance of his duties on the recommendation of the Corporation of the Councillors of the Councillors of the Councillors of the Councillors present and votion of the Councillors of the Councillors of the Councillors of the Councillors of the present and votion of the Corporation of the Corporation of the Corporation, and the Corporation of the Cor
Election Candidates Qualifications and disqualifications	financial year immediately preceeding that in which the election, slection or appointment is held; (vf) ineligible to be a member cf any local authority, under the provisions of any law in force. Provided that a disqualification under mentioned clause (t) (ii) and (vf) may be removed by an order of the State Govt.
Term of Council	
Composition of Corporation	Scheduled Caste member, selected by the elected and appointed Councillors.
ame of he Act	

of the registered electors of any ward submit a representation to the State Govt.

alleging that any Councillor representing that any Councillor representing the ward is unfit to continue in office, after making inquiries, but not unless he has held office for a period of one year.

Note—R em o v al under this Section shall disqualify the person so removed for further election, selection or appointment to the from which he is removed for a period of three years from the date

of his removal.

ANNEXURE IV

The Mayor and Deputy Mayor

SNOL	Dy. Mayor	Section 38A 1. Vacancy of office of mayor, he would perform all the functions until new Mayor is elected. 2. If mayor is absent from office for fiften days or is incapacitated; Dy. Mayor shall perform all the functions.	3. Mayor can delegate any of his
FUNCTIONS	Mayor	n 37 have have cord riporal and of Common of C	make any remark while transmitting correspondence
RESIGNATION OR REMOVAL	Dy. Mayor	Mayor and Dy. Mayor to relinquish their office, if State Government dissolves the Corporation. Section 35 Mayor may submit resignation to Council and Dy. Mayor Mayor—to Mayor—effective—only being placed	Council or being received by Mayor as the
RESIGN	Dy. Mayor Mayor	Mayor and Mayor to linquish office, if Governme dissolves Corporati Section 35 Mayor may mit resign to Counce Dy. Note Mayor being to being to being to being to being to be Mayor may being to being to being to be Mayor may here being to be Mayor may mit resign to be Mayor may mit resign to be Mayor may mit resign to be Mayor may be Mayor may be Mayor may mit resign to be Mayor may mayor may	Counci ing rec Mayor
ELIGIBILITY		Membership	
TERM OF OFFICE	Dy. Mayor Dy. Mayor	Section 29 From the time N of election until election of their successors, every year.	
ELECTION	Mayor Dy.	Section 28 Elected from amongst members at its first meeting after first day of November each year.	
Name of the	Act	-The Madras City Municipal Corporation Act, 1919.	

	sence.	Dy. Mayor performs all the functions of Mayor in his absence.	Dy. Mayor to perform all the duties in absence of
to State Govt. Presides over meetings.	Presides at Corporation meetings. Sumptuary allowance of Rs. 5000.	Section 19(A) Presides over meetings of Corporation. Samptuary allowance of Rs. 3,000 per year.	Section 76 Presides over meetings.
case may be.		Section 19(4) Can resign any time by notice in writing— Mayor to Corporation and Dy. Mayor to Mayor.	Can resign by letter addressed to each other and delivered to
	Z		
	Membership I of the Council.	Section 19(3) Membership.	Membership.
	One year. Nil	Section 19(2) One year but shall hold office until a new Mayor or Dy. Mayor is elected and even if not elected as Councillors in the year	general elec- tions are held, Section 36 Till election of Successor each year.
	Ī	from the at the meeting general and in	5 ion Mayor Mayor
	Section 37 In first meeting of each year, Mayor would be appoin-	the members of Corporatation. Section 19 From amongst the members at the first meeting after general elections and in the same month each year.	Section 35 Corporation elects Mayor and Dy. Mayor
	II.—Bombay Municipal Corporation Act, 1888.	III,—Bombay Provincial- Municipal C o r p n. Act, 1949.	IV.—The Delhi Municipal Corporation Act, 1957.

ANNEXURE IV (Contd.)

The Mayor and Deputy Mayor

FUNCTIONS	Dy. Mayor	Mayor. If the office of Mayor is vacant Dy. Section 36(3) Mayor would Has access to act as Mayor ill records. Until the new Mayor is elected. If we may be given such facilities of residential accommodation, conveyance, etc., as may be determined by rules [36(2)].	Section 13(2) 11 (1) At the time 11 of vacancy of 14 Mayors office Dy. Mayor
FUN	Mayor	-1	Mayor may sub- Section 40 Se mit resignation Shall have full (to corporation access to all o and Dy. Mayor records and N to Mayor—effec- obtain reports D
RESIGNATION OR REMOVAL	Dy. Mayor	Municipal Secretary, Effective from date delivered.	Mayor may sub- mit resignation to corporation and Dy. Mayor to Mayor—effec-
RESIGN	Dy. Mayor Mayor	Munici retary. from vered.	Mayor mit reto col and Dy to May
ELIGIBILITY	Dy. Mayor		ship,
ELIG	Dy. Mayor		Membership,
TERM OF OFFICE	Dy. Mayor		Section 12 Shall hold the office from the time of election until the elect-
TERM OF	Mayor		Section Shall 1 office fr time of
TION	Dy. Mayor	amongst its members at its first meeting each year. *** ************** If there is equality of votes between candidates by lot.	Section 10(2) Mayor and Dy. Mayor to be elected from amongst its
ELECTION	Mayor	amongst members first me each year. Section 77 If there is lity of vote ween candi by lot.	Section 10(2) Mayor and Mayor to elected f amongst
Name of the	Act		V—The Calcutta Municipal Act, 1951.

discharge duties, and ŏ gate any of his Mayor is absent in writing deleact as when from duties due to illness or any In the absence of Nagar Praand ō Executive Committee and Development Com-(2) Mayor may shall be ex officio Nagar Pramukh. other cause. Section 10(2) Section 51 functions Chairman performs functions Ex officio Mayor. Mayor powers powers duties. (3) To mukh, 54 Is not a member over meetings from Commis-No confi- the meetings of preside of Corporation. in consultation tain high posts Public Service date specified in sioner on any have a casting with the State Presides over more than power to cermotion is Commission. Corporation member and Section 94(1) Section 107 Section 17 Appointed on its receipt by Section 92 etter of resigna- matter. vote. To T members. with majctive from the the otherwise the total Corporation or holding after 12 half of months motion Section of his office; dence ority case may be. Mayor as Nagar Gover-Pramtion ection submit nation resig-State ment. ukh can Section Mem-Mahaber of 11(3) (c) General qualid) If not minous elector in the City. (b) 30 years age. for Sabhelection. defeated fications Section Section (a) An asad's poll at at the 11(1) Co-termay ka (that 5 years. such date hapalihis ed before of Mais for with elect- term the ö successor. New Na-One year gar Pramukh to each year oe pres-Section cribed 15(1) Section as presentatives by transferable vote first meeting of means of single Secret Council nembers at the U. P. Section 12(3) Maha- Proportional every year. hrough Adhi-VI-The Nagar palika niyam.

ANNEXURE IV-(Contd.)

The Mayor and Deputy Mayor

SNC	Dy. Mayor	
FUNCTIONS	Mayor	
FION OR /AL	Dy. Mayor	carried he may resign or after 3 days of communication of motion automatically cass to be up Nagar Pramukh on recommeded dissolution of the Mathematika 10 State Govt.
RESIGNATION OR REMOVAL	Mayor	
ELIGIBILITY	Dy. Mayor	aut da-da-da- XX XX
Eligii	Mayor	tion to any seat of vishis- hte sada- sya of Sa- bhasad for at least six months. May or mr.y not be a member.
# DFFICE	Dy. Mayor	
TERM OF OFFICE	Mayor	
TION	Dy. Mayor	
ELECTION	Mayor	
Name of the		

19(2) He may on receipt by Nagar may dis-Pramukh to resign pecomes effective Pramukh Pramukh resignasolve or within 3 ion to ask Up submit Nagar Nagar which Govt. Section days.

Section 25 1. The Mayor has administrative control over the office of or stoppage of which, in his oppinion, is necessary for the stoppage of any work or any In emergency, execution or act the immediate execution Corporation and its staff ourpose of this act by By a resolution of 2/3rd majoof all the Mayor and Dy. resign by writing to Corporation and Mayor respectively. Section 23(5) Section 24 Mayor ailure to pay Membership to for all Counon Disqualification e Councillors Corporation. taxes due Section 26 cillors) until the first meeting in the next following year. One year from date of Section 23(I) election at first meeting tion to be noti-Among the mem-bers of the each year. Elec-Gazette Council, Elected Section 23(1) fied in pers Corporation Municipal Act, 1956. Madhya Pradesh VII—The

ANNEXURE IV—(Contd.) The Mayor and Deputy Mayor

Name of the	ELECTION	NOI	TERM OF OFFICE	FFICE	ELIGIBILITY	ILITY	RESIGNATION OR REMOVAL	ON OR	FUNCTIONS	Brown and American
	Mayor	Dy. Mayor	Mayor	Dy. Mayor	Mayor	Dy. Mayor	Mayor.	Dy. Mayor	Dy. Mayor ayor	Dy. Mayor
							members of the Corporation at	of the	or in his absence by Dy. Mayor. Provided-No con-	by Dy.
							a meeting held at seven days	held days'	the Corporation. Report the	Report the
							are given reason- able opportunity	eason- tunity	therefor in the next meeting of corporation, whose deci-	t reasons t meeting hose deci-
							St.	cause resolu-	sion is final.	
							٠ :	Mayor Mayor Mayor	3. The Mayor or in his absence Dy, Mayor presides on meeting of Cornoration	is absence s on meet-
							resolution is brought not to	is ot to	ings of Corporatio	•
L.—The Kerala Municipal Corporation Act, 1961.	Section 28 Mayor and Dy. Mayor to be elected from amongst the members by the	nd Dy. to be from the by the	Section 29 One year from the time of election until the election of successor.	from f elec- l the of	Member- ship.		preside, Section 35 May resign and resignation is effective	Section S 28 1 Resigna- tion is effec-	ection 37 Se . To have 1. access to all records of Corporation and obtain	Section 39 1. On the vacancy of Mayor, Dy. Mayor performs all

Council at its first meeting after the first day of November each year.

is elected. If mayor is absent from new Mayor functions until the Comon mater connected report mission from any Mayor. received by when on date it is placed before Council. the

tration.

than 15 days or is incapacity for more Mayor would Mayor may perform his citated, Dy. delegate in duties and functions. with adminispass through 2. All corres-Govt. and pondence Commissioner to

between

make any re-marks while transmitting. 3. Mayor may Mayor.

member of every com-Section 38
4. Shall be ex-officio mittee.

Section 32

ing of Cor-poration to be presided 5. Every meetby him.

The Mayor and Deputy Mayor

***************************************	FUNCTIONS	Dy. Mayor	Section 91 1. When office of Mayor is vacant, his functions devolve on the Dy, Mayor until new Mayor is elected. 2. In the absence of Mayor from city or his being incapacitated, Dy. Mayor to carry out all functions.	Presiding over meetings in
	FUNC	Mayor	Section 121(2) and 88 Presides over meetings and decides Whether the documents he place. Corporation, if Commissioner considers it predefers of publication or of public.	
	RESIGNATION OR REMOVAL	Mayor Dy. Mayor	Section 92 Mayor may submit resignation to the Corporation and Dy. Mayor to Mayor. It shall take effect from the date of acceptance by the respective authorities.	
	ELIGIBILITY	Mayor Dy.	Membership.	
	TERM OF OFFICE	Mayor Dy.	Section 90 Election from amongst Councillors at first meeting of the Corporation after general elections and each year.	
	ELECTION	Mayor Dy.	Section 90 One year till new Mayor and Dy. Mayor are elec- ted and in a general election year also even if not elected to b; Councillors.	
	Name of the	Act	.—The Hyderahad Hyderahad Ourporation Act, 1955.	

Mayor elected. Mayor

until

pondence with Govern-

3. All corres-

tion.

nent through

may

can make re-

Mayor

marks while

transmitting

any corres-

egate any of iis functions

o Dy. Mayor n absence of

n writing de-

Shall

unction

Mayor vacant,

matters

concerning

ceived by Mayor

poration or rerespectively. devolve on Deputy Mayor

Mayor from city for 15

ncapacitation

ing Commit-

except

tee

every Stand-

member of

4. Ex officio pondence.

Section 40

days or

functions.

Appeal Com-

Faxation

mittee but cannot be its

Chairman.

oţ			ayor	side	reet-	ence			the
absence	Mayor.	ection 34	Dy. Mg	to pre	over the m	ing in abs	of Mayor.	ection 41	When
	Section 34	. To preside S	every meeting 1.	of the Corpo-	ration.	Section 39	2. Full access	to all records, S	obtain reports 2.
	Section 37	Mayor may sub- 1	mit resignation	to Corporation	and Dy. Mayor	to Mayor. Be-	come effective	when placed	before the Cor-
	Membership.								
		One year till the							
	Section 30	Election from	amongst mem-	hers at the first	meeting after Ist	January each	vear.		
	X—The	Rangalore	Minicipal	Cornoration	Act 1949.	er or harry			

ANNEXURE IV-(Contd.)

The Mayor and Deputy Mayor

1 2 3 3	Section 21 Section 36 Mayor Mayor Mayor may sub- Mayor to Cornoration of Co-	Mayor Dy. Mayor Mayor Aembership. Section Mayor mit	Dy. Mayor ayor Section Mayor to C
r n 22	Section Mayo mit	Aembership.	Section 25(2) Membership. One year until the first meeting in the next
n. by ct t	and Dy. Mayor to Mayor. Both subject to accep- tance by Corpo- ration.		following year.

ANNEXURE V

Committees of Corporations

 Operation of the state of the s	Term of Committee	(5)	The term of all committees is the same as that of the Council of the Corporation (3 years) and Councillor elected to Committees holds office so long as he continues to be the Councillor (6-A to 6-E).	
	Appointment of Chairman	(4)	Elects one of its members as Chairman other than Mayor or Deputy Mayor. Chairman of Central Committee shall not hold chairmanship of a circle Committee, Accounts Committee, Accounts Committee, Appeals Committee [Sec. 28(3) and 6-A].	Elects one of its members as Chairman [28(4)].
	Composition of Committee	(3)	1. Mayor 2. Deputy Mayor 3. One member elected by every circle Committee from its members.	Councillors of all the divisions (single member constituencies) constituing the circle—and the Councillor, if any coopted for the circle.
	Name of Committee	(2)	—Madras City Muni- Statutory Committees—cipal Corporation 1. Central Committee Act, 1919. (6-A)	2. Circle Committees (6-B).
	Name of the Act	(1)	i—Madras City Municipal Corporation Act, 1919.	

ANNEXURE V (Contd.) Committees of Corporations

	ımittee							
	Term of Committee	(5)						
,	Appointment of Chairman	(4)	Do. Other than the Mayor or Deputy Mayor [28(4)].	Mayor is Chairman.	Elects one of its members as Chairman [28(4)].			
	Composition of Committee	(3)	1. Mayor. 2. Seven members elected by the Council from amongst its Coun-	1. Mayor. 2. Chairman of Central Committee.	3. Commissioner. Five members elected by the Council from among its	members. To be settled while settling up such a Committee.		
	Name of Committee	(2)	3. Corporation Accounts (6-C).	4. Contracts Committee (6-D).	5. Licence Appeals Committee (6-E).	6. Other Committee— The Council may, with the previous sanc- tion of the State	Government, constitute, additional committees for such	council thinks fit (6-G).
	Name of the Act	(f)						

1/2 of the members shall retire at the noon of 1st April, every year till the end of the term of the Corporation (Sec. 45).		Do. (49-E)	Half the members to retire on April 1. every second year (50 A 2).	Term of the Committee to be fixed by Corporation (38A).
Councillors The Committee elects by the Cor- one of their own mematis first bers as Chairman at n April after the first meeting each ral elections, year. (Sec. 44).		Do. (49 D).	Do. (50 D (!))	Chairman and Deputy Chairman to be appointed amongst its members (38 A4).
	2. Chairman of the Education Committee (ex officio.) (Sec. 43).	Sixteen members as for Standing Committee and similarly elected.	(Sec. 49-B & C). The Chairman of Standing Committee (ex officio) and eight members appointed by the Corporations having special experience (technical, managerial and financial) at least one to be Councillor—the others should at least be eligible for efection as Councillors.	Corporation may make rules (38-A7).
1. Standing Committee (Sec. 42).		2. Improvements Committee (Sec. 49A).	3. Bombay Electric Supply and Transport Committee.	4. Consultative Committees or special subjects for enquiry, report or opinion (38-A).
 II—Bombay Municipal 1. Standing Committee 1. Sixteen Corporation Act, (Sec. 42), poration 1888. 				

ANNEXURE V (Contd.)

Committees of Corporations

Term of Committee	(5)	1/2 of Councillor members to retire and 1/2 of other members to retire every year on April 1 (50 L).		
Appointment of Chairman	(4)	Education Committee to appoint Chairman among its members (Councillors) in the first meeting each year 50(K).	By-laws under section 461.	
Composition of Committee	(3)	Section 50 H Sixteen members in which twelve shall be Councillors and four others who are voters, graduates error five years' experience in teaching or educational administration.	To be appointed by By-laws under section Corporation or in 461. consultation with State Government (39). State Government (40). State Government (41).	:
Name of Committee	(2)	5. Education Commit- Section 50 H tee (50-H), Sixteen members which twelve shall councillors and others who are vot graduates and H five years' experie in teaching or edutional administratics.	6. Primary Education Consultative Committee or a committee for Secondary or Technical Education. (39-40).	(41).
Name of the Act	(t)			

 I—Bombay Provin- 1. The Standing Combe appointed at the man amongst its members to poration Act, 1949. Imittee [20(1)]. Description at the man amongst its members to first meeting of the bers every year in the component of the meeting [21(1)]. The first day of the month General Elections [20(2)]. Image: Election of the members to man amongst its members to first meeting [21(1)]. The members to man amongst its members to man amongst its members to first meeting [21(1)]. The members to man amongst its members to first meeting [21(1)]. The members to man amongst its members to man amongst its members to man amongst its members to first meeting [21(1)]. The members to man amongst its members to man among its members to mam	2. Transport Commit- Chairman of the Stand- Chairman to be elected Half of the members to	to Atha Comoun ing Committee (an from emonact
The Standing Com- Twelve C nittee [20(1)]. be appointed in the corporation of the corpora	Transport Commit- Chairman	tee Of the Cornora- ing Co.
÷	2.	-

ing and in the bers in the first every month [27(1)].members with technimanagerial Councillors-electits first meeting after Transport Undertakield-may or may not by Corporation at is acquired. Section 25(1). (2)(4) experience and officio) 3

month in which elected

same

Undertaking) [25(1)]

by Corporation originally [25(5)].

Constitution, etc., to be by prescribed 3. Special Committees [30(1)].

Corporation may any time dissolve the Committee [30 (7)]. man to be appointed Chairman of two Speamongst its members.

Committees

[30(3)]

cial

No member to

Chairman/Dy.

rules

as appointed by Consisting of such number of Councillors Committee can coopt appointed Ad hoc Committees for enquiry, report or opinion on any be subthrough 9 subject mitted 4

ANNEXURE V-(Contd.)

Committees of Corporations

Name of the Act	Name of Committee	Composition of Committee	Appointment of Chairman	Term of Committee
(1)	(2)	(3)	(4)	(5)
	Standing Committee or Special Committee [31(1)].	(with Corporation approval) two persons, not Councillors, but possessing special qualifications [31(2)].		
	5. Joint Committees with other local authorities. Sec. 32(1).	Appointment of the Committee in collaboration with Local Authority (s). Section 32(1).		
IV—The Delhi Municipal Corporation Act, 1957.	 The Standing Committee. Sec. 45(1). 	14 Councillors/Aldermeeting of Corporation after general elections or as soon as possible at a subsequent meeting. Sec. 45(1).	Chairman and Deputy Chairman to be elected in the first meeting amongst its members each year. Sec. 47(1).	One-half of the members to retire every year on the date of its first constitution. Sec. 43(3).

One half of the elected members to retire every year, Sec. 50(S).	Ġ	ć	he Corpora-
One half of members every year,	Do.	Do.	Term of the tion.
Do.	Do.	Do.	Elect one of its members to be Chairman and another to be Dy. Chairman each year.
Seven members Sec. 50(1). Four members to be elected amongst the Councillors and Aldermen at the first meeting of the Corporation after each general election and three members to be nominated by Central Government before election by Corporation among the persons of specialized field. [50(2)]. No person to be elected member of more than one of these Committees.	Do.	Do.	All Councillors elected from rural wards.
2. The Delhi Electric Supply Committee Sec. 50(1).	3. Delhi Transport Committee, Sec. 50(1).	 Delhi Water Supply and Sewage Disposal Committee. 	5. Rural Areas Committee [39(2)]. (Matters relating to rural areas to be taken up by authorities of Corporations on its recommendation.)

ANNEXURE V-(Contd.)

Committee of Corporations

Name of the Act	Name of Committee	Companies	Appointment of	Term of Committee
		Committee	Chairman	
(1)	(2)	(3)	(4)	(5)
	6. Education Committee, 39(5).	Seven members out of which not more than three to be nominated by the Corporation from among experts and the remainder elected from amongst themselves at first meeting after each general election or at the earliest subsequent meeting.	Elect one of its member to be Chairman and another to be Dy. Chairman each year.	Term of the Corporation.
	7. Special and adloc Committees for any function and powers delegated or for inquiry, reporting or advising upon any matter.	Member of Corporation as may be determined by it. Adhoc Committees may coopt up to three experts from outside with Corporation's sanction.	Elects its own Chairman and Deputy Chairman.	Any matter relating to their Committees not expressly provided may be provided by Regulations.

Do.	For the term of the Cerporation. For associate member for the term fixed by the Corporation. Sec. 15 (2)(4)	Do.
Ď.	Chairman and Dy. Chairman to be appointed in the first meeting each year by every Standing Committee (Sec. 17).	Do.
All Councillors elected from such Wards or group of Wards who may elect not more than 3 voters of the area as determined by the Corporation.	Corporation elects at its first meeting after general election or at a subsequent meeting as soon as possible of Councillor or Aldermen. No Councillor to be member of more than two Standing Committees. Corporation may, from time to time by specific resolution associate three members other than councillors and Aldermen with any Committee and a representitive of Institution of Engineers, West Bengal Centre, with Buildings Committee. (Sec. 14 & 15).	Councillors of Corporation representing all the Wards in each
8. Ward Committees.	1. Standing Committees for: (a) Education. (b) Accounts. (c) Taxation & Finance. (d) Health. (e) Town Planning & Improvement. (f) Works. (g) Building. (Sec. 14).	2. Borough Committees each covering 4 or 5 wards as grouped by the Corporation
	alcutta Muni-	

ANNEXURE V—(Conid.) Committees of Corporations

	Term of Committee	(5)	To be dissolved by the Corporation at any time or alter its constitution and functions. Sec. 99(2),	Term depends upon the discretion of the Appointing Committe
	Appointment of Chairman	(4)	Chairman to be elected from amongst the members but no member can be chairman of more than one Special Committee.	Do
	Composition of Committee	(3)	Borough. Not more than three persons elected by Councillors referred above, residing in any Ward comprised within the borough. Sec. 16 (a, b). Consisting of Councillors, aldermen or other persons membership to be determined by the Corporation. Gorporation may also, at any time, constitute any Committee for any	purpose. To be appointed by any Standing Committee or Special Committee
100	Name of Committee	(2)	after each general Election. Sec. 16(2). 3. Special Committees. (Sec. 98).	4. Sub-Committees. Sec. 102.
	Name of the Act	(1)		

by the Appointing from its own members or outside as decided Committee.

to be ex-officio Chairman. Sec. 51(1-a) 2.,
A Vice-Chairman to be U.P. Nagar Pramukha elected in the first U.P. Nagar Pramukh and twelve persons to by Mahathrough proportional represenpalika out of Sabha-Vishishta tation by means sadas and he elected Sadasyas

Committee, Sac.

51(1).

Adhiniyam, VI-The U.P. Mahapalika

Nagar 1. The Executive

single transferable vote

Ballot.

secret

V.

ex-officio Chairman and a Vice-Chairman U.P, Nagar Pramukh as o be elected each year from amongst elected members, 54(a). (2). single transferable vote U.P. Nagar Pramukh and ten persons to be elected amongst sabhathrough proportional represenation by means of by secret Ballot. Two vishista Sec. 51(1-b) +52, sadas and sabhasadas

by the above members naving experience in tration, development

Municipal

and planning. 54 (b, o) + 55.

persons to be coopted

appointing the Sub-Committee has ceased shall continue to exist after the Committee sub-committee to exist. Sec. 102(2)(3) or no

One half of the members to retire every year. Provided that all the members of executive committee in office when general elections are held shall retire Term of coopted memnew Committee, Sec. 51(5) from the office election of meeting of the Comnittee each year. Sec.

year. Sec. 54(5). One half of the other every succeeding year. members Sec.

bers shall be for one

Committee. Sec. 54. 2. Development

ANNEXURE V—(Conid.) Committees of Corporations

Term of Committee	(5)	and As for Executive Com- from mittee. elves ions ient,	Mahapalika may dissolve any time or alter its constitution or change its powers etc.	÷
Appointment of Chairman	(4)	Elect Chairman and Vice-Chairman from amongst themselves subject to directions of State Covernment, if any, Sec. 57(2).	Appoint its own Chairman from among one of its members provided no one to be Chairman of more than one Special Committee or joint Committee. Sec. 95(5).	Do
Composition of Committee	(3)	Not more than 12 members, as Mahapalika determines to be elected as in case of Executive Committee.	Constituted of such members and other persons as Mahapalıka may decide but outside persons appointed to the Committee will have no vote. Sec. 95(1).	May be appointed by the Mahapalika from time to time by Resolution.
Name of Committee	(3)	3. Other Standing Committees for such public utility undertakings as Mahapalica may at any time establish or acquire etc, Sec. 57.	4. Special Committees to inquire into and report on any matter. Sec. 95. (1).	5. Joint Committee of two or more Standing Committees. Sec. 95(2).
 Name of the Act	(1)			

One year. Sec. 38(2).	One year Sec. 46(2)			Do.	Do, .	Do.	Do.	Do.	Do.		One year—unless resigns or ceases to be a Councillor. Section 18.
be elected embers in		One of the members of the Committee to be	elected as Chairman. Sec. 47(4).	Do.	Do.	Do.	Do.	Do.	Do.		Chairman to be elected in the first meeting of the Committee amongst its members after election of Mayor
10 Councillors elected in the first Meeting of	Corporation each year, Sec. 38.	Not less than 5 and not more than 9 Council-	lors elected by Corporation every year.	Sec. 46(1)(3). Do.	Do.	Do.	Do.	Do.	Do.	Elect such number of Councillors as the Corporation thinks fit.	5 Councillors to constitute each committee to be elected by Council and no Councillor to be member of
M.P. Muni- 1. Standing Committee.	2. Special Consultative		Public Committe	(b) Public Health and Market	(e) Education Com-	(d) Hospital Com-	(e) Water Works	(f) Law Revenue &	General Purposes Committee. (g) Public Relation Committee.	3. Special Committees for inquiry, report or opinion on any matter. Sec. 48.	Standing Committees. Section 6. (i) Taxation and Finance. (ii) Works.
VII—The M.P. Muni-	9								*		VIII—The Kerala Municipal Cor- poration Act, 1961.

ANNEXURE V—(Contd.)

Committees of Corporations

Name of the Act	Name of Committee	Composition of Committee	Appointment of Chairman	Term of Committee
(1)	(2)	(3)	(4)	(5)
	(iii) Health. (iv) Such additional ones as the Council think fit with previous sanction of Government.	more than one Committee. Section 18. Section 19 The Council shall by reguand duties of Standing Covide for conference of Committees or appointmout of such Committees interest to them.	more than one Com- after 1st November in mittee. Section 18. 28(3). Section 19 The Council shall by regulation determine powers and duties of Standing Committees and may provide for conference of two or more Standing Committees on a point Committee out of such Committees in matters of common interest to them.	
—The Hyderabad Municipal Corporation Act, 1955.	A Standing Committee. Not less than 12 Section 93. Sub-Committees of the in the first meeti Standing Committee. general elections Special Committees of Section 93 (1) (2) Corporation with dele- Not less than 3	Section 93. Not less than 12 Councillors and not more than 16 to be elected in the first meeting of the Corporation after general elections. Special Committees of Section 93 (1) (2) Corporation with dele- Not less than 3 mem-	Chairman to be elected in the first meeting of the Committee and in the same month each year. Section 94 May elect Chairman of its meeting, Section	One half of the Councillors to retire every year on the first of month in which originally elected. Section 93 (3) Standing Committee may discontinue a sub-

97(h). Chairman and Dy. Chairman to be appointed amongst (their members. Section 98 (4).	Coterminous with the Corporation, unless the Councillor resigns or he otherwise ceases to be a Councillor or Alderman. As for Standing Committees.	Elects one of its members other than Mayor to be its Chairman at first meeting held after election of Mayor each year after 1st January. Section 30(3). Chairman to be elected.	such number of Councillors as may be elected by the Corporation. Ad-hoc Committee may coopt two outside specialists with prior sanction of Corporation. Section 99 (2). Each Standing Committee shall have seven members elected among the Councillors and Aldermen provided no one shall be member of more than two Standing Committees at a time. Section 19(1). Mayor to be ex-officion member of all Committees except Taxation Appeals Committees except Taxation Appeals Committee. Section 40 (1).	Such number of such number of cillors as may be ed by the Corpor Ad-hoc Com may coopt two of contion. Section 99 (ion. Section 99 (ion. Section 99 (ion. Section 99 (ion. Section provision one shall be mof more shall be more shall be more shall be more shall be mof more shall be mor
Chairman and Dy. Chairman to be appointed amongst their members. Section 98 (4).	Coterminous Corporation, the Councillo or he otherwis to be a Coun Alderman. As for Standii mittes,	Elects one of its members other than Mayor to be its Chairman at first meeting held after election of Mayor each year after 1st January. Section 30(3).	Each Standing Committee shall have seven members elected among the Councillors and Aldermen provided no one shall be member of more than two Standing Committees at a time. Section 19(1).	Each mitte men the the Alde one of Stan at a
97(h). Chairman and Dy. Chairman to be appointed amongst their members. Section 98 (4).			Such number of Councillors as may be elected by the Corporation. Ad-hoc Committee may coopt two outside specialists with prior sanction of Corporation. Section 99 (2).	Such cill cill ed Ad Ma ma spe san tion
97(h). Chairman and Dy. Chairman to be	Corporation may d solve any Spec Committee any tin Section 98 (3).	bers (4).	members to be ed by Corporation emed fit.	Such electe as de
	committee any time it thinks fit. Section 97 (g).	and to	bers of the Committee by a specific resolution. Section 97(g).	bers by a Sect

ANNEXURE V—(Contd.)

Committees of Corporations

Term of Committee	(5)	ich Standing Committee Committees or for the trinterest. Two years till new Standing Committee is elected even if some of them may no longer by Councillors. Section 37+41. All Consultative Committees appointed for one year. Section 42(3).	
Appointment of Chairman	(4)	Committee, (para. 22 in the committee of Scrion 20(1). The Corporation shall by regulations determine the powers and duties of each Standing Committee appointment out of such Committee of a Joint Committee of two or three Standing Committees or for the appointment out of such Committee of a Joint Committee in matters of joint interest. Consist of 15 council- Mayor to be Chairman, Two years till new said Dy. Mayor as 38(1). Section 36. Committee of a Joint Committee of two or three Standing Committees or for the matters of joint interest. Section 36. Consist of 15 council- Mayor to be Chairman, Two years till new said Dy. Mayor as 38(1). Section 36. Consist of 15 council- Mayor to be Chairman, Two years till new said Dy. Mayor as 38(1). Section 36. Section 36. And the first elect Chairman from Section 37+41. Madrice. Section 36-37. Mayor 42. Section 37+41. Mayor 5 can on three Standing Committee is elected even if some of them may no longer thin elected in the first elect Chairman from Section 37+41. Mayor 5 can on three Standing Committee is elected even if some of them may no longer thin elected in the first elect Chairman from Section 37+41. Mayor 5 can on three Standing Committee is elected even if some of them may no longer than one shall be Chair and one shall be Chair and one shall be Chair and one year. Mayor 6 can one shall be Chair and one year. Mayor 7 can one shall be Chair and one year. Mayor 8 councilors. Section 36-37. Mayor 9 can one year. Mayor 9 can one year. Mayor 15 councilors. Mayor 16 can one shall be Chair. Mayor 17 councilors. Section 36-37. Mayor 18 can one shall be Chair. Mayor 18 can one year. Mayor 19 can one year. Mayor 20 can one year. Mayor 3 section 43(1). Mayor 4 can one year.	
Composition of Committee	(3)	Committee, (para. 22 in. 10. Section 20(1) 11. Section 20(1) 12. Section 20(1) 13. Corporation shall by regulations determine the defect of a conference prointment out of such Committee of a Joint Conding Committee. 12. Consultative Consist of 15 councilitors and Dy. Mayor as medication Completed in the first method. 13. Medical, Public Completed in the first method. 14. Medical, Public Completed in the first method. 15. Medical, Public Completed in the first method. 16. Section 36.37. 17. Committee. 18. Section 36.37. 18. Section 36.37. 19. Market and Garden shall consist of not not section 20.	
Name of Committee	(2)	Committee, (para. 22 of Schedule III). Note: Section 20(1) The Corporation shall b and may by regulations appointment out of such Standing Committee. Section 36. Four Consultative Committees: (1) Education Committee. (2) Medical, Public Medical, Public Medical, Public Works Committee. (3) Public Works Committee. (4) Market and Garden	
Name of the Act	(1)	XI—The Patna Municipal Corporation Act, 1951.	

Committee. Section less than 5 and not more than 9 members elected in the first meeting after the general election of Corporation. No Councillor to be member of more than two Committees. Section 42(1) and 42(2).

ANNEXURE VI A

General Powers of Corporation, Commissioner and Committees

Name of the Act	Corporation	Commissioner	Committee
1—The Madras City Municipal Corpora- tion Act, 1919.		Section 9 Subject, whenever it is expressly directed, to the sanction of the Councillor the Central Committee, as the case may be, and subject to all restrictions, limitations and conditions imposed by this Act, the executive power for the purposes of carrying out the provisions of this Act, vests in the Commissioner. Section 10 Commissioner to be custodian of all records. Section 11 The Commissioner may, in case of emergency, direct the execution of any work (which would ordinarily require the sanction of one of the other Municipal authorities), necessary for the	Section 22 (1) In any case in which it is provided by this Act or any other law that the Commissioner may take action subject to the approval, sanction, consent or concurrence of the Central Committee or Circle Committee, the Committee may by resolution in writing authorize him to take action in anticipation of its approval subject to such conditions (if any) as may be specified in such resolution. (2) Whenever the Commissioner in pursuance of such resolution that a present the commissioner in pursuance of such resolution that a pursuance of such resolution that the such resolution that the such resolution that the such resolution that the company and the such resolution that the company com
	(2) The Council shall sanction	service or safety of the public.	mittee of the fact.

such staff as may reasonably be required by these Committees.

Section 6(G)

the committees for such purposes as the Council thinks fit. previous sanction of the State additional with may, constitute The Council Govt.,

to produce docuestimate, statistics, reports, etc. Council may require the Comfurnish returns, ments and missioner Section 26

extracts from any proceedings of any Committee or for any return, statement, report, Council's power to call for Section 27

and the reasons therefor to such Commissioner or the holder of duties or functions except those, speci-Provided that he shall report forthwith the action taken to the personal assistant to the ordinary powers, other authority. Section 16

shall be in writing, specifying the name or official designation whom the Provided that-Such delegation of the person to delegation is made:

gation of powers to be sent to such authority, if the delegation is made of such powers or -A copy of the order of delerequire which approval. duties

functions under this Act to the Commissioner may delegate any duties assistant Commissioner: of his powers. Section 16A

or

Provided that-Such delegation

Section 26

A Committee may at any time require the Commissioner to produce documents and furnish eturns, reports etc.

> any municipal office any of his The Commissioner may delegate fically prohibited under Section.

ANNEXURE VI A—(Contd.)

General Power of Corporation, Commissioner and Committees

Committee	
Commissioner	
Corporation	
Name of the Act	

shall be in writing and a copy of such order shall be laid before the Council at the meeting held next after the order of delegation is made.

Section 17 Reservation of control in respect of powers delegated by the Commissioner.

Section 18
The Commissioner may, on his own responsibility and by an order in writing, authorize an assistant Commissioner or any Class I-A or Class I-B Officer to exercise the extra ordinary powers conferred on him by section 11.

Section 24
Commissioner's right to refer to matter (any resolution of the council or any committee) to State Govt. for orders which

in his opinion, is in contravention to this or any other Act or of any rule, notification or of any order passed by the State Govt. and inform the Council or Committee, as the case may be, of the action taken by him.

Section 33

Commissioner's right to attend and take part in discussion in the meetings of the Council and of any Statutory Committee but without the right to move any resolution or to vote.

Section 91

Subject to the provisions of this Act and to the rules, bye-laws and regulations, in force, the Commissioner shall prescribe the duties of the Corpn. establishment and exercise supervision and control over their acts and proceedings.

II—Bombay Municipal Section 64(2) Corporation Act, Municipal Govt. of the city vests 1888.

in this Act otherwise expressly

provided.

Section 64(3)
Subject to all restrictions, limitations and conditions imposed by this Act, the entire executive power for the purposes of

Section 38-B
i- The Standing Committee, the
d Improvement Committee or the
Education Committee may, by
of a resolution voted by at least

ANNEXURE VI A—(Contd.)

General Powers of Corporation, Commissioner and Committees

Name of the Act	Corporation	Commissioner	Committee
	Section 65 Corporation may call for extracts from proceedings etc. from Standing Committee or any other Committee.	carrying out the provisions of this Act vests in the Commissioner who shall also— (b) prescribe the duties of, and exercise supervision and control over all municipal	two-thirds of their members, may delegate to any special Committee appointed under Section 38A any of their powers and duties which such special Committee are commetent to
	Section 66 Corporation may require the Commissioner to produce documents and furnish returns reports, etc.	officers and servants, other than municipal secretary and his subordinate staff, and subject to all regulations under Section 81 (framing of	
	Section 38 Appointment of Consultative Committees for special purposes.	regulations or grain to it leave etc. by the Standing Commit- tee) dispose of all questions relating to the service of the said officers.	regarding officers and servants. (2) Such regulations to be subject
	Section 38(A) (I)(3)(7) Appointment of special committees and may be specific resolution carried by a vote of at		to confirmation by Corpora- tion and if made under clause (f) i.e. conditions regarding payment of pensions, gratui- ties or compassionate
	present at the meeting delegate taken and the reasons any of their powers and duties to be reported to the to such Committees: —May, any time, dissolve on (d) perform the duties	satety; and—the action so taken and the reasons thereof to be reported to the authority concerned. (d) perform the duties and	allowances, etc, on retirement, discharge or death to the incumbent or dependent, as the case may be, by State Government.

subject to any rules made by them in his behalf alter the any special constitution of committee;

mittees and the conduct of -May make rules for regulating the constitution of special Com-Committees, and for the keeping of minutes and the submisousiness at meetings of sion of reports.

by him to perform or exercise in his absence or on failure upon the General Manager conferred powers the same. exercise

subject to the regulations under other municipal officer, other than an officer immediately subordinate to the municipal -May grant leave of absence, the Municipal Section 81, to any municipal officer or servant, the power of appointing whom is vested in exceeding one month to him; and for a period secretary or Chief auditor. Section 84(I)

any

Subject to all restrictions limitby this Act, the entire executive carrying out the provisions of ations and conditions imposed powers for the purposes of this Act, vests in the Commissioner, who shall also-Section 67(3)

control over the acts and servants, other proceedings of all Municipal Municipal (b) prescribe the duties of, supervision officers and exercise

any special Committee any of at the meeting, delegate to its powers and duties; provided that every such resolution shall be reported to the Committee may, by a resolution carried by the vote of at least twothirds of its members present Corporation at the earliest; (1) The Standing Section 24

(2) by a specific resolution may delegate any of its powers

Section 67(2) except as Bombay Provincial Municipal Act, Corporation

from the Standing Committee Municipal Government of the City vests in the Corporation, otherwise expressly Corporation may call for extracts from proceedings, etc., or any other Committee. provided in this Act. Section 70

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

Committee	Muni- Muni- Muni- Iitor and tees, consisting of not less than three members of Standing cose of all and offices. Committee. Committee. Committee. Committee. Committee. Committee. Committee. (1) May appoint out of its own body sub-committees; Execution a cases of carried out by the vote of at least two-thirds of its number concerned and duties. action so soons theretee and the tee and the tee and the tee and the tee and the conferred and conferred and conferred and conferred and manager.
Commissioner	Secretary and Municipal Chief Auditor and their immediate sub-ordinates, and subject to the regulations relating to the service of the said officers and their pay, privileges and allowances. Solution of the said officers and their pay, privileges and allowances. Take action for execution of any work, in cases of energency, for the service of any work, in cases of energency, for the service of protection of the Corporations. The conference of shall be reported to the corporation of the concerned authority. —Provided the action so taken and the reasons there or Standing Committee and the Corporation. (d) Perform the duties and the reservice powers conferred and the reservice powers conferred and and represent the denies and manager.
Corporation	Section 71(1) Corporation may require Commissioner to produce documents and furnish returns, reports, etc. Section 30(1) Appointment of Special Committees, define out of its own body, and may, by specific resolution passed by the vote of at least two-thirds of the Councilors present and voting at the meeting define their sphere of business and may also by a like resolution, delegate any of its powers and duties to such Committee. Section 30(7) May at any time dissolve or alter the constitution of a Special Committee. Section 31(7) Appointment of ad-hoc Committees for special subjects.
Name of the Act	

with other transactions Section 32 Joint

exercise of powers, by any Municipal authority, subjects to sanction by Corporation of the necessary expenditure. local authorities. Exercise of Section 72

perform or in his absence or on failure exercise the same. by him

Section 68

Corporation under other (1) Commissioner to exercise laws, subject to conditions powers, perform duties of imposed.

under the control of Commissioner, with the approval of the Standing Com-May, by order in writing, Municipal Officer to exercise any such duty or function any empower power, mittee. 3

in the meeting of the Standing Committee or of a Sub-Com-The Commissioner has the right of being present at a meeting in discussions mittee and of taking part in discussions thereof as a member, but without the right to vote or to make any propo-Corporation and of thereof as a Councillor: and part Section 43(2)(4) of the taking sition.

Power to nominate one officer in the staff Selection Committee. Section 54(1)

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

	rporation Commissioner Committee	Section 57(1) May grant leave of absence subject to the regulations to any Municipal Officer or servant, the power of appointing whom is vested in him and for period not exceeding one month to any other Municipal officer, other than the Transport Manager, officers and servants immediately subordinate to the Municipal Chief Auditor or the Municipal Secretary and officers and servants appointed under chapter xx.	Section 49 Ith the Municipal Save as otherwise provided in The Standing Committee to the Municipal Act, the entire executive exercise such powers and this Act, the entire executive of perform functions as are specifi-	power in the provisions of this his Act other than those funicipal Govt. of pertaining to the Delhi Electric in the Corporation. Supply undertaking or the Delhi Transport undertaking
	Corporation		Section 3(I) Charged with the Municipal Government of Delhi.	Section 4I(I) Subject to the provisions of this Act the Municipal Govt. of Delki vests in the Corporation.
7	Name of the Act		The Delhi Municipal Corporation Act, 1957.	

Section 44

For the efficient performance of its functions there shall be following Municipal authorities under the Corporation,

namely:
(a) the Standing Committee;
(b) the Delhi Electric Supply

Committee;

the Delhi Transport C

mittee; (d) the Delhi Water Supply and Sewage Disposal Committee;

the Commissioner; the General Manager (Elect-

ricity); and (g) the General Manager (Transport).

Section 40

Special Committees and ad hoe Committees as it thinks fit for the exercise of any functions which the Corporation may by resolution delegate to them or for inquiring into, reporting or advising upon any matter which the Corporation may by matter which the Corporation may

refer to them.

2) Power to constitute Ward Committees to perform such

and of any other Act, which confers any power on the Corporation, vests in the Commissioner, who shall also—

Delhi Transport

mittee,

the said officers and their pay, tions relating to the service of this any dnes-(b) Prescribe the duties of and over the acts of, all Municipal Officers and Secretary and the Muni-Chief Auditor and heir immediate subordinate other Municipal employees other than the Municipal other conditions of service; allowances exercise supervision staff, and subject to behalf, dispose of all Ξ. regulation made privilege, control cipal

(c) Take action for execution of Exercise any work, in case of emer-Munigency, in the interests of expent Corporation's property or the clc human safety; and the action not be so taken and the reasons sanctit thereof shall be reported to mittee the Standing Committee and if it is

(d) Perform the duties and exercise powers conferred

respecfor the Supply conduct and management of undertaking, the Delhi Transport Underfaking and the Delhi perform such functions as are conferred or imposed under shall exercise such powers and Water Supply and S. Disposal Undertaking Disposal Committee, Water Supply and tively be responsible the Delhi Electric and Committee

Section 65(I)
Appointment of sub-Committees, out of its own members, by

Section 71(b)(t)

the various Committees,

Exercise of powers by any Municipal authority, involving expenditure or any period after the close of the said year, shall not be incurred without the sanction of the Standing Committee or, as the case may be, the other Statutory Committee, if it is incurred in the year next following such year.

ANNEXURE VI A—(Contd.)

General Powers of Corporation, Commissioner and Committees

Committee	*
Commissioner	
Corporation	
Name of the Act	

functions as determined by the Corporation. (3)+(5).

upon the General Manager

Power of Corporation to call for extracts of proceedings from the Committees, and for any return, statement report, etc. Section 69

Section 70(1)(3)

Power of Corporation to require the Commissioner, etc., to produce documents and furnish returns, reports, etc.

Section 71 (b-ii)

the sanction of the Corporation, if it is incurred at any time expenditure for any period after the close of the said year, Municipal authority, involving shall not be incurred without after the next following year. Exercise of powers by

Manager (Transport) in his absence or on failure by him (Electricity) or the General to perform or exercise same.

and its committees, himself or by any Municipal officer Right to attend, speak in, or otherwise take part in the proceedings of the Corporation behalf, but without the authorised by him Section 8I(I) to vote.

The Commissioner may by order on him circumstances and under such direct that any power conferred under this Act shall, in such conditions, if any, be exercised or any duty imposed Section 491

Section 84

other

Municipal employee specified and performed also by any

in the order.

Municipal officer or

(except ad hoc Committees which shall regulate meetings of Standing and other Power to make regulations for the conduct of business their own procedure). Committees

Section 63

Power to make regulations relating to the service conditions of the two General Managers.

for the purposes of carrying out the provisions of this Act, Subject to the provisions of this Act, the entire executive power vests in the Commissioner. Section 28

Commissioner to be custodian of records. Section 32

or under this Act or any other

or to the Commissioner.

discharge any powers, duties or functions expressly assigned by Law to a Standing Committee

Act, but the Corporation shall not be entitled to exercise or Section 33

extensive damage to any pro-Corporation; tion of any work, necessary for public or for the prevention of emergency, to direct the execu-Commissioner the service or safety of perty of the Powers of

sioner to produce documents and furnish returns, reports any time require the Commisetc., connected with the muni-A Standing Committee cipal administration. Section 39

Section 27

tee in addition to the powers (I) Standing Accounts Commitand duties determined under Standing Standing Finance Committee: Committee Special powers of Accounts

(a) shall supervise the utilization (b) shall have access to of the budget grants, the rules,

accounts of the Corporation

Provided-the action so taken

The Municipal Govt. of Calcutta the Corporation, subject to the provisions of this vests in Section 24 V - The Calcutta Muni-Corporation Act, 1951. cipal

mittees for dealing respectively Constitution of Standing Com-Section 14

i) Education, (ii) Accounts,

iii) Taxation and Finance, iv) Health,

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

Name of the Act	Corporation	Commissioner	Committee
	(v) Town Planning and Improvement, Provement, Vii) Buildings. Section 16 Constitution of Borough Committees. Section 25 Standing Committees and Commissioner to give effect to resolutions of Corporation unless it is annulled by the State Govt. or relates to a matter the decision making authority of which is Standing Committee or the Commissioner under this Act. Section 26 Power to frame rules for determining the powers, duties and functions of each Standing Committee.	and the reasons thereof to be reported to the authority concerned (Corpn, or Standing Committee, as the case may be): but he shall not exercise his powers under this section if the expenses for the execution of the work is, in his opinion, likely to exceed ten thousand rupees. Section 34 The Commissioner may delegate to any municipal officer or servant any of his powers, duties or functions, except those which are specifically prohibited to under this Act: Provided that such delegation shall be in writing and shall specify the name or official designation of the person to whom the delegation is made. Section 35 The exercise of discharge by the	and may require the Commissioner to furnish any explanation which it considers to be necessary as to the receipts and expenditure of the Municipal Fund, and the Municipal Fund, and check the abstracts of receipts and disbursements for any month, as furnished by the Commissioner. (2) Standing Finance Comminte shall, in addition to the powers duties and functions determined by rules, be also entitled to exercise the power referred to in clause (b) of sub Section (1), and watch the progress of income and expenditure throughout the progress of income and expenditure such directions as it deems necessary to the
		l l	

Section 30

any of its powers, duties or functions under this meeting delegate to the Com-May by resolution passed at a Act or rules etc. made theremissioner under.

Section 38

Power of Corpn, to call for extracts of proceedings from a Standing Committee or of any committee or for any return

Section 39

Power of Corporation to rereturns, reports etc., connected with the municipal adminisproduce documents and furnish Commissioner to quire the ration.

municipal officer or ö prescribed in the order of and revision by the Corpn. or the Commissioner, as the subject to such conditions and limitations, if any, as may be delegation and also to control Commissioner of any powers, duties or functions delegated to him by the Corporation or of any powers, functions delegated to him shall the Commissioner, case may be: by any servant

Provided that if in delegating any powers, duties or functions to the Commissioner, the Corporation directs that his action shall be final, then the exercise and discharge by him of the powers and duties so delegated shall not by subject to control or revision by the Corpo-

Section 36

be subordinate officers to the Commissioner. A!l municipal servants shall

Commissioner's right of being present at the meetings of the Section 37

oose of conforming to the to confirmation by the Corpn., the amount of any loss or municipal properties which Budget Estimates and may appears to such committee Commissioner for the purcaused write off, subject to be irrecoverable. depreciation

Section 31—(1)

approval of a Standing Committee, the Committee may, sioner are exercisable with the Commissioner Where the powers of Commisby a resolution in writing, to take action in anticipation of such approval. authorize the

does, as aforesaid, he shall Commissioner forthwith inform the Comnittee of the fact. Whenever ପ

ANNEXURE VI A—(Contd.)

General Powers of Corporation, Commissioner and Committees

Committee		Section 117(2)—Except as otherwise provided in this Act the Executive Committee shall be vested, for and on behalf of the Mahapalika, with the superintendence of the Municipal administration of the city. Section 119(1b)—The Executive Committee may delegate to the Mukhya Nagar Adhikari any of its functions under this Act other than those specified in Part B of Schedule I. Section 122.—Power of Executive Committee to require Mukhya Nagar Adhikari to produce documents and furnish
Commissioner	Corporation or of any standing or other committee and of taking part in discussions thereof, as if he were a member, but without the right to vote or move any motion.	wise provided in this Act, the executive power for the purposes of carrying out the provisions of this Act vests in the Mukhya Nagar Adhikari, who shall also— (6a)—Subject to the provisions of this Act and the rules made thereunder, prescribe the duties of and exercise supervision and control over the acts of all Mahapalika officers and servants other than the Mukhya Nagar Lekha Parik-shak and his immediate sub-ordinates, and dispose of all questions relating to the service
Corporation		Section 117(1)—The Municipal administration of the city vests in the Mahapalika. Section 119(a) (1)—The Mahapalika may delegate to the Mukhya Nagar Adhikari any of its functions under this Act other than these specified in Part A of Schedule I. Section 5(e) +117(4)—Mahapalika may with the previous sanction of the State Government establish specific Comment establish specific Transport undertaking or other public
Name of the Act		—The U.P. Nagar Mahapalika Adhiniyam, 1959.

utility services.

The functions and powers of a Committee appointed under aforesaid clause (e) of Sec. 5 shall be such as may be assigned to it by Mahapaika with the previous sanction of the State Government [Section 117(4)].

Section 95.—(1) (2) Power to constitute, by special resolution, special Committees to enquire into and report upon any matter connected with its powers, duties or functions and to appoint a Joint Committee of any two or more of the Committees mentioned in Section 5.

(4) The Mahapalika may at any time dissolve or alter the constitution of any special Committee or Joint Committee or may at any time withdraw from any special Committee any of the powers, duties and functions delegated to it.

Section 101(2).—The Mahapalika may require any of the officers of the Mahapalika to attend

nformation.

of the said officers and servants and privileges and allowances;

(6b).—in any emergency take such immediate action for the service or safety of the public or the protection of the property of the Mahapalika as the emergency shall require;

Provided the action so taken and the reasons thereof shall be reported to the Executive Committee and to the Mahapalika;

Provided further that he shall not exercise his powers under this clause if the expenditure likely to be incurred over and above the budget grant in taking the particular action will exceed Rs. 10,000.

Section 119.—(1, d) The Mukhya supply such any Mahapalika servant any of his functions other than the Comm those specified in Part D of Schedule 1; (119-2). A copy of the order by which delegation is made shall be placed before the Executive Committee for

returns, reports, etc.

Section 117(3)—The Development Committee performs the functions and has the powers mentioned in Ch. XIV, relating to Improvement Schemes.

Section 97.—The Executive Committee, the Development Committee or any other Committee may appoint one or more Sub-committees for any purpose with which it is entitled to deal with.

Section 101(2).—May require any of the officers of the Mahapalika to attend any of its meetings at which any matter dealt with by such officer is being discussed and he may be called upon to make a Statement or explanation of facts or supply such information in his possession relating to any matter dealt with by him, as the Committee may require.

ANNEXURE VI A—(Contd.)

General Powers of Corporation, Commissioner and Committees

any of its meetings at which any matter dealt with by such officer is being discussed and he may be called upon to make a statement on explanation of facts or supply such information in his possession relating to any matter dealt with by the nin, as the Mahapalika may require.

Section 121—Power of Corporation to call for extracts for any proceedings of any Committee, and call for a return, statement or report etc. Section 122.—Power of Mahapalika to require the Mukhya Nagar Adhikari to produce documents and furnish returns, reports, plans, etc.; and to furnish a report by himself or to obtain from any Subordinate officer and furnish, with his own remarks thereon,

Adhikari to exercise powers before the Executive Committee Parikshak to exercise, perform function under the control of Section 120.—(I) Mukhya Nagar (2) Mukhya Nagar Adbikari may by order in writing of which a copy shall be placed for information empower any Mahapalika officer other than the Mukhya Nagar Lekha or discharge any such power or the Mukhya Nagar Adhikari and subject to his revision and to such conditions and limitations, if any, as he may think palika under other laws. and perform duties of fit to impose.

Section 101.—The Mukhya Nagar Adhikari has the right of being present at a meeting of Mahapalika or of any Committee, and of taking part in the discussions thereof, but with-

out the right to vote or to make subject concerning with administration of this Act or the Municipal Administration of the City. any a report upon

any proposition.

to be subject to sanction by Mahapalika of the necessary Section 123.-Exercise of powers expenditure.

and conditions, upon Mukhya Nagar Adhikari in exercising impose restrictions, limitations cowers and performing duties other Section 120.—Mahapalika under of Mahapalika

provided in this Act, the Muni-Except as otherwise expressly cipal Govt. of the city vests in the Corporation. Section 69(2) Madhya Municipal Act,

Corporation Pradesh VII-The

Section 70

Corporation may call for extracts any a return, or report Jo rom proceedings account Committee and for statement

require the produce Corporation may Commissioner Section 71

Section 45 Subject to all restrictions limitations and conditions imposed by ing out the provisions of this this Act, the entire executive power for the purpose of carry-Section 69(3)

control over the acts of all municipal officers and servants other than the officers and servants of Corporation office and subject to the rules (b) prescribe the duties supervision exercise

members, which shall consist The Standing Committee may Committees from or appoint one

Sub-

more

amongst its

of such number of members as it may fix and may refer to any matter pending before report and for enquiry

Act vests in the Commissioner,

who shall also-

ANNEXURE VI A—(Contd.)

General Powers of Corporation, Commissioner and Committees

Committee		
Commissioner	or bye-laws for the time being in force, dispose of all questions relating to the	services of the said officers
Corporation	documents, and furnish returns statements, plans, reports, etc.	Section 72
Name of the Act		

(c) take immediate action for execution of any work, in cases of emergency, for the life or protection of the Cormunicipal authority; and the action so taken and the reasons thereof to be reported Committee safety of human or animal poration's property without approval of the concerned the Standing or Corporation.

> of at least two-thirds of the total number of Councillors, delegate

to special consultative Commit-

any of its powers and functions

Corporation may, by a specific resolution passed by the votes

Section 69 (4) (constituted under Section 46,

Act).

Corporation may also appoint sach from time to time special Comnumber of Councillors, as it may think fit, and may refer to of mittees, consisting Section 48

May by order in writing, empower any municipal officer to exercise or perform, any of the duties conferred upon the Commissioner by this powers or

and servants and their pay privileges and allowances;

> Exercise of powers or functions Corporation of the necessary

to be subject to sanction by

expenditure. Section 42 (2)

matter relating to the purpose such Committees for enquiry and report, or for opinion, any oi this Act.

Section 61

gratuity or compassionate allowance in case of officer or Power of the Corporation to give an extraordinary pension, servant, injured or killed in execution of his duty.

limitations if any as he may Act, under his control and subject to his superintendence and to such conditions and think fit to prescribe.

Section 55

other officers and servants of the Corporation except the servants of the and Officers of the Corporation The Commissioner is the princioffice are subordinate to him, Corporation and all pal executive officer

any Committee thereof, but is meeting of the Corporation or not entitled to vote or to move He has the right to speak at, and otherwise take part in any any proposition.

Section 9.—Subject to the provisions of this Act, the executive power for the purposes of carrying out the provisions of this Act, vests in the Commissioner. Section 22(1) - Municipal Government of the city vests in shall not be entitled to exercise the Council, but the Council functions expressly assigned by or under this Act or any other law to a Standing Committee

VIII.-The Kerala Municipal Corporation Act, 1961. Section 10.--Commissioner be custodian of all records,

or the Commissioner,

Section 26

of Commissioner, Section II.-Extraordinary case of emergency, with Wers 26(3).—Power of Council to call for extracts from any proceed-

(1) Powers and duties of each Standing Committee are determined by the Council by regulations framed for the purpose.

Section 19—

addition to the powers and The Taxation and Finance duties assigned to it under Standing Committee, ପ୍ର

such regulations; 2

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

Name of the Act	Corporation	Commissioner	Committee
	ings of any Committee, or for approval of the Mayor, to (a) Shall supervise the utilizany return, statement, report, direct the execution of any tion of the budget grants; etc. (b) Shall have access to the or safety of the public;	approval of the Mayor, to direct the execution of any work, necessary for the service or safety of the public;	(a) Shall supervise the utilization of the budget grants; (b) Shall have access to the

and 26(1),—Council may at any time require the Commissioner and furnish returns, plans documents to produce report, etc.

mittees of a Joint Committee be jointly by regulations framed for the purpose determine the powers ference of two or more Stand-Committees or for the for any purpose in respect of Section 19(1)—The Council shall and duties of each Standing Committee and may by such regulations provide for a conappointment out of such Comwhich they may nterested.

with the previous sanction of constitute Section 6(2).—The Council may Government

Provided the action so taken

and the reasons thereof shall be reported to the authority

concerned.

exercise the extraordinary by an order in writing authorise the health officer or any other departmental head to powers conferred on him by Section 17.—Commissioner may on his own responsibility and aforesaid Section 11.

delegate to any Municipal officer, any of his ordinary powers, duties for functions, except those which are specifically prohibited under this Act; Provided that such dele-Section 15.—Commissioner may

accounts of the Corporation and may require the Commissioner to furnish any clarification in this regard;

appears month as furnished by the Commissioner; and may recommend to the Council the writing off the amount of any loss of, or any depreciation caused to; Municimonthly accounts and shall be bound to check the monthly abstracts of receipts and disbursements for the preceding Municipal to the Committee pal property which conduct a of the N rrecoverable. (c) May audit

Section 21.-A Standing Committee may, by resolution in

gation shall be in writing and

tees for such purposes as the additional Standing Commit-Council thinks fit.

Schedule I, Rule 12(1)—

The Council may appoint from Committees for the purpose of inquiring into and reporting on any matter which is reserved by this Act for the decision of among its own number the Council

reported to the Council and a copy of the order shall be sent to authority concerned, in case official designation of the person to whom the delegation is made; and such delegation is specify the name and it is necessary. shall

Section 33

and take part in discussion in of any Standing Committee but not to move resolution or Commissioner's right to attend the meetings of the Council and to vote.

Section 93

Subject to the provisions of this cribe the duties of the Corpora-Act and regulations in force, the Commissioner shall prestion establishment and exercise supervision and control over their acts and proceedings and dispose of all questions relating to their conduct, service, pay, allowances, leave pension and provident fund privileges.

Corporation of approval Subject to the sanction of the Section 117(3)

sent, on any matter which requires Committee's approval, Commissioner to take action in anticipation of its approval on conwriting authorise the or concurrence.

Section 26(I)

sioner to produce documents A Standing Committee may at any time require the Commisand furnish the returns, plans and report, etc.

> City Section 117(2)
> Municipal Govt. of the vests in the Corporation. Hyderabad Municipal Corporation Act, 1955. IX—The

The Standing Committee may require any officer of the Cor-Section 97(4)

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

Committee	
Commissioner	
Corporation	
Name of the Act	

the Standing Committee or any other Committee and for any proceedings of may at any extract returns, statement, report, etc. any The Corporation time call for from any Section 120

Section 121

furnish returns, plans, reports, time required the Commissioner to produce documents and The Corporation, may at any

body, special Committees and to delegate any of their powers and duties by a a vote of at least two-thirds Section 98 (1,3,9) (1) Power of Corporation, to appoint out of their own specific resolution carried by of the members of the Cor-

tions imposed by this Act or any other law, in force, the purposes of carrying out the ject also to all other restricentire executive power for the provisions of this Act and of any other law which confers vests in the Commissioner who tions, conditions and limitaany power on the Corporation Standing Committee and subshall also-

-qns and and control over the acts and proceedings of all municipal officers and servants other than the municipal secretary and municipal Examiner of Accounts and their (a) specify the duties, supervision ordinates; exercise

in any emergency take such immediate action for the service or safety of the public <u>e</u>

discussed; and such officer may also be called upon to ing at which any matter dealt with by such officer is being make a statement of relevant poration to attend any meetfacts.

The Standing Committee may, from time to time, by a resolution, carried out by a vote of Section 98(7)

of their special Committee any of their Special Committee is competent to deal or refer any such matter powers and duties in respect which such at least two-thirds members, delegate of any matter with for report.

to be reported to the Corpo-Every such resolution is required ration, which has the power to cancel it.

poration present at the meeting and may also by a like resolution define the sphere of business of each Special Committees so appointed.

- 3) The Corporation may, at any time, dissolve or alter the constitution of any Special Committee.
- (9) The Corporation may make bye-laws for regulating the constitution of Special Comfittees and the conduct of business at meetings of such Committees and for the keeping of minutes and the submission of reports.

Section 99
The Corporation may,

the report of any such Commit-The Corporation may, from from amongst the Councillors. Ad hoc Committees consisting of such number of Councillors as it shall think fit, and may refer to such Committees for for opinion, such special subjects relating to the purposes of this as it thinks fit, and direct that report or appoint time to time, nquiry and

or the protection of the property of the Copn. as the emergency shall appear to him to justify, without the approval of the authority concerned; Provided he shall report forthwith to the Standing Committee and to the Corporation the action so taken and the reasons thereof.

Section 118

- (1) Commissioner to exercise powers and perform duties of Corporation under other law, subject to restrictions, ilmitations and conditions, il any, imposed by the Corporation.
- 2) The Commissioner may with the approval of the Standing Committee, by order in writing empower any municipal officer to exercise, perform or discharge any such power or function under the control of the Commissioner.

Section 119
(1) The Commissioner may empower any municipal

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

Committee		
Commissioner	officer to exercise certain of the powers of the Commissioner, under this Act, by order in writing in this behalf. Provided— (2) The Commissioner shall not, except with the prior approval of the Standing Committee make an order under subsection (1) affecting his powers and functions under any of the sections or clause, specified in Schedule 'B'.	Section 88 (S) and 97 (M)— Commissioner's right to attend and take part in discussions in the meetings of the Corporation and the Standing Committee
Corporation	be submitted through ng Committee or a sion 98. powers to be subject Pro by Corporation of (2) or y expenditure.	Section Commis and take the mee
Name of the Act	tee shall be the Standi Special Co under Section 123 Section 123 Exercise of to sanction the necesses.	

thereat as a member but without the right to vote or to make any proprosition.

.—The City of Section Banglore Municipal Munici Corporation Act, City v 1949.

Section 23(1).—
Municipal Government of the Scity vests in the Corporation.

Section 28.—
Powers of Corporation to call for extracts from proceedings of any Committee, or for any return, statement, report etc.

Section 27(I).—
The Corporation may, at any time, require the Commissioner to produce documents and furnish returns, plans, reports etc.

Section 20(1).—
The Corporation shall by regulations framed for the purpose determine the powers and duties of each Standing Committee and may by regulations provided for a conference of

two or more Standing Committees or for the appointment out of such Committees a Joint Committee for any purpose in respect of with they may be jointly interested.

Section 9.—
Subject to the sanction of the Corporation or the Standing Committee, in case expressly provided, in the Act, and subject to the provisions of this Act, the executive power for the purposes of carrying out the provisions of this Act, vests in the Commissioner.

Section 10.— Commissioner to be custodian of all records. The Commissioner may, in cases of emergency, direct the execution of any work which would ordinarily require the sanction of one of the other Municipal authorities, necessary for the service or safety of the public; Provided that he shall report forthwith the action taken under this section and the

easons therefor to such other authority which may after considering the report issue such instructions as it deems necessary.

Section 20(I).—
(I) Powers and duties of each Standing Committee are determined by the Corporation by regulations framed for the purpose.

The Accounts Standing Committee in addition to the powers and duties assigned to it under such regulations,—

(a) Shall supervise the utilization of the budget grants;(b) shall have access to the

(b) shall have access to the accounts of the Corporation and may require the Commissioner to furnish any clarification in this regard;
(c) May conduct a monthly ondit of the Municipal A

audit of the Municipal Accounts and shall be bound to check monthly abstract of receipts and dishursement for the preceding month as furnished by the Commissioner; and (d) May subject to the approval of the Corporation write

off.

—the amount of any loss, or

depreciation caused to Muni-

Section 22.—

ANNEXURE VI A—(Contd.)

General Powers of Corporation, Commissioner and Committees

Corporation Commissioner Committee	4
Name of the Act	

Section 20(4).—
The Corporation shall sanction such staff as may reasonably be required by the Accounts and the Taxation and Finance Committees to discharge their respective functions.

Section 6(2).—
The Corporation may, with the previous sanction of the Government, constitute additional Standing Committees for such purposes as the Corporation thinks fit.

The Commissioner may on his own responsibility and by an order in writing authorise the health officer, the engineer, the revenue officer or any other departmental head under him, to exercise extraordinary powers conferred on him by Section 11.

Section 94. are specifically prohibited to be any Municipal officer, any of his ordinary powers, duties or functions, except those which the delegated under this Act; delegation designation of the person to whom the delegation is made; that in case of delegation of specify the name or official shall be in writing and shall Commissioner may delegate any power or duty which subject Provided that such Section 16.exercisable

cipal property which appears to the Committee to be irrecoverable. (3) The Taxation and Finance Standing Committee shall be also entitled to exercise the powers referred to the clause (b) of Sub-Section (2).

A Standing Committee may, by resolution in writing, authorise the Commissioner to take action in anticipation of its approval, consent or concurrence, on any matter which requires Committee's approval, consent or concurrence.

Power of Standing Committee to frame service regulations in respect of the Corporation establishment; Provided that every regulation so framed

pal authority the Commissioner approval of any other Municishall send a copy of such order to such authority.

shall be subject to confirmation by the Corporation and, in sanction of the Government. cases where required,

Section 17.—

Reservation of control in respect delegated of powers Section 16.

the meetings of the Corpora-tion and of any Standing Committee without the right to and take part in discussion in Commissioner's right to attend move any Resolution or Section 35. vote.

dispose of all questions relating and exercise supervision and control over to their conduct, service, pay, allowances, leave, pension and Subject to the provisions of this Act and regulations in force, their acts and proceedings and the Commissioner shall prescribe the duties of Corporation provident fund privileges. establishment Section 92.—

(Chief Executive Officer)

Subject, whenever it is in this Act expressly so directed, Section 64(3) —

-[nsuoa namely (1) There shall be four Committees, Section 42(I)tative

Municipal Government of Patna vests in the Corporation. Section 64(2)— XI-The Patna Municipal Corporation Act, 1951.

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

Name of the Act	Corporation	Commissioner	Committee
	Section 6(2)— All powers and duties conferred	the approval or sanction of the Corporation of the Standing Committee, and subject also to	(a) an Education Commit to which may be referred inquiry or report any mat

Section 6(2)—
All powers and duties conferred and imposed on the Corporation by or under this Act shall be exercised by the Corporation at a meeting.

Section —65
Power of Corporation to call for extracts from proceedings of the Standing Committee and for any return, statement, report, etc.

Section 66—

The Corporation may, at any time, require the Chief Executive officer to produce documents and furnish returns, plans, reports, etc.

Section 67— Exercise of functions (by any municipal authority) to be

the approval or sanction of the Corporation of the Standing Committee, and subject also to all other restrictions, limitations and conditions imposed by this Act, the entire executive power for the purpose of carrying out the provisions of this Act vests in the Chief Executive officer, who shall also—

(a) exercise supervision and control over the acts and proceedings of all municipal officers and servants, and subject to the rules, etc., in force, dispose of all questions relating to the services of the said officers and servants and their pay, privileges and

(b) in case of emergency, take such immediate action for the service or safety of the

allowances;

(a) an Education Committee to which may be referred for inquiry or report any matter connected with education in the Corporation;

- (b) a Medical, Public Health and Veterinary Committee to which may be referred for inquiry and report any matter relating to public health, veterinary, sanitation, etc.
- (c) a Public Works Committee to which may be referred for inquiry and report any matter connected with roads, buildings drainage and sewerage systems and water supply, etc.
- (d) a Market and Garden Committee to which may be referred for inquiry and report any matter concerning

ration of the necessary expendisubject to sanction by Corpoture.

public markets, dairy farm,

public parks etc.

Section 44

the Standing Committee and Consultative Committees. Corporation may make rules for re-regulating the conduct of business at meetings of

Section 42(5)

The Corporation may by specific resolution delegate any of their to any Consultative Committee appointed under Sub-Section (1). Committee duties powers and

Section 62

may make rules consistent with this Act and subject to the approval of the State Government. The Corporation

prescribing the methods of their recruitment of officers and servents to be employed by the Corpora-(a) for determining the number and conditions of service; tion and

in this behalf.

(b) as to the duties, appointleave penalties, rement,

as the emergency shall appear the has he has public or protection of the property of the Corporation to him to justify and require taken and the reasons thereforthwith reporting forthwith Standing Committee done so, the action Corporation when

specially empower in writting tive Officer may generally or functions conferred or vested in the Chief Executive Officer or performed under the Chief Executive Officer's control and subject to his superintendence limitations, if any, as he may any municipal officer whom the Chief Execu-Any of the powers, duties or by this Act may be exercised conditions and and to such specify by Section 64(4)

ANNEXURE VI A-(Contd.)

General Powers of Corporation, Commissioner and Committees

ittee			
Committee			
*-			
ioner			
Commissioner			
Corporation	moval and dismissal of officers and servants of the Corporation; (c) for prescribing the nature and amount of security to be furnished by different classes of Corporation establishment for the proper discharge of their duties:	(d) for prescribing the qualifications of candidates for employment as Chief Executive Officers or servants by the Corporation and declaring what circumstances shall be dis-qualification for continuance of such employment.	
Act	<u> </u>	€	
Name of the Act			

Only in U. P., the

ANNEXURE VI-B

Distribution of Financial Powers in Municipal Corporation in India

BUDGET

All Corporations:

Commissioner:

pal Corporations and submitted to Standing Committee with the exception that it is submitted to Executive Committee in U.P., Central Committee in Madras, Standing Finance Committee in Calcutta, In Bombay, the budget estimate of transport and electricity undertaking and in Ahmedabad Budget estimate of income and expenditure is prepared by the Municipal Commissioner in all Municithe budget estimate of transport undertaking is prepared by the General Managers concerned and submitted to Committees concerned.

Standing Committee:

detail and with its suggestions submits the same to the Corporation for adoption. In Delhi, the budget estimate of Electric Supply Undertaking, Transport Undertaking, and Water-Supply and Sewage Undertaking are required under the Act to be prepared by the Committees concerned separately and submittee to Corporation for adoption. The Standing Committee or other Committees, as the case may be, considers the Budget Estimate in

> Corporation: LOANS All Corporations:

All Corporations may, in pursuance of a resolution passed at a special meeting, borrow by way of debenture or otherwise on the security of all or any of the taxes, duties, fees and dues authorised by or under different Acts, any sums of money required for specific purposes as defined in different Corporations Acts.

The Corporation in all cases has power to adopt the budget estimates finally. On indebted Mahapalika budget is adopted subject to State Government's confirmation.

amount of the loan, the rate of interest the terms, etc., the time, method of repayment and the like, subject to Government approval. No money to be applied for any other purpose other than for which borrowed without Government Sanction. The time for the repayment shall in no case exceed Besides, no loan shall be raised without the previous sanction of the State Government and the

ANNEXURE VI B-(Contd.)

Distribution of Financial Powers in Municipal Corporation in India

Commissioner State Govt.	(5) (6)	exceeding Exceeding 5 100 lakhs.	Upto 25,000 but contracts exceeding 1,000 and not exceeding 10,000 exceeding 10,000 committee and above 10,000 to Central Committee and above 10,000 to the Tenders to be called for all contracts of 10,000 unless Central Committee authorises unto 25,000
Mayor Cor	(4)	Not 25,000	Upto 2 contra ing 1,6 exceed exceed Comm above Centra tee Tee called stracts unless Comm
Standing Committee	(3)	Circle Committee: exceeding 25,000 not exceeding 50,000. Central Committee: upto	Exceeding 25,000 Contracts Committee consisting of Mayor, Chairman, Central Committee and Municipal Commissioner.
Corporation	(2)	Exceeding 1 lakh and not exce- ding 5 lakhs.	* :
ame of the Act	(1)	-Madras City Estimate: Municipal Corporation Act, 1919.	Contract

For leases less than 12 months.	Movable Property up to 2,500 and leases of immovable property upto 12 months.	Upto 15,000. Those exceeding 2,000 reported to Standing Committee or Education Committee as the case may be. Tenders to be invited for amount exceeding 3,000. Power to be exercised by General Manager in respect of undertakings.	Upto 5,000 on such terms and rates and price not exceeding such
For any immovable property on lease for a term exceeding 12 months, involving any valuation and fixes terms, rates or maximum prices to be paid.	Movable property upto valuation of 10,000 and leases of immovable property 3 years.	Exceeding 15,000 approved by Standing Commit- tee or Education Committee or Electric Supply and Transport Committee as con- cerned.	For valuation upto 10,000 approval of Improvements Committee.
property that	All properties.		Valuation exceeding 10,000.
Acquisition of property exceeds 1,000 or lease exceeds 3 years.	Disposal:	Contracts:	Acquisition of property.
		I—Bomhay Muni- Contracts: cipal Corpora- tion Act, 1888.	

ANNEXURE VI B-(Contd.)

Distribution of Financial Powers in Municipal Corporation in India

Name of the Act Corporation	Standing Committee Mayor	Mayor	Commissioner	State Govt.	
(1)	(3)	(4)	(5)	(9)	
			maxima as approved by the Committee. Movable property value not exceeding 2,000 and immovable property leasing for not more than 12 months where annual rent exceeds 3,000 report to Improvement Committee.		
Disposal of All property. property.	Movable property of value exceeding				

of All property. Movable property of value exceeding 2,000. Education Committee and Standing Committee tee. Improvement Committee for immovable property value not

	Upto 5,000. Contracts exceeding 1,000 to be reported to the Standing Committee. General Manager for transport Undertakings.	May acquire property on such terms, rates and prices not exceeding such maxima as approved by the Standing Committee.	Movable property less than 500 or such higher amount as the Corporation may fix with the approval of State Government or lease immovable property not exceeding 12 months
	1		
exceeding 50,000 or annual rent not exceeding 3,000.	Exceeding 5,000 Transport Committee for undertaking.	Lays down terms and conditions and maximum prices for acquiring property.	Movable property value not exceeding 5,000 and any immovable property of value not exceeding 50,000 or annual rental not exceeding 3,000.
	. :	:	Any movable or immovable property.
	Contract	Acquisition of property.	Disposal of property.
	III.—Bombay Provincial Municipal Corporation Act, 1949.		

ANNEXURE VI B-(Contd.)

Distribution of Financial Powers in Municipal Corporation in India

Name of the Act	Cor	Corporation	Standing Committee	Mayor	Commissioner	State Govt.
(1)	(2)	()	(3)	(4)	(5)	(9)
			*	*	and report to the Standing Committee when the annual rent exceeds 3,000.	-
IV.—Delhi Munici- Contract: pal Corporation Act, 1957.	Contract:	· · · · · · · · · · · · · · · · · · ·	Exceeding 10,000 or such higher amount as may be fixed by Corporation for sanction by Commissioner.	· •	Not exceeding 10,000 or such higher amount as may be fixed by Corporation. Contract exceeding 2,000 being reported to Standing Committee within one month.	
	Acquisition of Exceeding immovable 15,000. property.	Exceeding 15,000.	Exceeding 5,000 but not exceeding 15,000.	:	Up to 5,000.	ì
	Disposal of property.	Any property.	Movable property value of which	:	Any movable property not exceed-	:

	Exceeding 5 lakhs.	1 2 - 3	· · · · · · · · · · · · · · · · · · ·	Exceeding 5 lakhs.
ing in value 1,000 or such higher amount as the C or p or a ti on may prescribe. Lease immovable for a period not exceeding 12 months.	Not exceeding 5,000. Exceeding 5 lakhs.	Exceeding 1,000 and not exceeding 10,000. Expenditure of 1,000 and above reported to the Standing Committee concerned.		Not exceeding Exceeding 10,000.
	:		: :	: -
does not exceed 5.000. Sell or lease imperpetuity immovable property value of which does not exceed 50,000 or annual rent of which does not exceed 50,000 or annual rent of which does not exceed 3,000.	Exceeding 5,000 and not exceeding 50,000.	Exceeding 10,000 and not exceeding 50,000 approved by Standing Finance Committee.	i .	Exceeding 10,000 and not exceeding 50,000.
	Exceeding 50,000 and not exceeding 5 lakhs.	Exceeding 50,000.	Vests in Corporation.	Exceeding 50,000 and not exceeding 5 lakhs,
	Estimate:	Contract:	Acquisition and Vests in Corpodisposal of ration.	Estimate:
	The Calcutta Municipal Act, 1951.			The U, P, I Nagar Maha- palika Adhini- yam, 1959.

ANNEXURE VI B-(Contd.)

Distribution of Financial Powers in Municipal Corporation in Indi

Name of the Act	Co	Corporation	Standing Committee Mayor	Mayor	Commissioner	State Govt.
(1)		(2)	(3)	(4)	(5)	(9)
	Contract:	Exceeding 50,000.	Exceeding 10,000 and not exceeding 50,000.	•	Not exceeding 10,000 subject to contracts exceeding 1,000 being reported to Excutive Committee within 15 days.	•
	Acquisition of property.	of Value exceeding 5,000 and lease for a term exceeding 3 years.	Fixes rates, terms etc, and sanctions acquiring property for more than 12 months.	i .	May acquire property on lease for less months on terms and conditions fixed by Executive Committee.	.: "
	Disposal :	All property.	Movable upto value of 5,000 and immovable upto 50,000 or annual rental not exceeding 3,000.	:	Movable value not exceeding 500 or lease immovable property for period not exceeding 12 months.	:

			ling 1.	
:	!		Exceeding 1 lakh,	
Upto 5,000 expenditure exceeding one thousand in each case being reported to Standing Committee.	Property upto value Rs. 1,000 on such terms and at such rates or prices not exceeding such maximas approved by the Standing Committee.	Grant lease of any immovable property of which the premium or rent or both as the case may be does not exceed 500 for not exceeding 12 months.	Not exceeding Rs. 5,000.	Not exceeding Rs. 5,000. But
;	:	•		
Upto 25,000.	Fixes, rates, terms and conditions.	Upto annual rent or premium not exceeding 3,000 for any period not exceeding 3 years.	Exceeding Rs. 5,000 but not exceeding Rs. 10,000.	Do.
Above 25,000.	All property exceeding in value one thousand.	Any movable or immovable property.	Sanction estimate exceeding 10,000 and not exceeding 1 lakh.	Do.
Estimates:	Acquisition of property.	Disposal of property.	Estimate:	Contract:
–Madhya Pradesh Muni- ipal Corpora- iion Act, 1956.			-The Kerala Municipal Cor- poration Act, 1961.	

ANNEXURE VI B-(Contd.)

Distribution of Financial Powers in Municipal Corporation in India

State Govt.	(9)		•	oove 50,000.	:
Commissioner	(5)	those exceeding 500 to be reported to Standing Committee within 15 days. Tenders to be called for contracts exceeding 2,500.	Upto 1,000 or less.	Upto 5,000 expen- Above 50,000. diture.	Exceeding 500 being reported to Standing Committee within 15 days. Invite
Mayor	(4)		:	** ** **	.:
Standing Committee Mayor	(3)		Valuation exceeds 1,000 but not 3,000.	÷	Exceeding 5,000.
Corporation	(2)		and valuation dis- property exceeding	Above 50,000 subject to Government sanction.	
Cor			Acquisition posal of Rs. 3,000.	Estimate:	Contract:
Name of the Act	(1)			IX—The Hyderabad Estimate: Municipal Corporation Act, 1955.	

		where cost exceeds 3,000.	
Acquisition of Value of which property. exceeds 5,000.	%,000	Upto 5,000 subject to such terms as approved by the Standing Committee,	: *
Disposal of Any property. property.	exceeding 500 but not exceeding 5,000 and lease immovable pro- perty not exceeding 3 years.	Movable property value not exceed ing 500 and grant lease for not more than the 12 months for immovable property and reported to Standing Committee.	
Exceeding 50,000 or where Corporation directs for even less than 50,000 and not exceeding 2 lakhs.	Cor- 50,000 Exceeding 10,000 direction cor but not exceeding cor- 50,000. even than and eding	Not exceeding I	Exceeding 2 lakhs.
Exceeding 50,000.	Exceeding 10,000 and not exceeding 50,000.	Not exceeding 10,000. Expenditure above 1,000 to be reported to Standing Committee.	! **

ANNEXURE VI B-(Contd.)

Distribution of Financial Powers in Municipal Corporation in India

State Govt.	(9)		#
Commissioner	(5)	Upto 12 months subject to terms and conditions fixed by Standing Committee.	Movable property value of which does not exceed 500 or grant lease of immovable property for a period not exceeding 12 months and report to Standing Committee.
Mayor	(4)		
Standing Committee Mayor	(3)	When value of For the exchange property ac- acceptance or quired exceeds acquisition or lease for term exceed a term exceeding ing 3 years. 1,000, Fixes terms or value not exceeding 1,000, Fixes terms conditions rates the price.	Movable property value not exceeding 5,000 and lease of immovable property for term not exceeding three years.
Corporation	(2)	When value of property acquired exceeds 1,000 or for lease for a term exceeding 3 years.	of Any movable or immovable property.
Corp	2	Acquisition:	Disposal of property.
Name of the Act	(1)		

: .		:	
exceeding	and not exceeding 5,000. Expenditure of 1,000 and above reported to the Standing Committer within 15 days. Tenders to be called for all contracts exceeding 1,000.	quire any ble pro- on such rates and of exceed- h maxima roved by Standing	of which of exceed grant lease immovable y for a not exceed-
Not 5,000.	Exceeding 1,0 and not exceeding 5,000. Expendition of 1,000 and aboreported to the Standing Committee within 15 day. Tenders to be led for all contributions of the exceeding 1,000.	May acquire any immovable property on such terms, rates and prices not exceeding such maxima as approved by the Standing Committee.	Movable property value of which does not exceed 500 or grant lease of immovable property for a period not exceeding 12 months at ing 12 months at
•	!	:	
Exceeding Rs. 5,000 but not exceeding 50,000.	Exceeding 5,000 and not exceeding 50,000.	Lays down terms and conditions and maximum prices for acquiring property.	Any movable property otherwise than by sale and lease of immovable property for term not exceeding 3 years and annual rent not exceeding
Sanction esti- mate exceed- ing 50,000.	Exceeding 50,000.	Acquisition of any immovable property at a price exceeding 1,000 requires approval.	Any movable or immovable property. (No land exceeding ten thous and rupees in rupees in value shall be
		Jo	9
XI The Patna Estimate: Municipal Corporation Act,	Contract:	Acquisition of property.	Disposal property.
atna Cor- Act,			
P ipal on			
The Patna Municipal Cor- poration Act,			
X			

ANNEXURE VI B-(Contd.)

Distribution of Financial Powers in Municipal Corporation in India

1			
	State Govt.	(9)	
In Linuia	Commissioner	(5)	a time and report to Standing Committee within 15 days.
orporation	Mayor	(4)	
Powers in Municipal C	Standing Committee Mayor	(3)	3,000.
Distribution of Financial Powers in Municipal Corporation in thing	Corporation	(2)	sold, leased or otherwise conveyed without the previous sanction of the State Government).
	Name of the Act	æ	

ANNEXURE VII A

Chief Municipal Officers

Name of the Act	Name of Principal Officer	Method of Recruitment	Appointing Authority	Term of Office	Service Conditions
(1)	(2)	(3)	(4)	(5)	(9)
I— The Madras City Corporation Act, 1919.	I— The Madras Commissioner City Corporation P. A. to Commis- Act, 1919. 2. Two Assistant Commissioners.	Section 7(5) State Govt, to regulate the method of recruitment.	Section 7(5) State Govt, to regu- late the method of State Government, recruitment.		Section 8 The State Government may at any time withdraw the Commissioner from office and shall do so if such withdrawal is recommended

The State Government may at any time withdraw the Commissioner from office and shall do so if such withdrawal is recommended by a resolution passed at special meeting called for the purpose and supported by at least three-fourths of the sanctioned strength of the Council.

Section 13 (1)
State Govt. to fix the salary and allowance of Commissioner not exceeding Rs. 2,000 to be paid out of Municipal Fund.

Section 13 (2) The Assistant Commissioner

ANNEXURE VII A—(Contd.)

Chief Municipal Officers

Name of the	Name of Principal	Method of	Appointing	Term of	Service Conditions
Act	Officer	Recruitment	Authority	Office	
(1)	(2)	(3)	(4)	(5)	9 (9) 2

the Commissioner shall be Funds such salary and allowances as may from time to time fixed by the and personal assistant to State Government.

Section 7(3)

The Commissioner, the Assistant Commissioners to the Commissioner shall be whole time officers of the Corporation and not to without the sanction of the Council and the State and the personal assistant work extraneous Council and Government.

The power to regulate the Section 7(5)

methods of recruitment, conditions of service, pay and allowances and discipline and conduct of these officers, is vested with State Government,

Section 86(1)(i)
Conditions of service for classes IA, IB-II pay and allowance and discipline and conduct of corporation establishment to be regulated according to rules framed by the State Government.

2

—The State Govt, may at any time withdraw any class I-A Officer and appoint another in his place.

—Provided that any class I-B or Class II Officer may be removed from office by the State Government.

Section 85(2)
All class I-A and class I-B
Officers shall be Head of
Departments working
under Commissioner.

Health Officer. Section 86 (I)(i) Section 85(3-a) Electrical Engineer. Rules to be made State Govt. Water Works by State Covt. appoint. Engineer. Drainage Engineer. Revenue Officer. Chief Accountant Officer. Educational Officer.

ANNEXURE VII A—(Contd.)

Chief Municipal Officers

Service Conditions	(9)	Leave may be granted to the Officers and servants of the Corpn. other than Asstt. Commissioner, Personal Asstt. to Commissioner and Class I-A Officers, by the Commissioner.
Term of Office	(5)	
Appointing Authority	(4)	Section 85 (3-b) Council subject to confirmation by State Government.
Method of Recruitment	(3)	Section 94. After consultation with Madras Pub. Ser. Comm.
Name of Principal Officer	(2)	Class I-B—Other Departmental Heads. Class II—Second level Officer.
Name of the Act	(1)	

Note:—Section 96 Provincialisation.—Not withstanding any thing contained in this Act. State Govt. may, by notification constitute any class of officers or servants of the Corporation into a Corporation Service,

2. Upon the issue of notification under Sub Section (1), the State Govt, shall have power to make rules to regulate the classification, methods of recruitment, conditions of service, pay and allowances and discipline and conduct of the Corporation service thereby constituted and such rules may vest jurisdiction in relation to such service in the State Govt, or in such authority as may be specified therein.

Bombay Corporation II—The Bo Municipal Act, 1888.

The Commissioner (Greater Bombay)

State Govt. Section 54

Section 54(2) period of A renew-Section 54 years. able three

State meeting of the Corporation favour of a proposition in this behalf; and he may be appears that he is incapable remove him from his office if at a guilty of any misconduct not less than five-eights of of performing the duties of his Office or has been or neglect which renders his removal expedient, number Councillors shall vote the Govt, at any time State Govt, shall removed by whole

Commissioner holds a lien on the service of the State the period of his appoint-ment as Commissioner, be Govt., he shall not, during removed from office withof Provided that when out the approval Corporation.

Commissioner to get starting government (State) between Rs. 2 000 and Rs. 3,000. determined Section 57 salary

ANNEXURE VII A—(Contd.)

Chief Municipal Officers

Service Conditions	(9)	Section 59(1) Leave to be granted by State Government with the assent of Standing Committee.	Section 58 Dy. Municipal Commissioner to get salary between Rs. 1,200 and Rs. 1,750 as determined by Corporation.	Section 59(1) —Leave to be granted by Corporation.	Section 55(2) Subject to the same liabilities, restrictions and conditions to which the Commissioner, is subject.
Term of Office	(5)	*			
Appointing Authority	(4)	, ×	Section 55(1) The Corporation subject to confirmation by State Govt.		
Method of Recruitment	(3)		After consultation with State Public Service Commission in accordance with the rules	made under this Section.	
Name of Principal Officer	(2)		Section 55 Dy. Commissioner.		
Name of the Act	(1)				

Dy. Commissioner (Improvement) to recieve a monthly salary between Rs. 1,200 and Rs. 1,750. Section 564(2) Subject to all the liabilities, restrictions and conditions, to which the Commissioner is subject under this Act.	Section 56B Subordinate to the Commissioner.	Section 60.4 Section 60.4 Renewable (a) Devote whole time and period of attention to duties. five years, (b) Monthly salary to be determined by Corporation with the approval of State Government. (c) Be removable at any time from office for mis-
Section 56(A)(3) A renewable period of five years.		Section 60.4 Renewable period of five years.
Section 56A(I) The Corpn, subject to the previous approval of the State Government.		Section 60-4 Corporation with approval of Government,
Section 80B(I) After consultation with State Public Service Commission in accordance with rules made under this Section.		Do.
Section 56 Deputy Commissioner (Improvement.)		Section 60-A General Manager Bombay Elect. Supply and Trans, undertaking.
Section 56 Deputy sioner (iment.)		Section 60-A General M Bombay Supply and undertaking

Note: -* Section 80(B2-A): - The provisions of sub-section shall not apply to appointment of any Officer:

- (a) Who having been appointed by the Secretary of State or Secretary of State in Council to a civil service of the Crown in India continues on and after the 15th August 1947 to serve under the Govt. of India, or of a State; or
- (b) Who is a member of the IAS(I.P.S. or the Indian Audit & Accounts Service) to any such post on foreign service conditions.

ANNEXURE VII A-(Contd.)

Chief Municipal Officers

Service Conditions	(9)	conduct or for neglect of or incapacity for duties of his office on the votes of not less than one-half of the total number of Councillors.	Section 60.B (1) Leave of absence may be granted by Bombay Electric Supply and Transport Committee with the assent of Corporation.	Monthly Salary to be determined by Corporation devote whole time and attention to the duties of his office.
Term of Office	(5)			Section 73(a) by Seven years, sub- irma- State
Appointing Authority	(4)			Section 73-A Appointment by Corporation sub- ject to confirma- tion by State Governmet,
Method of Recruitment	(3)			
Name of Principal Officer	(2)			*Special Engineer.
ame of the Act	(f)			

Section 74 (2-b) Devote full time and attention to the duties of his office. (c) Shall receive monthly salary determined by Corpn, from time to time subject to limitations between Rs. 1,200 to Rs. 2,000.	Salary between Rs. 1,200 to Rs. 1,750.	Salary between Rs. 1,200 and Rs. 1,750.	Section 74 (2-b) Each of these three officers shall be removable at any time from office for misconduct or for neglect of, or incapacity for, the duties of the office on the	votes of not less than two- thirds of members present at a meeting of Corpora-
Section by 74(2-a) ub- A renewable na- period of rn- five years.	Do.	Do.		
Appointment by 74(2-a) Corporation sub- A renewable ject to confirma- period of tion by Govern- five years. ment.	Do.	Do.		
Section 80-B Recruitment after consultation with Public Service Commission.	Do.	Do.		
Section 74 City Engineer.	Municipal Executive health officer.	Municipal Hydrau- lic Engineer,		

*Section 73-A reads—During the continuance of the appointment of the Special Engineer—6(t) the operation of provision of sections 74 and 75 in so far as they relate to the appointment for City Engineer, shall remain suspended; (ii) any reference to this Act (other than sections 74 and 75) to the 'City Engineer' shall be deemed to be a reference to the 'Special Engineer'.

tion,

ANNEXURE VII A—(Contd.)

Chief Municipal Officers

	Service Conditions	(3)	Section 76-4(b) Subordinate to the Commissioner, monthly salary to be determined by Corporation from time to time between Rs. 900 and Rs. 1,350, removal at any time from office of Corpufor misconduct, or for neglect of or incapacity for duties of the office.	Section 77 (c, d) Devote his whole time to the duties of his office, receive monthly salary between Rs. 900 and 1,350 removable at any time from office for misconduct or for neglect of or incapacity for the
	Term of Office	(5)		
•	Appointing Authority	(4)	Section 76-A Corporation,	Section 77 Corporation.
	Method of Recruitment	(3)	Do.	Section 80-b After consultation with Public Ser- vice Commission.
	Name of Principal Officer	(2)	Education Officer,	Municipal Secretary.
	Name of the Act	(1)		

Corporation,

of or incapacity for duties of this office on the votes of at least two-thirds of the members present at a meeting of

(b) Devote his whole time and time from office for misconduct of for neglect attention to the duties between Rs. 1,350 and 2,000 removal at any (c) Receive monthly salary duties of the office of the office. Corporation, Section 78-A Corporation. Section 78-A Do. Municipal Auditor.

Section 78-C

Corporation.

(b) Devote his whole time and attention to the duties of his office.

Municipal Accountant. (c) Receive monthly salary between Rs. 1,200 and Rs. 1,750.

(d) Removable at any time from office for misconduct or for neglect of or incapacity for the duties of his office by the Corporation.

(3) When a salaried person from the Government, Commissioner will be entitled to such contribution to pension, leave and other allowances, as

ANNEXURE VII-A—(Contd.)

Chief Municipal Officers

			174	
Service Conditions	(9)	Section 76-B Monthly salary to be determined by Corporation.	Section 37(1) Commissioner to receive salary from Municipal Fund and State Government to determine the salary in consultation with Corporation.	(2) To devote whole time and attention to Corporation work,
Term of Office	(5)		Section 36(2) Three years, renewable for three years.	
Appointing Authority	(4)	Section 76-B Corporation.	Section 36(1) To be appointed by State Government.	
Method of Recruitment	(3)	Do.	•	
Name of Principal Officer	(2)	Medical Officer.	(1) Commissioner.	
Name of the Act	(1)		III.—The Bombay (1) Commissioner. Provincial Municipal Corporation Act, 1949.	

with

by Corporation

Salary to be determined

Section 40

:

conditions of his service to be made by him or on his behalf shall be paid to the State under the Government Government from the may be required Municipal Fund.

- (4) Section 58
- Grant of leave by the State Government with the assent of the Standing Committee. (g
- Leave allowance to be by the Government, fixed 3

ject to approval Corporation sub-Appointment Section 40(I)

Transport Manager.

ପ

Government,

Section 45-4

(3) City Engineer (4) Medical Officer

Appointed by Cor-

(1) All to Section 50

devote

with the

Committee

tion.

(1) Leave of absence to be granted by Transport assent of the Corpora-

Section 41

State Government.

approval

:

ANNEXURE VII-A—(Contd.) Chief Municipal Officers

1		1	10+ %
	Service Conditions	(9)	whole-time and attention to their respective officers, and shall not engage in any trade, profession, business whatsoever. (2) The Corporation may subject to the regulations, permit the transport manager or any other officer to perform while on duty or during leave a specified service or series of services for a private person or body or for a public body, including local authority or for the Government and to receive remuneration therefor.
-			©
	Term of Office	(5)	
	Appointing Authority	(4)	poration subject to confirmation by Government (excepting an appointment of a Municipal Secretary).
	Method of Recruitment	(3)	★ 31
	Name of Principal Officer	(2)	of Health. (5) Municipal Chief Auditor. (6) Municipal Secretary. (7) Deputy Municipal Commissioner. (8) Assistant Municipal Commissioner.
	Vame of the Act	(5)	

- or any other officer shall be removable at any time from office on the votes of not less half of the The Transport Manager whole number of counthan one cillors. 3
- conditions of service of Manager and other officers to be In all other matters, the by regula-**Transport** regulated tions. **€**

Government to recruit by Section 54(I) notification. Central

Govern-Section 54(1) Central ment.

The Commissioner shall be Fund such monthly salary and allowances as fixed by accommodation and conhe Central Government, and may be given such paid out of the Municipal acilities like veyance, etc. Section 55 Five years. Renewable from time time for one year at a term not exceeding Section 54(2)

residential

Section 54(3)

ment shall remove the from office if a resolution in special meeting of the (a) The Central Govern-Corporation has been Commissioner

Delhi Commissioner Çor. Act. Municipal poration 1957. IV-The

Chief Municipal Officers

Service Conditions	(9)	passed with three- ifths majority of total number of members,
် လ		passed fifths n
Term of Office	(5)	
Appointing Authority	(4)	
Method of Recruitment	(3)	
rincipal er		130
Name of Principal Officer	(5)	
Name of the Act	(0)	

found to be incapable of performing the duties of his office or has been guilty of neglect or misconduct in the discharge of such duties which render his re-(b) May be removed by the Government if he is moval expedient.

Section 54(4)
The Commissioner shall not undertake any work unconnected with his office without the sanction of the Central Government and of the Corporation. Section 56(1) Leave may be granted Standing Committee.

Section 58

(I) If the Commissioner is an officer in the service of the Government, the Corporation shall make such contribution towards his leave allowances, pension and provident fund as may be required by the conditions of his service under Government, to be paid by him or for him as the case may be.

(2) If the Commissioner is not an officer in the service of the Government, his leave, and leave allowances, his superannation or retirement, his gratuity or persion and the proportions of his pensionary or provident fund contribution payable respectively from his salary and from the Municipal fund shall be governed by rules.

Chief Municipal Officers

Name of the Name of Principal	Principal	Method of	Appointing	Term of	Service
Act Officer	ficer	Recruitment	Authority	Office	Conditions
(1	(2)	(3)	(4)	(5)	(9)

amount of any such leave and leave allowances, graunity or pension shall in no case, without the special sanction of the Central Government exceed what would be admissible in the case of Government servants of similar standing and status.

(b) The conditions under which such allowances, gratuity or pension are granted or any leave, superannuation or retirement is sanctioned shall not without similar sanction be more favourable than those for the time being prescribed

for such Government servants.

The General Mana- Section 96 Section 60(1) ger (Electricity). Consultation of Corporation with The General Trans- Union Public Ser- the approval of vice Commission Central Govern-regarding recruit- ment.

on with 60(2) Salary of both the managers coval of Renewable to be fixed by Corporation Govern- period of with the approval of the five years. Central Government and paid out of Municipal Fund.

Fund. Section 62(I-a)

Leave to be sanctioned with the approval of Corporation by Delhi Electric Supply Committee. Section 62(1-b)
Leave to be sanctioned with
the approval of Corporation by Delhi Transport
Committee.

Section 60(3)

The Corporation shall remove any of the General Managers if a resolution for such removal is passed in the special meeting of Corporation by not less than three-fifths of the total members on the ground of misconduct, neglect or incapacity for the duties of his office.

Chief Municipal Officers

Service Conditions	(9)	Section 63 Corporation may make regulations relating to conditions of service of both the managers.	The Corporation to fix salary and allowances as may deem fit. Section 98(1-a) The Corporation may make regulations regarding the tenure of office, salaries and allowances, provident fund, pensions, graunities, leave of absence and other conditions of service, etc.	Do.
Term of Office	(5)		Section 60(2) Renewable period of five years.	
Appointing Authority	(4)	× · · ·	Section 89 Corporation subject to confirmation by Government.	Do.
Method of Recruitment	(3)		Section 96 Consultation of Union Public Service Commission regarding recruitment to any post carrying a minimum salary of Rs. 350 or more.	Do.
Name of Principal Officer	(2)		Chief Engineer (Water Supply).	Municipal Engineer.
Name of the Act	(0)			

Do.	Do. Do.	Do.	Do.	Section 93 Officers and other employees of the Corpn. not to undertake any extraneous work except with the permission of the Corpn.	Section 20 The Commissioner to be paid out of the Municipal Fund such salary and allowances not exceeding three thousand per mensem. Section 21 Leave may be granted by State Government on the recommendation of the Corpo ation.
					Section 19(2) Five years. Renewable for once only, by Corpn. with the approval of State Govt. for a further term of five years
Do.	Do. Corporation.	Do.	Section 89 Corporation with the previous approval of the Central Govt.	Section 89 Corporation subject to confirmation by Government.	Section 19 State Govt. on recommendation of State Public Service Commission.
Do.	Do.	Do.	Do.	Do.	Section 19-1 State Public Service Commission to be consulted.
Municipal Health	Education Officer, Municipal Chief	Municipal Secre-	gary. Municipal Chief Auditor.	Dy. Commissioner.	Commissioner
					The Calcutta Commissioner Municipal Act, 1961.

Chief Municipal Officers

Service Conditions	(9)	on the re- Section 23 commend- (1) If the Commissioner is ation of a civil or military or milit
Term of Office	(3)	on the re- commend- ation of
Appointing Authority	(4)	
Method of Recruitment	(3)	
Name of Principal Officer	(2)	
Name of the N Act	(1)	

commend- (1) If the Commissioner is ation of a civil or military officer the State in the service of Government, the CorService poration shall make such contribution towards his passages, leave allowances, pension and provident fund as may be required by the conditions of his service under the Government to be paid by him or for him, as the case may be.

(2) If the Commissioner is officer aivil or military officer in the service of Government, his service condition to be governed by rules framed by

the State Government.

Section 19(3)	The State Govt. may at any	time remove the Commis	oner from office and shall	do so if a resolution is	passed at special meeting	of the Corpn, called for	the purpose and supported	more than one-half o	the total members.
Section 19	The State	time ren	sioner fr	do so if	passed at	of the C	the purp	by more	the total

Section 76	The Corpn. subject to approval of State Govt.	
Section 81(I)	Appointment on the recommendations of State	Public Service Commission.
Chief Engineer.		
Chief		

Section 76(3) The qualifications, salary, allowances, the period of probation (if any) the period of service, the age of superannuation and other conditions of service of the officers shall be prescribed by rules made by the Corporation.	Do.	Do.	Do.	Do.	Do.
Section 76 The Corpn. subject to approval of State Govt.	Do.	Do.	Do.	Do.	Do.
Section 81(1) Appointment on T the recommendations of State Public Service Commission.	Do.	Do.	Do.	Do.	Do.
Chief Engineer.	Finance Officer.	Chief Accountant.	The Health Officer.	Secretary.	Dy. Commissioner (may be appointed.)

Chief Municipal Officers

Service Conditions	(9)	(1) Mukhya Nagar Adhikari shall receive from Mahapalika Fund such monthly salary and allowance as the State Govt, may from time to time determine. (2) The other terms of employment including leave, pension, contribution to Provident Fund, shall be such as the State Government may prescribe.
		Sect (1) (2) (2) (3)
 Term of Office	(5)	Section 5 58(2) (1 Three years and re- newable for three years at a time. (
		by
Appointing Authority	(4)	Section 58 Appointment State Govt.
Method of Recruitment	(3)	Section 58 Provided that no person not already in the service of the Govt, may be appointed unless been approved by the State Public Service Commission.
ipal		agar
Name of Principal Officer	(2)	U. P. Section 106* Maha- (1) Mukhya Nagar Adhini- Adhikari, 59.
of the		U. P. Maha- Adhini- 59.
Name of the Act	æ	T.—The Nagar N palika Ao yam, 1959.

* Note:—Section III—Where any authority specified in Section 107 fails within a reasonable time to make appointments to any post specified in Section 106 or created thereunder the State Govt. may after giving the authority due opportunity and consulting the State Public Service Commission, if necessary, make appointments thereto and such appointment shall then be deemed for all purposes to have been made by the authority concerned. Section 58(3)
Withdrawal of the Mukhya Nagar Adhikari from the service of Mahapalika by the State Govt., if such withdrawal is recommended by a resolution passed at a meeting of Mahapalika supported by not less than 5/8th of the total number of members.

Section 109

The emoluments and other conditions of service of officers, staff and other servants of Mahapalika shall be such as may be prescribed by the State Government.

(2) Up Nagar Section 106 Section 107
Adhikari. (1) Creation of Nagar Pramukh in posts by Maha- consultation with posts by Prama the State Bridge.

Creation of Nagar Franton in posts by Maha- consultation with palika. Provid- the State Public ed that where Service Commisthe State Govt. sion.

Abhi-

Nagar

3

Adhikari.

yanta. (5) Mukhya Nagar Lekha Parikshak.

effect that the Mahapalika do create a post, it shall be obligatory for the Mahapalika to create such post; provided further that a post created under the first proviso shall not be abolished without the

Chief Municipal Officers

Service Conditions	(9)			Section 109 The emoluments and other conditions of service of officers, staff and other servants of Mahapalika shall be such as may be prescribed by the State Government.
Term of Office	(5)			
Appointing Authority	(4)			Section 107 Nagar Pramukh in consultation with the State Public Service Commission.
Method of Recruitment	(3)	sanction of the State Govt.	Section 107 (2) Appointments in consultation with State Public Service Commission in the manner prescribed.	Provided that the appointment of Nagar Swasthya Adhikari shall preferably be made out of officers of the Public Health dept. whom the State Govt. may be agreeable to send on deputation
Name of Principal Officer	(2)	* 1 T		(6) Nagar Swasthya Adhikari.
Name of the Act	(1)			

Public Service Commission shall consultation with and in such case

not be necessary.

Govt. to appoint. Section 54(1)

:

(1) Commissioner.

VII—The Madhya Pradesh Municipal Corporation Act, 1956.

receive such monthly salary as the Govt. may from time to Section 56(1)
The Commissioner and allowances lime determine.

54(I) Five years. Section

ment, shall be such as may be laid down by the Government and in any other case they shall be vice other than salary and leave of a person appointed as a Commissioner; who holds a lien on the post under Government during the tenure of his appoint-The conditions of sersuch as may be laid down by rules framed by the Corporation.

Section 57(I)

sent of the Corpn. grant eave of absence to the with the previous con-The Government may

Chief Municipal Officers

(2) (4) (5) (6)	Name of the Act	Name of Principal Officer	Method of Recruitment	Authority	Office	Conditions	1
		(2)	(S)	(4)	(5)	(9)	1

Section 54(2)

4. The Commissioner shall be forthwith removed from office if at a meeting of the Corporation not less than three fourths of the total number of councillors constituting the Corporation shall vote in favour of a proposition in this behalf and he may be removed by the Govt. at any time if it appears to the Govt. that he is incapable of performing the duties of his office or has been guilty of any misconduct or neglect which

renders his removal expedient.

Rules regarding pay, allow-Section 58 : þ

to be determined by the

ances, pensions, gratuity, provident fund and other conditions of service, etc., Corporation from time to time under Section 433.

Corporation. Appointment Section 58

(2) City Engineer.

State Public Service Commission to be consulted. Provided that the power of appointing any person to a post carrying a maxiof any difference of opinion bet-Committee and the monthly exceeding vest in the Standng Committee in consultation with the State Public Commission; and in case State Public Serthe State Public service Commisween the Standing vice Commission, the matter shall be Corpn. agrees with 150 rupees shall before If Section 58 Service Corpn. salary mnm aid

sion, the appoint-

Chief Municipal Officers

Service Conditions	(9)		Do.	Do.	Section 12 A whole time officer under the Corporation and shall not take extraneous work without the sanction of the
Term of Office	(5)				Section 8 (i) Govern- ment to decide his term
Appointing Authority	(4)		Do.	Do.	Section 7 Appointed by Government in consultation with Council.
Method of Recruitment	(3)	made according- ly. In other cases a reference shall be made by the Corpn. to the Govt. whose decision shall be final.	Do. Do.	Do.	1
Name of Principal Officer	(2)		(3) Health Officer. (4) Revenue	(5) Municipal Secretary. (6) Municipal Accountant.	(a) Commissioner.
Name of the Act	(0)				VIII.—Kerala Municipal Corporation Act, 1961.

Government and the Corporation. of office.

Section 13

extent required to be credited monthly to the shall be paid in first instance from the State Funds. The whole of the pay and allowances and the contribution towards his leave salary and pension to the State Funds by the Corpay and allowances and The Government to fix the poration.

Section 14

Leave may be granted to the Commissioner by the Government in consultation with the Mayor.

Section 8(2)

missioner from the office and shall do so if his removal is voted at a special meeting by at least two thirds of the strength The Government may at any time remove the Comof the Council.

> (1) Council to ap-Section 84

> > : :

Heads of Deptt. (b) Health Officer

and allowances Section 84 (1) Salary

ANNEXURE VII A-(Contd.) Chief Municipal Officers

Service Conditions	(9)	to be fixed by Council subject to sanction of Government.	(2) Officers would be whole time officers of the Corporation.	(3) Subordinate to the Commissioner,
Term of Office	(5)		3	(3)
Appointing Authority	(4)	point with the approval of the Government.		
Method of Recruitment	(6)	- - - ! : : :		
Name of Principal Officer	(2)	(c) Engineer (d) Revenue Officer (e) Accounts	Officer	
Name of the Act	(1)			

Section 88
(2) If any such officer is in the service of Government, he shall be entitled to leave and other privileges in accordance with the rules and regulations of the branch of which he belongs and in force for the time being Government service to

make such contribution⁸ towards his leave allowvident fund as may be payable under such ances, pension and prorules and regulations by and the Council shall him or on his behalf. If any such officer is not in the service of the Government, his leave and leave allowances. superannuation or retirement, his gratuity or pension and the proprovident his salary and from the Municipal fund shall be governed by regulations und contribution payable respectively from portions of hls penor Government. approved sionary nis 6

Council to fix the salary, the allowances and the conditions of service subject to the of Government. Section 85 Section 89 Six months. subject to confirma-Council to appoint tion by Govern-Section 85 ment. By the Council subject to sanction of the Government. Section 85(ii) eer, Architect, Special Engin-Special Health

expert in town

Special superior appointments Officer.

 \overline{g} **@** improvement.

ANNEXURE VII A—(Contd.) Chief Municipal Officers

And in contrast of the last of						
Name of the Act	Name of Principal Officer	Method of Recruitment	Appointing Authority	Term of Office	Service Conditions	
(1)	(2)	(3)	(4)	(5)	(9)	
	(c) Special Revenue Officers.				Leave may be granted to any officer appointed under Section 84 or Section 85 by Commissioner for periods not exceeding one month and by the Mayor for longer periods; provided that where such officer is in Government service such leave shall be granted by Government in consultation with the Mayor.	
	Note: -Section 90:	Section 90:				

Not withstanding any thing contained in sub-section (1) of Section 91 of the Kerala Municipalities Act, 1960 (Act 14 of 1961) the Government may constitute the employees under the Municipal Councils and Corporations in the State into a common Municipal service for the State, subject to such rules as may be presceibed by the Government in this behalf. Constitution of a common Municipal Service-

The Government may make rules to regulate the recruitment and conditions of service of officers and servants of Municipal Corporations. 3

X—The Hydera- Commissioner. bad Municipal Corporation Act, 1955.

Section 130 Section 104
Constitution for the Appointed by purposes of this vernment.
Act, local Government service in consistence with Schedule 'C'.

by Go-

Section 104(2)
Whole time officer of the Corporation and shall not undertake any work unconnected with this office unless sanctioned by the Government in consultation with the Corporation.

Section 104(3)

(a) The Government shall remove the Commissioner, if at a meeting of the Corporation not less than two-thirds of the total Councillors vote for such removal in cases where the Commissioner persistently—

makes default in performing the duties, or exceeds powers, or neglects or refuses to implement the decisions of the Corporation or any Committee or acts in a manner prejudicial to the interests of the Corporation.

(b) Liable to be removed by State Government if it appears to Government

Chief Municipal Officers

Service	(9)
Term of Office	(5)
Appointing Authority	(4)
Method of Recruitment	(3)
Name of Principal Officer	(2)
Name of the Act	(1)

that he is incapable of performing his duties, or has been guilty of misconduct and neglect.

Section 107
Salary and allowances of
Commissioner and Dy.
Commissioner from Local
Government Service Fund
as determined by State
Government.

Grant of leave of absence to the Commissioner or Deputy Commissioner by the Government in consultation with the Standing Committee.

Section 105 Dy. Commissioner subject to same liabilities, restrictions and conditions to which the Commissioner is subject.	Section 139 The appointment of Municipal officers and servants shall be made in such manner and subject to such conditions of service as may be prescribed.
:	i
Section 130 Constitution for the Government to appurposes of this point. Act. Local Go- Section 133 vernment service Government to in consistence with appoint. Schedule 'C'.	Section 133 Government to appoint. Do.
*Dy. Commissioner.	Section 133 City Engineer Medical Officer of Health. Municipal Exa- miner of Ac- counts. Municipal Secre- tary.

Note: -All officers under a local Government service transferable by State Government and paid from local Government fund, (Section 130 Schedule 'C').

Section 130(2)—

Government shall have the power to appoint, dismiss and transfer and to take disciplinary action Unless otherwise prescribed the application of the Hyderabad Civil Service Rules for the time being in force-relating to the appointment and conditions of service and all rules for the time apply to officers belonging to the Local Government Service and to the Municipal Officers and being in force relating to the conduct and enquiry into the conduct of Government servants shall against officers belonging to local Government Service and prescribe conditions of their service. [Section 130(3); (140)]. Servants.

The Government shall on receipt of requisition from the Corporation in this behalf, if it shall be expedient so to do appoint a person to be a Dy. Commissioner.

Chief Municipal Officers

	1		be to to to the he
	Service Conditions	(9)	Section 8(1) Section 12 A renew- The Commissioner shall be able period whole time officer of the of three Corporation and shall not years. connected with his office without the sanction of the Corporation and the Government.
	Term of Office	(5)	Section 8(1) A renewable period of three years.
	Appointing Authority	(4)	Section 7 Government to appoint.
	Method of Recruitment	(3)	•
7	Name of Principal Officer	(2)	(1) Commissioner.
	Name of the Act	(t)	X—The City of (1) Commissioner. Bangalore Mu- nicipal Corpo- ration Act, 1949.

Section 8(2)
The Govt. may at any time remove the Commissioner from office and shall do so, if at a special meeting of the Corporation called for the purpose not less than two-thirds of the num-ber of members thereof vote for such removal.

Section 13.—The Commissioner shall be paid out of the municipal fund salary and allowances not exceeding Rs. 1,400.00 per mensem in the aggregate as may from time to time be fixed by the Govt.

Section 14.—Leave may be granted to Commissioner by Government.

Section 15—(1) If the Commissioner is an officer in the service of the Government the Corporation shall make such contribution towards his leave allowances, pension and provident fund as may be required by the conditions of his service under the Government to be paid by him or on his behalf.

(2) If the Commissioner is an officer in the service of the Government, his leave and leave allowances, his superannuation or retirement, his gratuity or ment,

Chief Municipal Officers

Name of the Act	Name of Principal Officer	Method of Recruitment	Appointing Authority	Term of Office	Service Conditions	
(1)	(2)	(3)	(4)	(5)	(9)	
*		The second secon				

able respectively, from his salary and from the Muni-cipal fund shall be govern-ed by the regulations of his pensionary or proviregulations dent fund contribution payframed by the Government.

Provided that:
(a) The amount of any such leave and leave allowances gratuity or pen-sion shall in no case without the special sanction of the Government exceeds what would be admissible in the case of Government servants of similar standing and status; and

shall not without similar are granted on any leave, superannuation or retirement is sanctioned, more those for the time being preswhich such allowances cribed for such Govern-The conditions under favourable than þe ment servants. sanctions (P)

Section 84(1)

(1) Salary and allowances shall be fixed by the Corporation subject to ó the sanction Government.

their respective offices without the sanction of be whole time officers shall not undertake any of the Corporation and work unconnected with The said officers shall the Corporation. ପ

Section 87(1)

Any officer appointed under office by the Corporation subject to the approval of Section 84 or Section 85 removed from the Government. may be

Section 84(1) Corporation.

Health Officer Engineer Revenue Officer

Chief Municipal Officers

	Service Conditions	(9)	Section 87(2) Leave may be granted to any aforesaid officer by the Commissioner for period not exceeding one month and by Corporation for longer period.	(3) If any such officer is a civil officer in the Government; he shall be entitled to leave and other privileges in accordance with the rules and regulations of the branch of Government service to which he belongs and in force for the time being and the Corporation shall make such contributions towards his leave
	Term of Office	(5)		
ciamerpui Cuiteta	Appointing Authority	(4)		Section 85 To be appointed by the Corporation subject to sanction of Government.
	ncipal Method of Recruitment	(3)		Superior mas Health Health S(1) ers, cts or Im- Im- Im- Im- Plan- Plan- Re- Offi-
	Name of Principal Officer	(2)		Special Superion appointments (5) Special Health-Officers (1) (6) Engineers, Architects or experts in Town* Improvement or town planning. (7) Special Revenue Offirects.
	ame of the Act	(1)		

allowances, pension and provident fund as may be payable under such rules and regulations by him or on his behalf.

Special Health Officer (2).

8

5 Government. Appointed Section 88

Six months. Section 88

not a civil officer in the tributions payable resservice of the Governsuperannuation or reirement, his gratuity or pension and proportions of his pensionary or provident fund conpectively from his salary by regulations approved and from the Municipal Fund shall be governed If any such officer allowances, ment, his leave eave 3

without the special sancleave and leave allowsion shall in no case ion of the Government the amount of any such ances, gratuity or pen-E

by Government provid-

The period of duration of any such office, the salary and allowances and the conditions of service attaching thereto shall be fixed by the Corporation subject * Note:—Section 85—(1) No such special office shall be created without the sanction of the Government;
(2) The period of duration of any such office, the salary and allowances and the

to the sanction of the Government.

Chief Municipal Officers

		200		
Service Conditions	(9)	exceeds what should be admissible in the case of Government servant of similar standing and status; and	which such allowances are granted or any leave, superannuation or retirement is sanctioned, shall not without similar sanction be more favourable than those for the time being prescribed for such Government servants.	Section 50 (2) The Chief Executive Officer may be removed by the State Government
Term of Office	(5)			Section 50(1) To be appointed for
Appointing Authority	(4)			Section 50(I) State Government after consultation with Public Service
Method of Recruitment	(3)			State Public Service Commission to be consulted.
Name of Principal Officer	(2)	*		Section 50 Chief Executive Officer.
Name of the Act	(1)			I—The Patna Municipal Cor- poration Act, 1951.

Commission and a renewthe Mayor. able period of five

years.

Com-State forming duties of his neglect which renders by the Corporation or Chief Executive officer office or has been guilty of any misconduct or Government is satisfied on a resolution passed his removal expedient. consultation with is incapable of otherwise, that Service mission if the Public

sole which the State Governpost under the Govern-ment, he shall be liable recalled by the Government at any time in the exigencies of Public Service of When the Chief Executive Officer is a member service or holds a lien on any civil ment shall be th of a civil o pe State judge ල

Section 52

Chief Executive Officer shall be whole time officer of Corporation and shall receive such monthly salary

ANNEXURE VII A—(Contd.) Chief Municipal Officers

	Service Conditions	(9)	and allowance as State Government may by rules prescribe. Section 53 State Government may grant leave of absence to Chief Executive Officer fo, a period not exceeding 15 days at a time, but for more than fifteen days not without prior recommendation of Standing Committee.	Section 54(1) Deputy Chief Executive officer shall receive such salary and allowances as fixed by the Corporation and shall be subject to the same liabilities, restrictions
	Term of Office	(3)		Section 54(I) Period to be determined by Corporation.
	Appointing Authority	(4)		Section 54(1) Corporation in consultation with Public Service Commission and confirmation by the State Govrenment.
	Method of Recruitment	(3)		State Public Service Commission to be consulted.
1 00	Name of Principal Officer	(2)		Deputy Chief Executive Officer,
	Name of the Act	(1)		

the Chief Executive Officer and conditions to which is subject. Corporation to fix salary and allowances to be paid:

Section 54(2)

Period to Corporation in consultation with Standing Section 54(2) Subject to the approval of State Government. Section 54(2)

Period to be determined by Corpora-Section 54(2) Committee and Service Commission.

Municipal Health

Officer.

Municipal Engi-

tion with a view to termi-nation of their appoint-Provided that the appointment, salary, allowances and conditions of service of these officers and any step taken by the Corporaments shall be subject to the approval of the State Government.

capacity for the duties of and the concurrence the Public Service Commission from office any time for misconduct, or for neglect of, or inprevious approval of the shall be removable by the Provided further that any of the officers as aforesaid Government Corporation with the office. State with

ANNEXURE VII B

Creation of Posts & Appointments etc. in Municipal Corporations in India

State Government	(9)	Appoints Commissioner, Assistant Commissioners and Personal Assistant to the Commissioner. Removable by the State Government on a resolution supported by the 3/4hts of the total majority of the Council.
Commissioner	(3)	Appointments to a land subordinate posts (Class III & IV) carrying a maximum salary of Rs. 100 in accordance with the list prepared by Appointments Committee in order of preference and for others subject to byelaws made by the Council. Power to make any temporary appointment in case of emergency to be intergency to be reported
Mayor	(4)	
Standing Committee	(3)	Central Committee recommends schedule of establishments.
Corporation	(2)	Creation of all Central Committee posts. Posts with a maximum salary exceeding Rs. 300 require sanction of State Government. Appointments to the posts of Health Officer, and Electrical, a water works and a drainage engineer, Revenue Officer. Chief Accounts Officer and an Educational Officer (Class 1-A) to be made
Name of the Act	-	I.—The Madras City Municipal Corporation Act IV 1919, (Powers of appointment).

to Appointments Committee.

> Appoint-of other Dy. Council sublect to confirma-State by State Govern-Heads of Departments (Class 1-B) Assistant Officers (Class II) Government, þy ments ment. tion and

Officers of Class I-A, I-B & Class II may be removed from office by the State Government and no officer or servant can be removed by an authority, subordinate to that hy which he was appointed. _;

There is an appointments Committee which consists of the Mayor, the Chairman of the Central Committee and the Commissioner with Mayor as the Chairman.

with S. nicipal Corpora-II.-Bombay Mution Act No. IV

aggregate emoluments below concerning educa-tion by Educa-Committee with the previous he staff under the Creation of posts Rs. 500. All posts State Government. Appointment: All Chief Auditor. approval with tion and appointment thereof Special City Creation of all posts movable by 2/3rds majority of the aggregate o Engineer, Hydraulic Engineer, Chief Auditor, Executive Health Officer, reconfirmation 500 or over State Governemoluments Engineer, ment 0

of the

total missioner removable by resolution Cont membership. 5/8ths of Municipal supported Education appointtee and in case of vious sanction of Standing Commitemporary or per-Temappointsalary of Rs. 500 or more for six months with pre-Appointments: All officers and ser-(whether for loan municipal with manent). other porary works ments vants

ANNEXURE VII B-(Contd.)

Creation of Posts & Appointments etc. in Municipal Corporations in India

State Government	(9)		rvice Commission in	appointing authority oval of Standing or ceeding Rs. 250 be	. •	total membership.
Commissioner	(5)	ment (Education Committee).	All appointments with minimum salary of 300 or more require the consultation of Public Service Commission in accordance with the rules made thereunder.	Every Municipal Officer or servant may be fined, reduced, suspended or dismissed by the appointing authority but posts exceeding Rs. 400 shall be dismissed by the Commissioner, with the previous approval of Standing or Education Committee as the case may be. Officers under Chief Auditor with a salary on exceeding Rs. 250 be punished by him subject to appeal to the Standing Committee.	All other appointments vests in the Commissioner.	Temporary appointments for loan works carrying salary of 400 or more for not more than six months with the previous
Mayor	(4)		nore require the con	reduced, suspended of the Commissioner, we resunder Chief Audito 3 Committee.		
Standing Committee	(3)		num salary of 300 or 1 ide thereunder.	ervant may be fined, shall be dismissed by case may be. Office ppeal to the Standing	Creation: minimum monthly salary of less than 100.	
Corporation	(2)	members present, Other by ordinary majority.	All appointments with minimum salary of 30 accordance with the rules made thereunder.	Every Municipal Officer or servant may be fined, reduced, sust but posts exceeding Rs. 400 shall be dismissed by the Commiss Education Committee as the case may be. Officers under Chie punished by him subject to appeal to the Standing Committee.	Creation of all posts Creation: minimum with salary of monthly salary of Rs. 100 or more less than 100. but posts with	minimum salary of Rs. 500 and of 800 Og and posts of Dy. Municipal Commissioner, Assistant Sistant Sistant Fequire
Name of the Act	(1)		All appo	Every N but post Educatii punished	III.—Bombay Provincial Municipal Corporation Act, LIX 1949.	

sanction of State Government.

Chief Commum salary is or exceeds 400. Ap-Auditor, Transport Health require Appointments to all posts whose minioosts of Deputy Assistant Government sancpointments missioner, Municipal Manager, Engineer, Officer and

Standing Committee and reported to the Corpora-

Posts under Chief
Auditor and Municipal Secretary
by them with the
approval of the
Standing Committee.

There is a Staff Selection Committee consisting of the Commissioner, Chief Auditor, Head of the Department concerned. Penalties: Competent authority may impose penalties on all officers and servants. No Officer or servant with salary exceeding Rs. 200 be punished by the Commissioner without previous approval of the Standing Committee.

Competent Authority means:

- (a) Standing Committee in case of appointments made by the Corporation (except Transport Manager)
- (b) Commissioner in case of appointments made by him.
- (c) Chief Auditor & Secretary in case of appointments made by them.

ANNEXURE VII B (Contd.)

Creation of Posts & Appointments etc. in Municipal Corporations in India

ent		ern- s the i of req-	uppoint- General (Electri- General (Trans-	Muni- Audi-	req- se of	oi oi 3du- čers, mis-
overnm	9	Central Government appoints the Commissioner. Prior approval of Government req-	00	and Muni- Chief Audi-	~ 50.	appointment to the posts or Health and Edu- cation Officers, Dy. Commis- sioners.
State Government		Central ment s Comm Prior s Govern	uired for a ment of Manager city),	port) and cipal Chief tor.	Confirmation Government uired in ca	appointment the posts Health and cation Off Dy, Cor
Commissioner	(5)	Creation of temporary posts not exceeding six months with miniman salary of less	then 250,	Appointment to: posts with minimum salary of	less than 350 for Delhi Electric Supply Undertak-	spot Undertaking. The power is exercised by the respective General
Mayor	(4)					
9		ii.			ర్మంగాల	2 4-0-4-8
Standing Committee	(3)	Creation of all posts with minimum salary of less than Rs. 350.	rary posts for six months with mini- mum salary of Rs. 250 or more.	Appointment to all posts minimum salary of 350 or	more in Delhi Electric Supply Undertaking, D.T.U., Water Supply and	Sewage Undertak- ing, Staff of Muni- cipal Auditor and Secretary, mini- mum salary less than 350.
St			J	A m a		0.200 C +
		all of of ver.	of of nen-	next		
poration	(2)	of ith nalary alary	s with mini- salary of o or more those men-	יון זופאר		
 Corporation	(2)	Creation of all posts with minimum salary of Rs. 350 and over.	all posts with minimum salary of Rs. 350 or more except those men-			
	(2)	Creation posts mum Rs. 350	all posts with minimum salary of Rs. 350 or more except those men-	■		
Name of the Act Corporation	(1) (2)	IV.—Delhi Munici- Creation of all pal Corporation posts with mini- Act, 1957. Rs. 350 and over	all posts with minimum salary of Rs. 350 or more except those men-	■		

Creation: posts. V.—The Calcutta Municipal Act XXXIII of 1951 (Powers of appointment).

member of the State Public Serrecommendation of Sermum salary not below Rs. 1,500. mendation of the State Public Serto approval of the State Government. The Municipal Service Comconsists Chairman shall be a Commission. Rs. 250 but below vice Commission. with maxithe recom-All posts subject sts with maximum salary not below Appointments: Po-Rs. 1500. Municipal mission Posts vice who Ö

such regulations as framed by and Municipal Service Rs. 250 subject to Commission approved by the Cor-Posts with maximum salary below Appointment:

Commission, State remove him other-Government may of State Service remove him on a the recommend-Commissioner wise and resolution Public ation

poration.

ported by an ab-

solute majority of the Corporation.

shall

-dns

the Corporation.

one

members,

nominated by the State Government and the other by

Commission other

vice

two

and

ANNEXURE VII B—(Contd.)

Creation of Posts & Appointments etc. in Municipal Corporations in India

,	
State Government	(9)
Commissioner	(9)
Mayor	(4)
Standing Committee	(3)
Corporation	(2)
Name of the Act	(D)

Disciplinary action against servants and Officers of the Corporation may be taken by the appointing authority, with the proviso that :-

- In case of employees drawing a salary not exceeding 100 the appeal shall be to the Commissioner;
 - In case of appointments made by the Commissioner, the appeal shall be to the Mayor; 9
- In case of appointments by the Corporation, on the recommendation of the Municipal Service Commission; છ
- Appointments on the recommendation of the State Public Service Commission, the appeal shall be to the State Government. જ

VI.—U.P. Nagar C Mahapalika Achiniyam II of 1959.

gar Creation of all posts
subject to conditions prescribed
by Rules made
by State Government.

being Appointments: to all posts except those mentioned thority for posts n column 4 Chief with Public Ser-Commission him. appointment consultation posts Auditor State under vice Appointments: U.P. Nagar Adhikari, Nagar Nagar Swasthya Adhikari State Officer) and Nagar Abhiyanta in consulta-Lekha Parikshak tion with Adhikari, Sahayak Mukhya (Health Nagar

o Appointments: Mukhya Nagar Adhid kari (Comnissioner) removable by 5/8th majority of total members. Commission in the initial salary or manner prescribed. not less than 200; others on recommendation of a Selection Committee consisting of Commissioner, Chief Auditor and Head of Depart-

ment,

Officiating and temporary appointments for not more than one year, without consulting State Public Service Commission or Selection Committee. The appointing authority is the authority to take disciplinary actions. Essential to consult State Public Service Commission where appointments made on its recommendation. In all cases of differences between the appointing authority and Public Service Commission-the State Government's decision is final.

VII.—Madhya Pra- Creation of desh Municipal posts.
Corporation
Act 23 of 1956.
(Power of appointment).

eding 150 in consultation with State o without Service mum salary exce-Service Commission. Apnot Commission. In case of difference of opinon between Standing Commitee and State Posts with a maxi-Service consultation pointments exceeding nonths hblic Public Public <u>=</u>

Commissioner removthe total majority. Government on a resolution by the Corporation supported by 3/4 ths of able by Standing to be reported to salary not exceeding Rs. 150 posts with a maxi-Appointments to: Committee, mnm

ANNEXURE VII B-(Contd.)

Creation of Posts & Appointments etc. in Municipal Corporation in India

State Government	(9)		t take action with- tter may be referred Government whose	Commissioner appointed in consultation with the Council. Removable by Government on a resolution by 2/3rds majority
Commissioner	(3)		y Committee may no of difference, the mar referred to the State	All appointments where maximum monthly salary is I50 or below with Mayor's approval.
Mayor	(4)		y. But the Standing mmission. In case sagreeing, matter is	
Standing Committee	(3)	Commission, the matter shall go to the Corporation. If Corporation also does not agree with the P.S.C. the matter reported to Government whose decision is final.	y appointing authority he Public Service Co of Corporation dis	Adopts Establishment Schedule and reports the same to the council and in cases of posts, involving additional finan-
Corporation	(2)		The disciplinary actions taken by appointing authority. But the Standing Committee may not take action without the previous consulation of the Public Service Commission. In case of difference, the matter may be referred to the Corporation and in case of Corporation disagreeing, matter is referred to the State Government whose decision is final.	
Name of the Act	(1)		The disciplinary out the previous to the Corporati decision is final.	VIII.—Kerala Muni- Creates posts involcipal Corporation Act, 1964. financial committeower of apments on the recopointment.) Standing Committee subject to

of the strength of the Council.

sanction of Gov- cial commitments ernment for posts subject to prior of which the maxi- approval of the mum monthly Council.

150 or those involving new grades.

staff of Audit Section and Municisalary of less than create posts minimum 100 and can appoint to posts with minimum salary of 100 to 169 and below 100 also. Creation and appoand maximum of minimum of 100 or more and appoint salary more. intment to posts with minimum salary of 190 or more 340 or more require Government Can create posts minimum or sanction. with a salary

IX.—Hyderabad Municipal Cor-

poration II, 1856.

Appoints Commissioner, Dy. Commissioner and all ocal Government service transferable by State Government and paid from local Governofficers under ment fund. for 3 appposts with minimum salary below Rs. 100 permanently and can make months -100 to 169 to be reported to Standing Comappoint ointments temporary mittee.

The disciplinary powers vest in the appointing authorities with following variations:

- The Commissioner may suspend, fine, stop increments or E.B. or promotion and recover loss from salary of those appointed by the Standing Committee or Corporation and dismiss those appointed by Standing Committee with its previous approval. <u>a</u>
- Standing Committee can suspend those appointed by the Corporation and report to Corporation forthwith, Right of appeal with next higher authority. 9

ANNEXURE VII B-(Contd.)

Creation of Posts & Appointments etc in Municipal Corporations in India

	State Government	(9)	Appoints Commissioner. Removable by the State Government on a resolution supported by 2/3rds majority of the strength of the Council. Special Health Officer for not more than six months and the Corporation not bound to pay more than five hundred rupees per mensem. Prior sanction of Government required for appoint-
AUDIS III THUM	Commissioner	(5)	Appointments to all other posts (carrying a maximum salary of Rs. 100).
m Ivtunicipai Cotpoi	Mayor	(4)	
Cacation of a osts & Appointments etc. in examicipal coaporations in anna	Standing Committee	(3)	Standing Committee recommends schedule of establishment, prepared by the Commissioner, and lays it pefore the Corporation.
Cication of Fost	Corporation	(2)	Creation of all posts. Posts with a maximum salary exceeding Rs. 100 require sanction of State Government. Appointment of a Health Officer, an Engineer, a Revenue Officer and such other heads of departments, where the maximum monthly salary exceeds Rs. 100 and all others where maximum salary exceeds Rs. 250 requires previous sanction of the
	Name of the Act	(1)	X.—The City of Bangalore Municipal Corporation Act, 1949.

Government.

ject to the approval of State Govern--qns officer Corporation Removal of ment. such

quired in case of superior posts of creation of special health officers, engineer, revenue Confirmation Government architects officers. special special

1W0

hundred and

rupees.

exceeds

salary

maximum of which

to a post

ments

Note-Punitive action against officers and servants of the Corporation may be taken by appointing authority with he proviso that:

50, the appeal shall be to the Standing In case of employees drawing a salary not less than Rs. Committee; E

In case of employees drawing a salary exceeding Rs. 100, the appeal shall be to the Government (against an order of dismissal); @

No Government servant employed by the Corporation shall be dismissed without the consent of Government. છ

Officer (Commissioner) after consultation with the Public Chief All other appointments vest in the Chief Executive Officer. Mayor is consulted by the State Government for the Executive apppointment Chief all posts, whether 2 manent, carrying temporary or permaximum month-Appointments all posts subject to conditions prescri-Rules made by the Cor-Creation of bed by Cor-Patna

Municipal Ci. The poration 1951.

Service

Executive

ANNEXURE VII B-(Contd.)

Creation of Posts & Appointments etc. in Municipal Corporations in India.

State Government	(9)	Commission and Mayor. State Government may remove him otherwise or on a resolution passed by Corporation after consultation with the Public Service Commission. Confirmation of Government required in case of appointment to the post of Executive Officer and approval in case of appointments to the posts of Municipal
Commissioner Sta	(5)	Any appointment Comade by the Chief Made by the Chief Marcutive Officer Go to be reported related to the Standing will Committee. Co Committee. Co C
Mayor	(4)	Оfficer.
Standing Committee	(3)	ly emolument, not less than Rs. 100 and less than Rs. 300, on the recommendation of the Chief Executive Officer and subject to approval of the Corporation.
Corporation	(2)	poration and approved by State Government. Posts with a maximum monthly emoluments exceeding Rs. 200 require previous sanction of the State Government. Appointments to all posts whose minimum salary is or exceeds Rs. 300. Appointment to post of Deputy Chief Executive Officer require consultation of Public Service
Name of the Act	(1)	

Engineer & Health Officer.

Commission and confirmation of Government and to posts of Municipal Engineer and Health Officer after consultation with Standing Committee and the Public Service Commission.

Note—Deputy Chief Executive Officer, Municipal Engineer & Health Officer, be removable by the Corporation with the previous approval of the State Government and with the concurrence of the Public Service Commission.

2. All appointments with minimum monthly emoluments of 300 or more require the consultation of Public Service Commission in accordance with the rules made thereunder.

ANNEXURE VIII

Power of Taxation of Municipal Corporations

Name of the Act

Taxes Leviable

- I. The Madras City Municipal Act, 1919.
- Discretionary Section 98
- (a) Property tax.
- (b) A Tax on Companies (if it was being levied immediately before the commencement of the constitution subject to a max. of Rs. 1,000 Sec. 110).
- (c) Profession Tax.
- (d) Tax on Carriages and animals (Max. Part III of Sch. IV—Sec. 116).
- (e) Tax on carts (not exceeding Rs. eight per cent per year and rupees four for single bullock cart—Sec. 124).
- (f) Tax on timber (max. Rs. 5 per ton—Sec. 129).

With the Previous sanction of the State Government

- (g) Tax on advertisement (subject to max. and min. laid down by State Govt.—Sec. 129A).
- (h) A duty on certain transfers of property in the shape of an additional stamp duty—(not exceeding 5 per cent of value, as fixed by State Govt.—Sec. 135).

Taxes Leviable

II. City of Bombay Municipal Corporation Act, 1888.

Compulsory Section 139

- (a) Property Tax.
- (b) Tax on vehicles and animals rates not exceeding in Sch. G. Sec. 180.
- (c) A theatre tax of rates not exceeding those given in Schedule G-1.
- (d) Octroi-not exceeding rates given in Schedule H—Sec. 192.Sec. 1914
- (e) Tax on dog not exceeding five rupees per dog per annum. Sec. 354 UAB.
- (f) Betterment charge equal to half the increase in value of land resulting from clearance and redevelopment.

III. Bombay Provincial Municipal Corporation Act, 1949.

Compulsory Section 127 (1)

- (a) Property Tax.
- (b) Tax on vehicles, boats and animals (subject to maximum rates prescribed by order of State Govt.—from time to time Sec. 142).

Discretionary Section 127 (2)

- (a) Octroi.
- (b) Professional tax.
- (c) Tax on dogs.
- (d) Theatre tax.
- (e) Toll on animals and vehicles (no tax or toll shall be levied on motor vehicles save as provided in Sec. 20 of the Bombay Motor Vehicles Tax Act, 1958).

Taxes Leviable

III-

(f) Any other tax which the State legislature has power under the Constitution to impose in the State (no rules shall be made by the Corporation in respect of any tax which the State Legislature has power to impose, unless the State Government shall have first given provisional approval to the selection of the tax by the Corporation Section 149).

Sec. 284R/S Gujarat Act 19 of 1964

(g) Betterment charge equal to half the increase in value resulting from a clearance, redevelopment or improvement scheme.

IV. The Delhi Municipal Corporation Act, 1957.

Compulsory Section 113(1)

- (a) Property taxes.
- (b) Tax on vehicles and animals (rates not exceeding those specified in third Schedule Section 136).
- (c) Theatre tax (rates not exceeding those specified in the fourth Schedule Section 140).
- (d) Tax on advertisements other than those published in the newspapers (rates not exceeding those specified in the fifth Schedule— Sec. 142).
- (e) Duty on transfers of immovable property with the provisions at such rates as may be determined

Taxes Leviable

IV-

- by the Corporation, not exceeding 5 per cent (Section 147).
- (f) Tax payable alongwith the applications for sanction of building plan.

Discretionary Section 113(2)

- (a) Education cess.
- (b) Local rate on land revenue.
- (c) Tax on professions, trade callings and employments.
- (d) Tax on consumption or sale of electricity.
- (e) Betterment tax on the increase in urban land values caused by the execution of any development or improvement work.
- (f) Tax on boats.
- (g) Tolls.

Assigned Taxes

(levied and collected by the Government of India and paid to Corporation and other local authorities after deducting the cost of collection).

Section 178

(a) Terminal tax on goods (as per Tenth Schedule which can be increased by notification not exceeding 3 times).

Section 184

- (b) Tax on motor vehicles.
- (c) Tax on Entertainments.

Taxes Leviable

V. Calcutta Municipal Act, 1951.

Compulsory

(a) Consolidated rate on the annual all lands and valuation upon buildings rate shall not exceed 15 per cent, where annual value does not exceed Rs. 1000, 18 per cent, where it exceeds Rs. 1000 but does not exceed Rs. 3000, 22 per cent, where it exceeds Rs. 3000 but does not exceed Rs. 12000, 23 per cent, where it exceeds Rs. 12,000. Where the annual valuation exceeds Rs.3,000, the maximum percentage may be increased up to 33 per cent with the approval of the State Government (Sec. 165 read with Sec. 127).

Section 208

(b) Tax on carriages and animals not exceeding rates prescribed in Schedule VI.

Section 216

(c) Tax on dogs not exceeding Rupees twenty per dog per annum.

Section 218

(d) Tax on professions, trades and callings not exceeding rates given in Sch. IV payable by licences taken out by 1st July each year.

Section 222

(e) Scavenging tax payable by animal keepers or for markets as per

Name of the Act	Taxes Leviable
V-	schedule VII subject to maximum rates.
	Section 224 & Section 225
	(f) Tax on carts at rupees ten with pneumatic tyres; otherwise rupees forty. Re. 1 for number plate. A charge of Rs. 2 for re-registration in a new name in the event of transfer.
	Section 229
	(g) Licence fee for advertisements as Corporation may prescribe by rules with the approval of State Government.
VI. The Uttar Pradesh	Compulsory Section 172 (1)
Mahapalika Adhiniyam, 1959.	(a) Property taxes (aggregate of property taxes minimum 15 per cent and maximum 25 per cent—Section 173).
	(b) Tax on vehicles other than mechanically propelled and other conveyance plying for hire, or
	kept within the city or on boats moored therein.
	(c) Tax on animals used for riding, driving, draught or burden, kept within the city.
	Discretionary Section 172 (2)
	(a) Tax on trades, callings and professions and holding of public or private appointments.(b) Octroi.

Name of the Act Taxes Leviable (c) Terminal tax if imposed at the VIcommencement of the constitution (octroi and terminal tax shall not be levied at the same time). (d) Toll tax on vehicles and other conveyances and animals and laden coolies. (e) Tax on dogs. (f) Betterment tax (equal to half the increase in value resulting from an improvement Scheme-Sec. 185). (g) Tax on deeds of transfer of immoveable property (2 per cent of value-Sec. 191). (h) Tax on advertisements other than newspaper advertisements. (i) Theatre tax. (i) Other taxes which the State Legislature has the power to impose. Madhya VII. The Discretionary Section 132. Pradesh Municipal (a) Property tax on gross annual Corporation Act, letting value. 1956. (b) Latrine or conservancy taxcleansed by Corporation. (c) General Sanitary cess for construction and maintenance of public latrines and for removal and disposal of refuse. (d) Water tax. (e) Tax on oweners of vehicles and

dogs.

animals used for riding, driving, draught or burden as also on

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Taxes Leviable

VII-

- (f) Cess on animals and goods brought within the city for sale consumption or use.
- (g) Tax on profession, art, trade or calling.
- (h) Toll on vehicles and animals entering the city but not liable under (e).
- (i) Fee on registration of cattle sold.
- (j) Lighting rate, where lighting undertaken.
- (k) Drainage tax.
- (1) Betterment tax for improved values as a result of town planning scheme.
- (m) Tax on pilgrims.
- (n) Tax on persons occupying houses, buildings or lands, within the Corporation limits according to their circumstances and property.
- (o) Tax on takhats.
- (p) Special education tax.
- (q) Terminal tax.
- (r) Entertainment tax.
- (s) Tax on crossword puzzles, pools and lotteries.
- (t) Performance tax.
- (u) Any other tax which the State Government has power to impose.

Note:—All the taxes shall be assessed and levied in accordance with the provision of the Act and rules and byelaws thereunder. The State Government may, by notification

Taxes Leviable

VII-

in the Gazette, may prescribe maximum and minimum limits with respect to the amount or to the rate or both in respect of a, b, c, d, and e above.

VIII. Kerala Municipal Corporation Act, 1961.

Descretionary Section 98

- (a) Property tax.
- (b) Profession tax (max. prescribed in Schedule II, Pt. III—Sec. 113).
- (c) Tax on animals, vessels and vehicles (maximum prescribed in Schedule II, Pt. IV—Sec. 119).
- (d) Show tax—Rs. 2 for cinematograph and Rs. 5 per show for other entertainments—Sec. 125).
- (e) Tax on timber brought out into the city (not exceeding five rupees per ton—Sec. 126).
- (f) Tax on advertisements (subject to max. and min. laid down by Government—Sec. 127).
- (g) Duty on certain transfers of property, in the shape of an additional stamp duty, not exceeding 5 per cent of value as may be fixed by State Government in consultation with the Corporation council.

Section 99

The Council may levy a surcharge on any tax other than profession tax for the purpose of providing

Taxes Leviable

VIII-

any specific civic service or amenity. No surcharge shall be levied if a tax or cess is already been levied for the same purpose. No surcharge shall exceed 10 per cent of the amount of the tax.

IX. The Hyderabad Municipal Corporation Act, 1955.

Compulsory Section 197

- (a) Taxes on lands and buildings.
- (b) Octroi (Sch. H gives max. rates Sec. 252).
- (c) Taxes on vehicles (Sch. G).
- (d) Taxes on animals and boats (Sch. G gives max. and min. rates—Sec. 239).
- (e) Taxes on professions, trades, callings and employments (max. rates—Sch. I—Sec. 257).
- (f) Taxes on advertisements other than those published in the newspapers.
- (g) Tax on transfer of immoveable property (2 per cent on value—Sec. 261).

Section 248

(h) Dog tax not exceeding Rs. five per dog per annum.

Discretionary Section 197

- (a) Taxes on entertainments (max. and min. rates—Sch. J—Sec. 258).
- (b) Toll on animals and vehicles according to rules.

Taxes Leviable

IX-

X. City of Bangalore Municipal Corporation Act, 1949. (c) Any tax other than those specified under this section, subject to the previous sanction of the government.

Discretionary Section 97
Corporation may levy itself:

- (a) Property tax (total 12.50 per cent to 16 per cent Sec. 99).
- (b) Profession tax—as per rules in Sch. III— Part III max. Rs. 200 (Sec. 111).
- (c) Tax on carriages and animals (max. Sch. III Part IV—Sec. 117).
- (d) Tax on carts (max. Rs. 8 for half year—Sec. 125)
- (e) Octroi—on animals and goods (Max. rates Sche. III Part V—Sec. 130). Corporation can with previous sanction of the Government levy.
- (f) Toll on vehicles entering the city - other than motor vehicles paying vehicle tax under the Mysore Vehicles Taxation and Tolls Act 1951.
- (g) Tax on advertisements determined by Corporation with approval of Government and subject to maxima and minima laid down by Government—Sec.136.
- (h) Duty on transfer of property in the shape of an additional stamp duty (No duty on transfer of property in respect of instruments

Taxes Leviable

X-

—sale, gift or mortgage— where the amount of the consideration or the value of a property does not exceed Rs. 5000. Rate not exceeding two per cent on value—Sec. 142.

XI. Patna Municipal Corporation Act, 1951.

Discretionary Section 123 With prior approval of State Government

- (a) Tax on holdings assessed on the annual letting value (maximum $12\frac{1}{2}\%$ Sec. 124).
- (b) Water tax.
- (c) Lighting tax (water tax or lighting tax shall be imposed on holdings for which scheme has been sanctioned bv the State Government. Agricultural lands are exempted. If no part of the holding is within such radius from the standpipe or other supply of water available to the public as may be prescribed by the State Government no water tax will be levied. Maximum limit 12½ per cent for water tax, and 3 per cent for lighting tax. If water tax rate exceeds 10 per cent sanction of the State Government is required. It has to be on no profit no loss basis. Section 125).
- (d) Latrine tax (The Corporation may exempt or grant rebates to Jail, reformatory or lunatic asylum

Taxes Leviable

XI-

- from latrine tax if they have their own establishment. Rate of tax should not be more than 10 per cent—Section 126).
- (e) Drainage tax (Drainage tax and latrine tax shall not be imposed at the same time Sec. 123) (Drainage tax shall be imposed only on holdings within an area for which a drainage or a sewerage scheme has been sanctioned and not on land exclusively used for agricultural purposes or if holdings consist only of tanks. Rate on annual value shall not be more than 10 per cent. Net proceed should be on no profit no loss basis—Section 127).
- (f) Tax on vehicles, horses and other animals as per fifth schedule.
- (g) Fee on the registration of carts.
- (h) Fee of registration of vehicles kept or used or plying for hire and of animals used to draw them.
- (i) Tax on trades, professions and callings—(max. prescribed in second schedule).
- (j) A toll or duty on animals or goods Octroi.
- (k) A fee on vessels moored within the city limits.
- (l) Fee on dogs.
- (m) A toll on vehicles, carts and animals if not liable to pay under f, g and h.

Taxes Leviable

XI-

- (n) A fee on registration of platforms.
- (o) Tax on advertisements other than newspapers advertisements.
- (p) Any other tax, cess, duty or fee or a surcharge on such tax cess, duty or fee which the State legislature has power to impose.
- (q) Fee in respect of issue and renewal of licence.

Section 129

Consolidated tax in lieu of holding tax, water tax, latrine or drainage with the approval of Standing Committee at such rate as may be determined. Such tax is payable by owners and or occupiers in such proportion as may be fixed with the approval of the Standing Committee.

ANNEXURE IX

Procedure for Imposition of Taxes

Name of the Act

Procedure for Imposition of Tax

I. Madras City Municipal Act, 1919.

Section 98-A-(1) Before the Council passes any resolution imposing a tax or duty for the first time it shall direct the Commissioner to publish a notice in the official gazette for submission of objections. The Council may, after considering the objections determine by resolution to levy tax or duty. Such resolution shall specify the rate at which, the date from which and the period of levy, if any, for which such tax or duty shall be levied.

- (2) When the Council shall have determined to levy any tax or duty for the first time or at a new rate, the commissioner shall forthwith publish specifying the date from which the rate at which and the period of levy, if any, for which such tax or duty shall be levied.
- (3) Any resolution abolishing an existing tax or duty or refusing the rate at which any tax or duty is levied shall not be carried into effect without the sanction of the State Government, but such sanction shall not be necessary for a resolution reducing the rate at

ment.

Name	of	the	Act

Procedure for Imposition of Tax

I-

which property tax is levied provided that such reduction does not contravene the proviso to sub-section (2) of Section 99.

(4) Where any resolution under this section has taken effect for a particular year, no proposal to alter the rates or the date fixed in such resolutions so far as that year is concerned shall be taken into consideration by the Council without the sanction of or a

direction from the State Govern-

II. City of Bombay Municipal Corporation Act, 1888. Section 128—The Corporation shall, on or before 31st January, after considering the Standing Committee's proposals, determine the rates at which municipal taxes shall be levied and the articles on which octroi shall be levied in the next ensuing year—subject to limitations laid in Chapter VIII. The rates and articles so determined shall not be altered during the year except for supplementary taxation under Section 134 and 196.

Section 196—Whenever the Corporation determine under section 134 to have recourse to supplementary taxation, they shall do so by increasing, for the unexpired portion of the said year, the rates

Procedure for Imposition of Tax

II-

at which any tax imposable under this Act is being levied or by adding to the number of articles on which octroi is being levied, but every such increase or addition shall be made subject to the limitations and conditions on which any such tax is imposable.

III. The Bombay Provincial Municipal Corporation Act, 1949.

99-The Section Corporation shall on or before 20th February. after the considering the Standing Committee's proposals, subject to limitations prescribed in the Act (Chapter XI on Taxation) determine the rates at which compulsory taxes referred to in Section 127 (i) shall be levied in the next ensuing financial year as also the rates and the extent to which discretionary taxes referred to in Section 127 (2) which the Corporation may have decided to impose under Section 149.

Section 149—In the event of the corporation deciding to levy any of the discretionary taxes: (1) it shall make detailed provision, insofar as such provision is not made by the Act, in the form of rules, modifying, amplifying or adding to the rules at the time in force. (2) The rules shall be submitted by the Corporation to the State Government for the

Procedure for Imposition of Tax

III-

approval. The State Government may, sanction it/refuse it/or ask for modifications, not, however involving an increase in the rate of the levy. (3) Any sanction given by the State Government shall become operative on such date not earlier than one month from the date of the sanction as State Government specify in the order of sanction. and the Corporation shall be competent to levy the tax covered by the sanction as from the date so specified. (4) The Corporation and the State Government shall take such steps as may be practicable to ensure the date specified in the order of sanction is the first day of April, unless the sanction is given in pursuance of supplementary a proposal for taxation. (5) Same Provisions shall apply as far as may be, to any alterations which the Corporation may from time to time decide to make in the rates fixed for any tax in the class or classes of persons, articles, or properties liable thereto or in the exemptions therefrom, if any, to be granted.

Section 150—Whenever the Corporation determines under

Name	of	the	Act
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Procedure for Imposition of Tax

IV. The Delhi Municipal Corporation Act. 1957. Section 104 to have recourse to supplementary taxation in any official year, any tax imposable under the Act may be increased or newly imposed by way of imposing supplementary taxation.

Section 109—On or before the 15th Febraury of each year the Corporation shall determine the rates and cesses to be levied in the next following year. They are not to be altered during the year except for supplementary taxation under Section 111 and 151.

Section 149—(a) pass a resolution at a meeting for the levy of Discretionary tax mentioned in Section 113 (2) as defining maximum rate, the class of persons or the description of articles and properties to be taxed, system of assessment and exemptions, if any.

- (b) Any resolution passed shall be submitted to the Central Government for its sanction and if sanctioned shall come into force on and from such date as may be specified in order of sanction.
- (c) The Corporation may pass a second resolution, subject to the maximum rate determining the actual rates at which the tax shall

Procedure for Imposition of Tax

IV-

be leviable and the tax shall come into force on the first day of the quarter of the year next following the date on which such second resolution is passed.

(d) For subsequent years rates of taxes will be determined each year under section 109 mentioned above, subject maxima laid down in rules.

Section 151—Whenever the Corporation decides to take recourse to supplementary taxation under Section 111—the Corporation may determine the rates from such date as may be determined subject to maxima.

V. The Calcutta Municipal Act, 1951.

Section 127—The Budget Estimates prepared by the Standing Committee (which include proposals for taxation) shall be laid before the Corporation on 15th February or as soon as possible thereafter. After due consideration the Corporation shall on or before 22nd March adopt the Budget Estimates and determine for the ensuing year, subject to provisions of Part IV (relating to taxation) the levy of consolidated rate and taxes at such rates as are necessary to provide for

VI. The Uttar Pradesh Nagar Mahapalika Adhiniyam, 1959. purposes of the Act. The rates are not to be altered during the year except under Section 129 if budget provisions are found inadequate when it shall incumbent on the Corporation to sanction any measure either to diminish expenditure or have recourse to supplementary taxation, subject to maxima prescribed under the Act. This requires 2/3rds majority of those present

Section 148—For compulsory taxes rates are to be determined for the ensuing financial year [Sec. 172 (i)] by 15th March, but in the case of indebted Mahapalika by 15th February by the Corporation after considering proposals of the Executive Committee.

Section 199-200—For discretionary taxes mentioned in Section 172 (2), Mahapalika shall by resolution direct executive committee to frame proposals. The Executive Committee after preparing proposals and draft rules gives Public notification and invites objections within two weeks. These are to be considered by the Mahapalika and if modified, they will be again notified for objection. When the

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Procedure for Imposition of Tax

VI-

proposals and rules are finally settled: submission of final draft to the State Government along with objections and comments.

Section 201—Power of State Government to reject, modify or sanction proposals, not involving an increase in the rate of taxes.

Section 202-203—State Government considers draft rules in respect of the tax, makes the rules and sends a copy with the order of sanction to the Mahapalika. Mahapalika by special resolution directs imposition of the tax, with effect from a specific date and send resolution to the State Government for notification finally in the Gazette.

Section 204—Procedure or abolishing or altering same as per imposition.

Section 225-Whenever Mahapalika determines to have recourse to supplementary taxation, it can increase a tax for the unexpired position of the year subject to limits prescribed in the Act in respect of compulsory taxes or under sanctioned by State Government for other taxes.

Procedure for Imposition of Tax

VII. The Madhya Pradesh Municipal Corporation Act, 1956. Section 132—State Government may by notification prescribe maximum to minimum limits of rates or amount of taxes in respect of property taxes and taxes on vehicles and animals.

Section 133-The Corporation may at a special meeting pass a resolution to propose imposition of any tax defining class of persons a property to be taxed, amount a rate and system assessment. Prior approval of State Government required for special education cess or other taxes which the State has power to impose. The resolution is to be notified in the Gazette giving the date on which the tax shall come into force. Notification of the imposition of a tax to be conclusive evidence that the tax has been imposed.

Section 135—In fixing the rate of property tax, the Corporation may fix rates of property tax rising with the different slabs of annual valuation, but rate of tax for any such slab shall be uniform throughout the area of the Corporation.

Section 97—Proposals for imposition of taxes in the next financial year to be submitted by Commissioner alongwith budget

Procedure for Imposition of Tax

proposals to the Standing Committee and the Corporation after considering the same adopt the estimates by 15th February.

Section 101 — Supplementary taxation if necessary for proportioning the year's income and expenditure, by increasing rates for unexpired portion of the year subject to limits and conditions prescribed.

VIII. Kerala Municipal Corporation Act, 1961.

Section 100-(a) The Corporation may require the Commissioner to publish about council's intention regarding imposition of a tax fixing at least one month's inviting time for objections (b) after considering the objections, the council passes resolution specifying the rate at which and the date from which and the period of levy for which tax or duty shall be levied. Any abolition of existing tax or reduction in rate not to be given effect without the sanction of Government. No alteration in rates for the particular year without the sanction or a direction from the Government.

Section 162—Whenever Council determines to have recourse to supplementary taxation it shall do so by increasing the rate for

Procedure for Imposition of Tax

1X. The Hyderabad Municipal Corporation Act. 1955. the unexpired portion of the year subject to limits and conditions prescribed.

Section 198—Before passing any resolution imposing a tax for the first time or at a new rate the Corporation shall direct Commissioner to publish a notice in the Gazette and in local newspapers, regarding its intention to do so giving one month's notice for public objections. After considering the objections determine by resolution to levy the tax, specifying rate, date and period of levy. The decision will be notified again by the Commissioner for public information. In the case of indebted Corporations, rates of taxes already levied shall not be reduced without the sanction of the Government.

Section 186—The Corporation shall on or before 20th February, after considering Standing Committee's proposals, determine the rates at which taxes shall be levied in the next ensuing financial year, subject to limitations in Chapter VIII (Municipal Taxation).

Section 263—Whenever the Corporation determines to have recourse to supplmentary taxation

Procedure for Imposition of Tax

X. The City of Bangalore Municipal Corporation Act, 1949. in any financial year to proportion its income and expenditure (Section 192), they shall do so by increasing the rates of taxes or by adding to the lists of articles for levy of octroi subject to limitations imposed.

Section 98—(a) Before passing any resolution imposing a tax or duty for the first time, the Corporation shall direct the Commissioner to publish a notice in official gazette and local newspapers, of its intention fixing a reasonable period not being less than one month from the date of publication for submission of objections.

- (b) After considering the objections, determine by resolution to levy the tax or duty, and specify the rate and date from which levy will start.
- (c) The Commissioner to notify such rate and date as also any change of rate subsequently.
- (d) Abolition or reduction in rates require Government sanction.
- (e) No change in rates during a year without the sanction or direction of Government.

XI. The Patna Municipal Corporation Act, 1951.

Section 123—Previous sanction of the State Government is required for imposing a tax.

Name	of	the	Act

Procedure for Imposition of Tax

XI-

Section 136—Subject to maximum of 12½ per cent laid down in Section 124, the Corporation determines the rate after calling a report from the Chief Executive Officer and the Standing Committee, at a meeting to be held before the close of the year. The rate will remain in force for the next year unless changed by the Corporation in between—to be effective from next quarter. No decrease in rate without prior sanction of State Government.

Section 158—A tax in respect of vehicle, horse or other animal specified in the First Schedule to be levied at rates not exceeding the rates specified therein as may be determined by the Corporation and payable in advance half yearly or if so desired by the owner for full one year.

Section 170—Registration of carts to be made and numbers assigned yearly or half-yearly upon such days as the Chief Executive Officer shall notify not exceeding eight rupees in case it is for full year and four rupees if it is for half a year.

Section 177—Tax on professions, trades and callings shall be on half-yearly basis, subject to maximum prescribed in Second schedule.

Section 180—Town duties to be imposed by the Corporation at such

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Name	or the	ACT

Procedure for Imposition of Tax

XI-

rates as may be approved by the State Government from time to time. Section 188—The Corporation shall from time to time make and cause to be published an order, with the sanction of the State Government specifying rates at which tolls shall be levied.

As per Section 186—Toll not to be levied unless Town Duties also levied.

Section 196—Tax on advertisement to be calculated at such rates and in such manner and subject to such exemptions as the Corporation may, with the approval of the State Government, by resolution determine. Maximum and minimum rates to be laid down by the State Government.

ANNEXURE X Power of Collection

Name of the Act

Power of Collection

I. The Madras City Municipal Act, 1919. Section 103—Property tax, a first charge on land and buildings and movables, if any belonging to the person liable to pay tax.

Section 129 F—The Commissioner may farm out the collection of any tax on advertisements leviable under Section 129A for any period not exceeding one year at a time on such terms and conditions as may be provided for by bye-laws made under Section 349.

Detailed rules of collection given in Part VI of Schedule III include power of distraint and disposal of movable property as well as action to realise as arrears of land revenue.

II. City of Bombay Municipal Corporation Act, 1888. Section 197—Property taxes payable half yearly in advance on each first day of April and each first day of October.

Section 198—Tax on vehicles and animals payable quarterly on 1st April, 1st July, 1st October and 1st January in arrear, but tax on public conveyances to be paid in advance. Section 199—Town duties payable on demand.

Section 200—Presentation of bills for any property tax or tax on vehicles and animals other than public conveyances and animals used.

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Section 201—All the sums due for each half-year for all or any of the three property taxes by one person on account of one and the same property shall be charged in one bill and recovered in the lump.

Section 202—If amount not paid within fifteen days after the presentation of the bill, notice of demand to be issued and fee charged not exceeding one rupee shall be included in the cost of recovery.

Section 203—(i) If amount not paid within fifteen days after the serving of demand notice, the commissioner shall issue a warrant in the form of schedule J, by distress and sale of the goods and chattels or the attachment and sale of immoveable property of the defaulter. If the tax is due in respect of any vehicle or animal by distress and sale of such vehicle or animal found in the premises.

- (ii) If after the service of the notice of demand the amount of the tax is paid but the fee is not paid, the sum due on account of the said fee may be levied under a warrant in the same manner as if such sum were due on account of the tax.
- (iii) Immovable property to be sold if payment not made within 15 days. Movable goods to be disposed of as mentioned in the notice.

Power of Collection

II-

Section 204—Goods of defaulter may be distrained wherever found.

Section 205—Inventory of goods and chattels and notice of distress and sale of payment not made within a specified period.

Section 206—After the expiry of the period goods, chattels, vehicles and animals which are seized shall be sold and the proceeds shall be applied for discharge of the sum due and of the costs of recovery.

Section 207—Fees for cost of recovery and maintenance of animals seized to be recovered.

Section 207 A—Person not clearing dues within three months liable to penalty up to 20 per cent of tax due.

Section 208—Fees or penalties may be remitted by the Commissioner.

Section 209—Occupiers may be held liable for payment of property taxes of arrear is not due for more than one year and if it is not for the period in which he was not in occupation of premises, failure to pay within fifteen days renders him liable to distraint.

Section 210—Summary proceedings against the persons about to leave the City.

Section 211—Defaulters may be sued for arrears, if necessary.

Section 212-Property taxes to be

Power of Collection

II—

a first charge on premises on which they are assessed.

Section 213—Town duties may be collected under the orders of the Commissioner by municipal officers and servants appointed in this behalf or the agent appointed by him, with the approval of the Standing Committee. Town duties shall be collected, and refunds of town duties shall be made, at such places and be managed and controlled in such manner, as the Commissioner, with the approval of the Standing Committee, shall from time to time direct.

Section 216—Writing off of irrecoverable taxes with the approval of Standing Committee.

III. The Bombay Provincial Municipal Corporations Act, 1949. Section 128—A municipal tax may be recovered by the following process in the manner prescribed by rules—

- (1) by presenting a bill;
- (2) by serving a written notice of demand;
- (3) by distraint and sale of defaulter's movable property;
- (4) by the attachment and sale of a defaulter's immovable property;
- (5) in the case of octroi and toll, by the seizure and sale of goods and vehicles:

Power of Collection

III-

- (6) in the case of property tax by the attachment of rent due in respect of property;
- (7) by a suit.

Section 141—Property tax as to be a first charge, on premises on which they are assessed. Detailed rules for collection of taxes given in Rules 30 to 55 of the taxation rules in Chap. VIII of Schedule A of the Act more or less in line with the provisions for Bombay.

IV. The Delhi Municipal Corporation Act, 1957.

Section 123—Property taxes a first charge on premises on which they are assessed.

Section 152—Time and manner of payment to be determined by the bye-laws.

Section 153-156—(a) Presentation of the bill—no such bill shall be necessary in case of tax on vehicles and animals, theatre tax and tax on advertisement.

- (b) If bill not paid within fifteen days demand notice to be issued. In case of tax on vehicles and animals theatre tax and tax on advertisement demand notice shall be issued as soon as they become due. For demand notice, notice fee shall be included in the cost of recovery.
- (c) If payment not paid within thirty days of the service of notice

Power of Collection

IV-

of demand, and no appeal made, he shall be deemed to be in default and such sums not exceeding twenty per cent of the amount may be recovered by way of penalty which is recoverable as an arrear of tax.

(d) If payment not made within thirty days warrant shall be issued and amount recovered by distress and sale of the movable property attachment and sale of immovable property. All the warrants to be signed by the Commissioner.

Section 152-157—(a) Perishable goods must be sold immediately by public auction.

- (b) Attachment of immovable property shall be made by an order prohibiting the owner from transferring of charging the property unless the amount due with all costs of recovery is paid within fifteen days.
- (c) Surplus, if any, shall be credited to the Municipal Fund and if not claimed within a year shall be the property of the Corporation.
- (d) If the person is about to leave the city damand notice shall be served immediately and if dues not paid on the service of such notice, warrant of distress or attachment and sale may be issued without any delay.

Power of Collection

IV--

Section 160—Power to institute suit for recovery.

Section 161—If tax on vehicles and animals is due, seizure of the same and if the person entitled does not come within seven days in case of vehicles and two days in case of animal and pays the dues, some may be sold to recover the dues and the recovery charges. Surplus, if any goes to the municipal fund and if not claimed within a year shall become the property of the Corporation.

V. The Calcutta Municipal Act, 1951. Section 215—Power of Commissioner to inspect any premises and to seize and dispose of carriages and animals giving one month's notice. Sale proceeds, after deducting the tax and costs to be kept in custody and if not claimed within six months to be the property of the municipality.

Section 217—If tax on dog not paid within seven days of seizure the dog either is to be destroyed or sold. If sold, sale proceeds after deducting the tax and costs to be in custody and if not claimed within six months to be the property of the municipality.

Section 227—Seizure of the cart giving ten days' time and sale of unregistered carts and application

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of proceeds for tax and costs. If any surplus left, to be claimed within ninety days from the date of sale to be paid to the credit of municipal fund.

Section 235—Presentation of bills when the consolidation rate or any instalment thereof is due. If the bill is paid within fifteen days from such presentation, a rebate of three and one-eighth per cent is given.

Section 236—For consolidation tax, if the bill not paid within fifteen days from such presentation, notice of demand can be served and the fee of such amount not exceeding two rupees, shall be payable at the rate of four and eleven sixteenths per cent per annum from the commencement of the quarter following that in which the bill is presented.

Section 237—If dues not paid within fifteen days from the service of a notice of demand warrant is to be issued by the Commissioner. sums can be recovered by distress and sale of any movable property belonging to such person, or if such person be the occupier of any premises in respect of which the sum is due, by distress and sale of any movable property found on the said premises; provided that, when the premises are a place of business and the movable property distrained is shown to the

Power of Collection

V---

satisfaction of the Commissioner to have been left there for repairs or safe custody in the ordinary course of business, it shall be released. For every warrant a fee shall be charged which shall be included in the costs of recovery.

Section 238—Power of Commissioner to remit the whole or any part of any fee.

Section 239—Power of officer to break open door or window, provided that, such officer shall not enter, or break open the door of any apartment appropriated to the use of females, until he has given not less than three hours' notice of his intention and has given such females an opportunity to withdraw.

Section 240—Officer executing warrant to make inventory and give notice of sale. Perishable goods to be sold at the expiry of six hours.

Section 241—Power to take away property if forcible removal apprehended.

Section 242—Distresses to be proportionate to sum demanded for.

Section 243—Sale and disposal of proceeds after the expiry of the period mentioned in the notice. The proceeds to be applied in discharge of the sum due and for

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costs of recovery. The surplus to be credited to the municipal fund and if not claimed within three years from the date of the sale to be the property of the Corporation.

Section 244—Power to issue fresh warrant when sale proceeds are insufficient.

Section 245—Recovery under Bengal Act III of 1913 of sums due or balance remaining unpaid or unrecovered.

Section 246—Any tax due from an owner can be recovered from occupiers by notice and occupiers can be proceeded against by distraint if payment not made within 15 days. The occupiers entitled to deduct from rent as far as owner's share of tax.

Section 248—Execution of distress warrant outside Calcutta if no sufficient movable property can be found in Calcutta.

Section 249—Distraint not unlawful for want of form.

Section 250—Power of Commissioner to take summary proceedings against persons about to leave Calcutta. In such cases warrant of distress may be issued and executed without any delay.

Section 251—Power of Commissioner to sue for arrears.

Power of Collection

V--

Section 252-If money be due on account of consolidated rate of any tax and if the owner is unknown or ownership is disputed Commissioner to twice at an interval of not less than two months a notifications of such dues and of sale of such land or premises, if dues not paid within one month of last notification-disposal by public auction. After deducting the amount due, surplus to be credited to the municipal fund and it may be paid on demand to any person who establishes his right thereto the satisfaction of the Commissioner or in a court of competent jurisdiction.

Section 253—The consolidated rate to be a first change on premises.

VI. The Uttar Pradesh Nagar Mahapalika Adhiniyam Act, 1959. Section 504—Presentation of the bill to be signed by Mukhya Nagar Adhikari.

Section 507—Serving notice of demand in the form prescribed if bill not paid within fifteen days and issue of warrant signed by Mukhya Nagar Adhikari. If payment not made within fifteen days of issue of warrant, recovery by distress and sale of the movable property.

Section 508—Forcible entry for purpose of executing warrant. In case of apartment appropriated for women, opportunity should be given to withdraw.

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Section 509—Distraint not to be excession not to include bearing appeal, bedding, tools of artisans, books of accounts or agricultural implements.

Section 510—In case of perishable goods and goods the custody of which is likely to cost more than its value immediate notice regarding sale to be given by the person who signed the warrant. If immediate sale not possible, then public auction to take place. Surplus, if any, unless claimed within one year shall be the property of the Mahapalika.

Section 511—If movable property within city is not sufficient, distress and sale of movable property outside the city.

Section 512—Issuing of warrant for recovery by attachment and sale of immovable property if amount recoverable is not recovered.

Section 514—If payment not made within a period of five days the immovable property may be sold by public auction. Surplus if not claimed within six months shall be the property of the Mahapalika. If dues are paid before the sale is effected the attachment shall be deemed to have been removed.

Section 515—Seizure of goods, vehicles or animals in case of

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non-payment of octroi or toll. If payment made in time, seized property is returned but the defaulter has to pay for incidenial expenses. Surplus, if not claimed within six months shall be the property of the Mahapalika incidental charges shall not exceed ten per cent of the amount payable as octroi or toll.

Section 516—Attachment of rent due. Occupier entitled to credit on account with the person to whom the rent is due.

Section 517—Defaulters may be sued for arrears, if necessary.

Section 518—Fees for every notice, distress made and the costs of maintaining any livestock seized charged on cost of recovery.

Section 519—No distress attachment or sale made under this Act shall be deemed unlawful, nor shall any person making the same be deemed trespasser, on account of an arrear, defect or want of form in the bill, notice, warrant of distress, inventory or other proceeding relating thereto.

VII. The Madhya Pradesh Municipal Corporation Act, 1956. Section 134—Municipal tax may be recovered by one or more of the following processes or in accordance with the rules made for the purpose.

- (1) by presenting a bill;
- (2) by serving a written notice of demand;

Name of the Act	Power of Collection
VII—	(3) by distraint and sale of mov- able property of the person con- cerned;
	(4) by attachment and sale of his immovable property;
	(5) in the case of octroi and toll, by the attachment and sale of goods and vehicles;
	(6) in the case of property tax, by the attachment of rent due in respect of the property;
	(7) by a suit.
	Section 173-175—(a) presentation of bill for taxes and other demands.
	(b) If bill not paid within fifteen days from the presentation of the bill, notice of demand to be issued. Fee charged for the notice shall be payable by the person liable to pay tax as it shall be included in the costs of recovery.
	(c) If dues not paid within thirty days of the service of demand notice such sum with all costs of movable property belonging to such person or by attachment, and sale of the immovable property belonging to him.
	Section 176—Power of Corporation to remit whole or part of such fees.
	Section 177—Power of officer to break open door or window in order to levy distress. Women to be given reasonable opportunity to withdraw.

Power of Collection

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Section 178—Distraint not to be excessive and not to include wearing appeal, utensils, bedding or agriculture implements.

Section 179—Sale of goods distrained in special cases—notice to be given at once regarding immediate sale when goods are perishable or when expense of keeping it in custony together with the amount to be levied is likely to exceed the value. Sale proceeds to apply first to government dues and then to corporation. Surplus may be claimed by the person within three years.

Section 180—Rent can be attached and occupier bound to pay till dues are satisfied. Occupier entitled to credit accordingly with the owner. Failure to pay the rent towards dues makes occupier liable to distraint.

Section 181—Commissioner can issue warrant of distraint for property located outside the city and authorise a person to exercise his powers there.

Section 183—Summary proceedings may be taken against persons about to leave the city.

Section 184—Appeal against notice of demand can lie before the Appeal Committee constituted under Section 403 subject to written

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objection according to the Act and prior deposit of amount in the Corporation against receipt.

Section 185—All sums due in respect of taxes on any land or building shall subject to prior payment of any land revenue in respect of it due to the government, be a first charge upon the said land or building and upon any movable property found within or upon such land or building and belonging to the said person. No arrears of any such tax shall be recoverable from any occupier who is not the owner, if such arrears are for a period during which the occupier was not in occupation.

Section 187—Writing off irrecoverable taxes by Commissioner with the previous approval of the Standing Committee.

Section 188—If toll or cess on imports is not paid, the officer may seize any article on which the cess is chargeable, or any animal on which the toll is chargeable or any part of the burden borne by such animal of sufficient value to satisfy the demand. And after lapse of five days the property may be sold by auction. For perishable goods which cannot be kept for five days such shorter time may be fixed by the Commissioner as may think proper.

Power of Collection

VIII. The Kerala Municipal Corporation Act, 1961.

Section 105—Property tax on buildings and land shall, subject to the prior payment of the land revenue, if any due to the government, be a first charge upon the said buildings or lands and upon the movable property, if any, found within or upon such buildings or lands and belonging to the person liable to such tax. Detailed Rules on Collection of Taxes—Rules 29-40 of Taxation Rules given in Schedule II of the Act, as in case of Madras.

IX. The Hyderabad Municipal Corporation Act, 1955. Section 238—Property tax, a first charge on property and movables after meeting any government land revenue.

Section 266-272—(a) Service of bills for the tax not paid.

- (b) If tax not paid within fifteen days notice of demand to be served and fee charged to be included in the cost of recovery.
- (c) Issue of warrant if tax not paid whithin fifteen days from the service of the notice of demand, by distress and sale of the goods and chattels in case of property tax and by distress and sale of vehicles or animals if tax is due in that respect.
- (d) Goods may be distrained wherever found.

Power of Collection

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(e) Surplus, if any, goes to the municipal fund and if not claimed by written application within one year shall be the property of the Corporation.

Section 275—Seizure of vehicles and animals if tax on vehicles and animals not paid and number plate not obtained and the Commissioner may cause the same to be sold to apply the proceeds as shall be requisite in discharge of sum due and also for recovery charge. Surplus if any will go to the fund and if not claimed within one year shall be the property of the Corporation.

Section 276—If the owner is not the occupier and the taxes remain unpaid, the occupier tenants may be served bill for payment, entitling him to credit against rent payable to owner. Failure to comply renders occupier to distraint proceedings.

Section 277—Summary proceedings may be taken against persons about to leave the city.

Section 278—Defaulters may be sued for arrears.

Section 279—Octroi may be collected under the orders of the commissioner by municipal officers/servants appointed in this behalf.

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Section 281--Writing off of irrecoverable taxes by the Commissioner with the approval of the Standing Committee.

X. The City of Bangalore Municipal Corporation Act, 1949. Section 103—Property tax on buildings and lands shall, subject to the prior payment of land revenue, be a first charge upon the said buildings or lands and upon the movable property.

Section 113—If profession tax due in respect of any half-year is not paid, the Commissioner shall cause a notice to be served on such persons to pay such tax within fifteen days of the date of such service.

Section 122—Forms to be sent to every person supposed to have become liable to the payment of tax on carriages and animals to be filled and returned within a week of its receipt to the municipal office. On the expiry of the period of one week notice to be served regarding requiring him to pay within fifteen days of the date of such service.

Section 128-129—Seizures of vehicles not bearing numbers. If within ten days from the date of seizure the tax is not paid and the vehicle not claimed, the Commissioner may direct that the vehicle or animal shall be sold in public auction.

Power of Collection

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If there is any surplus after payment, and demand not made within six months, surplus shall be forefeited to the Corporation. If owner of the vehicle or animal or other person entitled thereto claims the same within ten days from the date of seizure or at any time before the sale it shall be returned on payment of tax due including charges incurred in connection with seizure and detention.

Section 132-

- (a) Presentation of bills for octroi.
- (b) Penalty for evasion of octroi which may extend to ten times the value of such octroi or to fifty rupees which ever may be greater.

Section 133-

- (a) Penalty for selling articles liable to octroi without a licence or for being in possession of any such article on which octroi has not been paid.
- (b) Seizure of articles on which octroi duty has not been paid and arrest of person in possession of such articles.

Section 134—

- (a) Power to seize article on non-payment of octroi.
- (b) Notice of sale.
- (c) Release of property on payment if made before sale.

Power of Collection

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(d) Sale of property and proceeds to be used for payment and other incidental expenses.

Section 135—Power to keep account current with firm or public body in lieu of levying octroi on entry of goods.

Section 141—Collection of tax on advertisements on such terms and conditions as provided for by byelaws made under section 367. Detailed rules for collection of taxes—being Rules 29-40 of Taxation Rules given in Schedule III to the Act—on the same line as for Kerala Act or Madras.

XI. The Patna
Municipal Corporation Act,
1951.

Section 128—Compounding of latrine tax for any period not exceeding one year. Rate per head to be paid. Any owner or occupier fail to furnish the required information regarding occupants liable to a fine not exceeding one hundred rupees.

Section 144—Tax on holdings to be a first charge upon the said building, subject to prior charge of government dues.

Section 156—Tax not invalid for defect in the assessed list, notice-bill or other such documents.

Collection staff of tolls may refuse to allow any vehicle, cart or animal

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Name of the Act	Power of Collection
X—	to pass through any municipal tollbar until the toll has been paid.
	Section 191—Tolls to be paid on demand and receipt for the same shall be granted.
	Section 192—Punishment for vehicles, carts or animals entering Patna without payment of toll.
	Section 201—Farming out of collection of tax on advertisement for a period not exceeding one year at a time by the Chief Executive Officer on terms and conditions provided in the bye-laws.
	Section 204-214—
	(a) Presentation of bill for taxes and other demands, (b) if bill not

or taxes if bill not paid within fifteen days, notice of demand to be issued. Fee charged to be calculated in the cost of recovery.

(b) If not paid within a twenty one days of the notice of demand notice, a warrant to be issued. Costs of recovery along with the sum due, to be recovered by distress and sale of movable property or by attachment and sale of immovable property. If any claim is due from the State Government that has to be paid first. charged for every warrant to be included in the costs of recovery.

Power of Collection

XI—

- (c) Power of officer to break open door or window but in case the apartment appropriated in the use of women, three hours notice to be given as an opportunity to withdraw. Distraint not to be excessive and not to include wearing appeal, bedding, tools of artisans or agricultural implements.
- (e) Immediate sale in case of perishable goods and sale of immovable property according to the rules made by the State government. Surplus, if any, shall be credited to the Corporation and if not claimed within three years shall be the property of the Corporation.
- (f) Summary proceedings may be taken against person about to leave the city.
- (g) Power to issue fresh warrant when sale proceeds are not sufficient.

Section 217-218—Recovery of arrear of tax as a public demand under the Bihar and Orissa Public Demands Act, 1914 after failure to realise the same by distress and sale and within three months of date when money was due.

Section 219—Corporation may sue the person liable to pay the tax.

Name of the Act XI—	Power of Collection		
	Section 220Chief Executive Officer may with the previous approval of the Standing Committee write off irrecoverable taxes.		
	Section 222—Distraint not unlawful on want of form.		

ANNEXURE XI

Budgetary Powers and Control

Name of the Act

Budgetary Powers and Control

I. The Madras City Municipal Act, 1919. Section 154—Estimates of expenditure and income to be prepared annually by the Commissioner on or before the 15th January each year.

Section 155—Budget estimate to be prepared by the Standing Committee on Taxation and Finance on or as soon as may be after the fifteenth day of January.

Section 156-157—The Council after consideration of budget may refer the budget estimate back to the Standing Committee or adopt the budget estimate as it stands or subject to such alterations as it deems expedient.

Section 158—Obligation to pass budget before the beginning of the year and submit a copy thereof to the State Government.

Section 159—The Council may pass supplemental budget on the recommendation of the Standing Committee from time to time during any year, but not so that the estimated cash balance at the close of the year shall be reduced below one lakh and fifty thousand rupees.

Budgetary Powers and Control

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Section 161—Reduction or transfer of budget grants by the Standing Committee, every such step should be brought to the notice of the Council at its next meeting and if the amount exceeds Rs. 500, the Council may pass with regard thereto such or order as it thinks fit and it shall be incumbent on the Standing Committee and the Commissioner to give effect to the said order.

Section 162—Read adjustment of income and expenditure to be made by the Corporation during the course of the official year whenever necessary.

II. The City of Bombay Municipal Corporation Act, 1888. Section 125—Estimates of expenditure and income to be prepared annually by the Commissioner, on or before each tenth day of November and lay it before the Standing Committee for approval.

Section 126—Budget estimates to be prepared by the Standing Committee on or as soon as may be after each tenth day of November.

Section 127—Consideration of budget estmates by Corporation at a meeting held some day in January not later than the tenth.

Section 128—On or before the 31st January after considering the

Budgetary Powers and Control

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Standing Committee's proposals in this behalf, the Corporation shall determine subject to the limitations and conditions prescribed in the Act, the rates at which municipal taxes shall be levied and the articles on which town duties shall be levied. Except under Section 134 and 196, involving readjustment or supplementary taxation the rate so fixed and the articles so appointed shall not be subsequently altered for the year for which they have been fixed.

Section 129—Final adoption of budget estimates by the Corporation. The Corporation may refer it back to the Standing Committee for further consideration or adopt the same or any revised budget estimates submitted to them.

Section 131—Corporation may increase the amount of budget grants and make additional grants.

Section 132—If any portion of a budget grant is unexpended and is not taken into account in the opening balance of the fund entered in the budget estimates of the next following year, the Standing Committee may sanction the expenditure during the next following year for the completion of the purpose or object for which the budget grant was made.

Budgetary Powers and Control

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Section 133—The Corporation may, on the recommendation of the Standing Committee sanction the transfer of any amount from one budget grant to another, from time to time during an official year.

Section 134—Re-adjustment of income and expenditure is to be made by the Corporation during the course of the official year whenever necessary.

III. The Bombay Provincial Municipal Corporation Act, 1949. Section 95—Estimates of income and expenditure to be prepared annually by Commissioner on or before such date as the Corporation may from time to time prescribe and lay them before the Standing Committee.

Section 96—The Standing Committee to consider the estimates and proposals of the Commissioner and after obtaining further detailed information from the Commissioner, and frame budget estimates "A" to be called 'budget estimate' A of the Corporation other than that of the transport undertaking.

Section 97—Estimates of expenditure and income of the Transport Undertaking to be prepared annually by Transport Manager.

Section 98—Budget estimate "B" to be prepared by Transport Committee.

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Budgetary Powers and Control

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Section 99—Fixing of rate of taxes by Corporation on or before 20th February.

Section 100—Final adoption of budget estimates by the Corporation. If budget estimates are not adopted by the Corporation on or before 31st March, the estimates adopted by the Standing Committee or Transport Committee to have effect until so adopted.

Section 101—Corporation may increase amount of budget grants and make additional grants on the recommendation of the Standing Committee but not so that the estimated balance at the close of the year exclusive of the balance, if any, of any special fund shall be reduced below one lakh of rupees or such other amount as may have been fixed for the time being by the Corporation in the case of either the Municipal fund or the transport fund.

Section 102—Standing Committee or the transport committee has the power to sanction the expenditure of unexpended budget grant during the next two following years.

Section 103—Reduction in and transfers from one budget head to another or within a budget head shall be made in accordance with the rules.

Name of the Act	Budgetary Powers and Control Section 104—Readjustment of income and expenditure to be made by the Corporation during course of official year whenever necessary.	
III—		
IV. The Delhi Municipal Cor- poration Act,1957.	(a) Adoption of budget estimates on or before the 31st of March for the ensuing year.	
	(b) Rates to be determined on or before 15th February and shall not be subsequently altered for the year for which they have been fixed. (c) Budget estimates form as may be approved by the Standing Committee.	
	(d) The Corporation has the power to alter the budget estimates—(i) increase the amount under each head, make additional budget grant, transfer amount from one head to another and reduce the budget grant under any land.	
	(e) Every increase in a budget-grant made in any year shall be deemed to be included in the budget esti- mates finally adopted for the year.	
	(f) Standing Committee has the power to reduce the amounts of a budget grant or sanction transfer within a budget-grant but if the reduction exceeds five hundred rupees it must be reported to the Corporation. (g) Commissioner has the power to make transfer within a minor hand	

Budgetary Powers and Control

IV-

if it does not exceed five hundred rupees. If it exceeds five hundred rupees then it must be reported about to the Standing Committee.

Section 111—Corporation has the power to readjust income and expenditure, during the year either by reduction of expenditure or increase of revenues by supplementary taxation.

Section 112—There is a provision for unexpended budget grant to be utilised during the next two following years for the completion of the purpose or object for which it was originally made.

V. The Calcutta Municipal Act, 1951. Section 126—Commissioner to lay, before the 15th of December each year, before the Standing Finance Committee annual estimates of expenditure receipts and balances and statement of proposed taxes for approval.

Section 127—The Standing Committee on or as soon as may be after 15th December consider the estimates and proposal submitted and then frame budget estimates. The Commissioner shall cause the Budget Estimates as finally approved by the Standing Finance Committee to be printed and shall not later than 10th February forward a copy to the councillors and alderman. The Budget Estimates

Budgetary Powers and Control

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then shall be placed on 15th February or as soon as possible thereafter, before the Corporation. The Corporation may refer it back for further consideration to the Standing Finance Committee or adpot budget estimates on or before the 22nd day of March in each year.

Section 128—Power of Corporation to alter budget grants.

Section 129—Power of Corporation to readjust income and expenditure during the year.

Section 130—Exercise of functions to be subject to sanction of the necessary expenditure. Such expenditure, so far as it is to be incurred in the year in which such power is exercised or duty performed shall be provided for the exercise of such power or the performance of such duty involves or is likely to involve expenditure for any period or at any time after the close of the said year, liability for expenditure shall not be incurred with only one exception—that is the expenditure which is covered by a current budget-grant and is of non-recurring nature.

Budgetary Powers and Control

- VI. The Uttar Section 146
 Pradesh Nagar (a) Budget
 Mahapalika Adhi- and expending niyam Act, 1959. cial year to
 - (a) Budget estimates of income and expenditure for the next financial year to be prepared by Mukhya Nagar Adhikari and presented before the Executive Committee on or before the 10th December for indebted Mahapalikas and 10th January for other Mahapalikas.
 - (b) After considering the estimates the executive committee shall submit the same to Mahapalika with or without modification by 15th of January for indebted Mahapalikas and 15th of February otherwise.
 - (c) Mahapalika shall finally adopt the budget before March 1st for indebted Mahaplikas and before the beginning of the year to which they relate otherwise and submit copies to the State Government.
 - (d) If Mahapalika has not finally adopted the budget estimates before the commencement of the financial year, budget estimates prepared by the Mukhya Nagar Adhikari or if Executive Committee has submitted the budget estimates such budget estimates shall be deemed to be budget estimates until action has been taken by the Mahapalika.

Section 147—Adoption of revised budget estimates after 1st September, for indebted Mahapalikas and

Budgetary Powers and Control

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after 1st October for other Mahapalikas.

Section 148—Determination of rates of taxes before 15th February for indebted Mahapalikas and 15th March for other Mahapaliks.

Section 149—On recommendation of the Executive Committee, the Mahapalika may increase amount of budget grant and make additionl grant keeping in view that the estimated cash balance did not reduce below the amount prescribed.

Section 150—For alteration in budget estimates some procedure has to be adopted. Only in case of indebted Mahapalika confirmation by the State Government is required.

Section 152—When in the opinion of the State Government the condition of indebtedness of Mahapalika is such as to make the control of the State Government over its budget desirable, a Mahapalika may be declared as indebted mahapalika by notification.

VII. The Madhya Pradesh Municipal Corporation Act, 1956.

Section 94—Only some covered by a budget grant to be expended from the Municipal fund.

Section 97—Estimates of income and expenditure to be prepared

Budgetary Powers and Control

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annually by Commissioner on or before 30th November to submit the same before the Standing Committee for approval.

Section 98—Consideration by Corporation on or before the 15th of February. If estimates not adopted by 31st of March the estimates by the Standing recommended Committee to have effect till Corporation adopts estimates.

Section 99-Power of Standing Committee to reduce or transfer budget grants.

Section 100-Power of Corporation to alter budget grants.

Section 101—Power of Corporation to readjust income and expenditure during the year and supplementary taxation.

Corporation Act. 1961.

VIII. Kerala Municipal Section 155—Estimates of expenditure and income for the ensuing year to be prepared annually by the Commissioner on or before 15th January and submitted to the Standing Committee. If it is in his opinion necessary or expedient to vary taxation or to raise loans. shall submit his proposals in regard thereto.

Section 156

(a) The Standing Committee Taxation and Finance shall on

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Budgetary Powers and Control

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- or so soon as may be after 15th January shall frame a budget estimate of income and expenditure of the Corporation for the next year.
- (b) The commissioner shall cause the budget estimate, as finally approved by the Standing Committee, to be printed and shall, not later then the 15th February forward a copy to each councillor.

Section 157—Consideration of budget estimated by the Council at a meeting held in the first week of March.

Section 158—The Council may refer the budget estimate back to the Standing Committee for further consideration and resubmission within a specified time or adopt the budget estimate—or any revised budget estimates submitted to it, either as it stands, or subject to such alteration as it deems expedient.

Section 159—Council shall finally pass the budget estimate before the beginning of the year to which it relates and forthwith submit a copy thereof to the Government.

Section 160—Council may pass supplemental budget on the recommendation of the Standing Committee.

Budgetary Powers and Control

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Section 161-

- (a) The Standing Committee may on the recommendation of the Commissioner or otherwise reduce the amount of a budget grant or transfer and add the amount to a portion of one budget grant to other budget grant.
- (b) Aggregate sum of the budget grants adopted by the Council shall not be increased except by the Council.
- (c) Every reduction or transfer shall be brought to the notice at its next meeting. If the reduction or transfer amount exceeds five hundred rupees, council may pass order as it thinks fit which shall be incumbent on the Standing Committee to give effect to such order.

Section 162—Readjustment of income and expenditure to be made by the Corporation during the course of the official year whenever necessary.

IX. The Hyderabad Municipal Corporation Act,1955.

Section 182—On or before 10th of November the Commissioner shall place before the Standing Committee an estimate of expenditure, balance receipt and income and statement

Name of the Act	Budgetary Powers and Control		
IX—	of proposal as to taxation for approval.		
	Section 184—Budget estimates to be prepared by the Standing Committee as soon as may be after 10th November and getting them printed not later than 15th December after getting it finally approved by the Standing Committee and sending copies to the Councillors.		
	Section 185-187—		
	 (a) Laying of budget estimates prepared by Standing Committee before the Corporation some time in January not later than the tenth. (b) Determination of rates of taxes on or before 20th February. (c) Corporation may refer the budget estimate back to the Standing Committee. (d) Budget estimates are finally adopted by the Corporation. 		
	Section 188-191—		
	(a) Total sum entered under a major head on expenditure side termed "Project Grant".		
	(b) Corporation may increase amount of budget grants and make additional grants.		
	(c) Unexpended budget grants may get the sanction of the Standing Committee during the next		

two following years for the

Budgetary Powers and Control

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- completion of the purpose or object for which the grant was made.
- (d) Corporation on the recommendation of the Standing Committee, during a financial year may sanction transfer of and from one grant to another. The Commissioner may sanction transfers upto 5,000 rupees but every transfer exceeding Rs. 500 shall be reported to Standing Committee for Every transfer instructions. exceeding Rs. 5.000 by the Standing Committee has to be reported to Corporation.

Section 192—Readjustment of income and expenditure to be made by the Corporation during the course of financial year.

X. The City of Bangalore Municipal Corporation Act, 1949. Section 163—Estimates of expenditure and income to be prepared annually by the Commissioner on or before fifteenth of January and to be placed before the Standing Committee.

Section 164-

(a) Budget estimates to be prepared by the Standing Committee on taxation and finance, or as soon as may be after the fifteenth of January.

Budgetary Powers and Control

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(b) The Commissioner shall cause the budget estimates as finally approved by the Standing Committee to be printed and shall, not later than the 1st February forward a printed copy thereof to each councillor.

Section 165—Consideration of budget estimate by the Corporation at a meeting in the first week of February.

Section 166—Corporations free to pass the budget as it is or may refer back to the Standing Committee for alteration and modifications.

Section 167-

- (a) Obligation to pass budget at least three weeks before the beginning of the year and shall forthwith submit a copy thereof to the Government.
- (b) Government may sanction the budget in its entirety or subject to such modifications as it thinks fit. Provided that if within two months of the date of receipt of the budget the government do not communicate any orders thereon, the budget shall be deemed to have been sanctioned by the Government.

Section 168—Corporation may pass supplemental budget.

Budgetary Powers and Control

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Section 169—Standing Committee may reduce and transfer budget grants. If reduction or transfers of an amount exceeding Rs. 500 the corporation may pass such orders as it thinks fit and it shall be incumbent on the Standing Committee and the Commissioner to give effect to the said order.

Section 170—Readjustment of income and expenditure to be made by the Corporation during the course of the official year whenever necessary.

XI. The Patna Municipal Corporation Act, 1951.

Section 94-

- (a) Preparation of budget estimates on or before 10th January and laying it before Standing Committee.
- (b) Submission by the Standing Committee to the Corporation by 15th February after making modifications and additions if necessary. In case Standing Committee fails to submit the estimates by 15th February, the Chief Executive Officer shall submit directly to the Corporation.
- (c) Rate-payer is free to inspect it and make suggestions.

Budgetary Powers and Control

XI-

- (d) Final adoption by the Corporation after such revision as may appear requisite before the beginning of the year to which they relate and shall submit copies to the State Government.
- (e) If the Corporation is indebted to the Government, it must have the confirmation of the State Government.

95—Power Section of Standing Committee to reduce or transfer budget under the grants major head. If the amount exceeds five hundred rupees the Corporation may pass order as it thinks fit and it shall be incumbent Standing both the Committee and the Chief Executive Officer to give effect to the said order.

Section 96-97-

(a) Power of Corporation to alter budget grants from one major head to another or increase the grant of any budget grant or make additional budget grant for meeting special unforeseen requirement but not

Budgetary Powers and Control

- in such a way as to bring the estimated cash balance at the close of the year below the prescribed amount.
- (b) Power of Corporation to readjust income and expenditure during the year if it appears that the year's income is not proportioning to the expenditure. It may either diminish the sanctioned expenditure or have recourse to supplementary taxation or to an increase of rates or adopt all or any of them.

ANNEXURE—XII

BORROWING POWERS

Name of the Act

Borrowing Powers

1. The Madras City Municipal Act, 1919.

Section 142.—The Council may, in pursuance of any, resolution passed at a special meeting borrow by way of debenture or otherwise on the security of all or any of the taxes, duties, fees and dues authorised by or under this Act for the construction of Works, acquisition of lands and buildings, slum clearance and construction of tenements, or to pay off any debt due to the Government or to repay a loan previously raised under its Act; Provided that-(2) No loan shall be raised without the previous sanction of the State Government or without previous publication of the application under the Local Authorities Loans Act 1914 and the rules issued thereunder, (3) the amount of loan, the rate of interest and the terms including the date of floatation, the time and method of repayment and the like shall be subject to the approval of the State Government. If any portion of the money borrowed is to be applied for any purpose other than for which it has been borrowed, previous sanction of the State Government is required.

Section 143—The time for repayment of any money shall in no case exceed

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sixty years, and the time for the repayment of any money borrowed for the purpose of discharging any previous loan shall not except with the express sanction of the State Government extend beyond the unexpired portion of the period for which such previous loan was sanctioned.

Section 144—Borrowing powers shall be limited so that the sums payable annually for interest and for the maintenance of the sinking funds as hereinafter provided, and for interest and repayment of any sums borrowed otherwise shall not except with the express sanction of the State Government exceed twelve and a half per cent of the annual value of buildings and lands as determined under Chapter V.

Section 145.—All debentures issued under this chapter shall be in such form as the Council, with the previous sanction of the State Government, may determine and shall be transferable in such manner as shall be therein expressed.

Section 148.—Maintenance and investment of sinking funds.

Section 149.—Application of sinking fund towards the discharge of the loan or part thereof for which such fund was created and until such loan is discharged shall not apply the same for any other purpose.

Borrowing Powers

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Section 151.—Power of Corporation to consolidate loans.

Section 152.—Priority of payments for interest and repayment of loans over other payments.

Section 153.—Attachment of municipal fund for recovery of money borrowed from Government.

II. City of Bombay Municipal Corporation Act, 1888. Section 106.—Power to borrow from central or provincial government or other persons, for the purpose of —

- (a) defraying any costs, charges or expenses incurred in the execution of this Act.
- (b) discharging any loan contracted under this Act.
- (c) making good any deficit in budget estimate 'B' framed under Section 126.
- (d) generally carrying out the purpose of this Act including the advance of loans under section 354.

Section 107.—If any new loan shall be contracted, the same shall be subject, as regards payment and security and in every other respect, to the same provisions as are herein before contained in respect of the consolidated loan save only that the rate of interest, the period of repayment and the number and amount of instalments shall, in the case of any such new loan, be fixed by the Central Government

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or as the case may be, the provincial government.

Section 108.—Mortgage of taxes or immovable property for borrowing and reborrowing purposes.

Section 109.—Provisions as to exercise of borrowing powers—

- (1) Money shall not be borrowed for the execution of any work other than a permanent work—spread over a term of years;
- (2) The sum borrowed for any purpose other than discharging obligations arising out of transfer of power of trustees to the Corporation shall not exceed in the whole double the rateable value of the premises in the city assessable, as hereinafter provided, to property taxes; and
- (3) the sum borrowed for the purpose of discharging any of the obligations arising out of transfer of power of the Board of Trustees to the Corporation, including the balances of all outstanding loans and debts borrowed by the Board of Trustees and by the Corporation for discharging the aforesaid obligations, shall not exceed in the whole double the rateable value of the premises in the city assessable, as hereinafter provided, to property taxes; and the sum borrowed for making good any deficit in budget estimate 'B' framed under Section 126 shall not

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- in any year exceed twenty lakhs of rupees.
- (4) the money may be borrowed for such time, not exceeding sixty years, as the Corporation with the sanction of the provincial government, determine in each case.
- (5) the Corporation shall either pay off the money so borrowed, within the period sanctioned, by equal, annual instalments of principal, or of principal and interest, or in such other manner as may be approved by the provincial government.
- (6) the Corporation may at any time apply the whole or any part of a sinking fund set apart under this section in or towards the discharge of the moneys for the repayment of which the fund has been established. Provided that they pay into the fund each time that interest would have been received by the Corporation in respect of sinking fund or the part of the sinking fund so applied, and accumulate, until the whole of the money borrowed are discharged, a sum equivalent to the interest which would have been so received:
- (7) the investment every year of any sum set apart as portion of the principal of a sinking fund shall be made within fifteen days after the day on

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which the second half-yearly payment of interest is due by the Corporation in respect of loan for repayment of which such sinking fund is established; and the re-investment of any sum received by the Corporation on account of interest on moneys, appertaining to a sinking fund already invested, and the investment of any sum payable into the fund under clause (3) as the equivalent of interest which the corporation would have received, if the sinking fund or a part thereof had not been applied in any manner authorized by the said clause, shall be made within one month from the day on which such interest is received or from the day on which such interest would have been received, as the case may be; provided that during the year in which the loan for repayment of which a sinking fund has been established is due for repayment, the same to be set apart as portion of the principal of such sinking fund and the sum received on interest on moneys account of forming part of such sinking fund may be retained by the Corporation in such form as they think fit.

(8) Where money is borrowed for the purpose of discharging a previous loan, the time for repayment of the money so borrowed shall not, unless

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with the sanction of the provincial government extend beyond the unexpired portion of the period for which the original loan was sanctioned and shall in no case be extended beyond the period of sixty years from the date of the original loan.

Section 109-A.—Investment of sinking fund and surplus moneys in debentures issued by the Corporation.

Section 109-B.—Corporation may with the previous sanction of the provincial government take advances from banks and grant mortgages.

Section 109-C.—Corporation to have power to borrow from banks against Government promissory notes or securities.

Section 110-D.—The holder of any debenture issued by the Board of Trustees may obtain in exchange therefore, upon such terms as the Corporation shall from time to time determine a debenture in any other form which the Corporation may, with the previous consent of the provincial government prescribe.

Section 110-DD.—Issue of stock-certificates by the Standing Committee, which shall be in such form as the Corporation with the previous consent of the provincial Government shall from time to time determine.

III. The Bombay
Provincial
Municipal Corporation Act,
1949.

Section 109.—Powers of Corporation (with the previous sanction of the State Government) to borrow, reborrow and take up at interest, by the issue of debentures or otherwise on the security of any immovable property, or of all the taxes or of any tax which it is authorised to levy for the purpose of the Act or the Transport undertaking, or of all or any of these securities—for the purpose of—

- (a) defraying any costs, charges or expenses, incurred in the execution of this Act;
- (b) for discharging any loan contracted under this Act;
- (c) generally for carrying out the purposes of this Act, including the advance of loans authorised thereunder:

Provided that—no loan shall be raised for the execution of any work other than a permanent work; no loans shall be raised unless the provincial Government has approved the terms and method by which the loan is to be raised and repaid; the period within which loan is to be repaid shall not exceed sixty years, and in case of a loan raised for repayment of a previous loan, in no case extend beyond the period of sixty years from the date on which the original loan was raised.

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Section 110.—Power of Corporation to borrow from banks against Public Securities.

Section 111.—Every loan shall be repaid within the approved time by payment from a sinking fund/by equal payments of principal and interest/by equal payments of principal/by annual drawings if such method was in operation.

Section 114.—Investment of sinking fund and surplus money in debentures issued by Corporation.

Section 117.—Attachment of Municipal fund or transport fund in default of repayment of loan.

Section 118.—Debentures to be used in such form as the Corporation may with the previous sanction of the State Government determine.

Section 119.—Coupons attached to debentures to bear signature of chairman of Standing Committee and Commissioner.

Section 126—(1) Annual statement to be prepared by Commissioner.

(2) Every such statement shall be laid before a meeting of the Corporation and shall be published in the official gazette and a copy shall be sent to the provincial Government and to the Accountant General, Bombay.

Borrowing Powers

IV. The Delhi Municipal Corporation Act, 1957.

Section 185—(a) The Corporation may, in pursuance of any resolution passed by it, borrow by way of debenture or otherwise on security of all or any of the taxes, any sums of money which may be required—

- (a) for acquiring land;
- (b) for erecting any building;
- (c) for the execution of any permanent work, if the cost of carrying out ought to be spread over a term of years;
- (d) to pay off any debt due to Government;
- (e) to repay a loan raised previously;
- (f) for any other purpose for which the corporation is authorised to borrow:

provided that—(b) No loan shall be raised without the previous sanction of the Central government or without previous publication of the application for sanction; the amount of loan, the rate of interest and the terms, the time and method of repayment shall be subject to the approval of the central government.

Section 186—The time for repayment of money borrowed under Section 185 shall in no case exceed sixty years.

Section 190-(a) Maintenance of sinking fund for repayment of money borrowed.

Borrowing Powers

IV-

(b) All money to be invested in public securities by the Commissioner and reported to the Corporation within fifteen days.

Section 193.—(a) Power of corporation to consolidate loans.

(b) Terms and rates to be fixed with the prior approval of the central government.

V. The Calcutta Municipal Act, 1951.

Section 131.—The Corporation may in persuance of a resolution passed at a meeting, raise a loan by the issue of debentures or otherwise on the security of the consolidated rate, or of all or any of the taxes, fees and dues authorised by this Act, of any sums of money which may be required: (a) for the construction of works under this Act, or; (b) for the acquisition of land, or: (c) to pay off any debt due to government or (d) to repay a loan raised under this Act. or (e) for the acquisition of a public utility concern, under the provision of this Act: provided, no loan shall be raised without the previous sanction of the State Government. The rate and terms to be fixed subject to the approval of the State Government but in no case the period within which a loan is to be repaid shall exceed sixty years. No portion of the loan shall be used for any

Borrowing Powers

V-

purpose other than for which it was borrowed and also for the payment of salaries and allowances to the municipal officer or servants other than those who are exclusively employed upon the works for the construction of which the money was borrowed. Section 132.—The Corporation shall, at a meeting to be held on or before the 22nd March each year, after considering the recommendations of the Standing Finance Committee in this behalf, determine, subject to the provisions of this Act, what sums of money shall be borrowed under Section 131 in the next ensuing year.

Section 133.—Power of the Corporation to open credit account with a bank.

Section 134.—The borrowing powers of the corporation shall be limited so that sums payable under the Act during any year for interest and for the maintenance of sinking funds shall not exceed ten per cent on the annual rateable value of land and buildings as determined under Chapter XI.

Section 135.—Previous sanction of the State Government is required for issuing debentures.

Section 136.—Signature of the Commissiner on all coupons attached to debentures.

Borrowing Powers

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Section 139—Repayment of loans within the approved time either from the sinking fund; or partly from the sinking fund and partly from money borrowed for the purpose under Section 131.

Section 140.—Establishment and maintenance of sinking fund for loans.

Section 141.—With the permission of the State Government, the Corporation may discontinue payment into sinking fund.

Section 143.—All securities and cash held in any sinking fund (loans) shall vest in the Corporation for the purpose of the repayment of the loan in respect of which such sinking fund was established.

Section 144.—Power of Corporation to consolidate loans.

Section 145.—Time for repayment of money borrowed to extinguish previous loan shall not, except with the express sanction of the State Government, extend beyond the unexpired portion of the period for which such previous loan was sanctioned.

Section 146.—Investment of money paid into sinking fund in Government securities, securities guaranteed by the controller any State Government, Calcutta Municipal debentures, debentures issued by the Trustees for

Borrowing Powers

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the Improvement of Calcutta, or debentures issued by the Commissioners for the Port of Calcutta.

Section 147.—Power of Corporation to reserve a portion of loan-debenture for investment of sinking fund.

Section 149.—(i) Annual statement to be prepared by the Commissioner; (ii) Every such statement shall be laid before a meeting of the Corporation and published in the official gazette.

Section 150.—Priority of payment for interest and repayment of loans over other payments.

Section 152.—Attachment of Municipal Fund for recovery of money borrowed from the State Government.

Section 153.—Attachment of Municipal Fund for securing payment into Sinking Fund.

VI. The Uttar Pradesh Nagar Mahapalika Adhiniyam, 1959. Section 154.—(a) Power to borrow with the previous sanction of the State Government by the issue of debentures or otherwise on the security of any immovable property vested in the Mahapalika or proposed to be acquired by it, or if all or any taxes, duties, tolls cesses, fees and dues which it is authorised to levy or of all or any of the securities.

Borrowing Powers

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- (b) No loan for the execution of any work other than a permanent one spread over a term of years. The period within which the loan is to be repaid should in no case exceed thirty years.
- (c) No portion of the sum borrowed to be utilised without the sanction of the State Government on items other than for which they are borrowed and no portion of the money shall be spent on payment of salaries and allowances of any Mahapalika employee other than those who are exclusively employed upon the work for construction of which money was borrowed or for meeting expenditure of recurring nature or for those employed for the preparation of plans and estimates or supervision or maintenance of accounts.

Section 155.—Power to borrow against public securities—in case of indebted Mahapalikas, sanction of the State Government is required.

Section 156.—Loans to be repaid within the time approved.

VII.—The Madhya Pradesh Municipal Corporation Act, 1956. Section 102.—Power of Corporation to borrow money in persuance of a resolution passed at a special meeting convened for the purpose, by the issue of debentures or otherwise on the security of the immovable

Borrowing Powers

VII-

property or of all or any taxes, duties, tolls, cesses, fees and dues authorised by the Act or of both the immovable property and all or any taxes, duties, tolls, cesses, fees and dues for the construction of works, acquisition of land, for the repayment of a loan, or generally for carrying out the purposes of this Act, including the advance of loans authorised thereunder. Provided that no loans shall be raised without the previous sanction of the Government. Even the terms upon the period within and the method by which the loan is to be raised and repaid, shall be subjected to the approval of the Government and the period within which the loan is to be repaid shall in no case exceed fifty years. The amount of the loan, period terms, method of repayment shall be notified in the Gazette by the Government.

Section 103.—Power of Corporation to open credit or cash account with a bank.

Section 104.—Borrowing powers shall be limited so that the sums payable under the Act shall not at any time exceed together with the balances of all the outstandidg loans and debts due by the Corporation in the whole double the annual value of the lands

Borrowing Powers

VII—

and buildings in the City as defined in Section, 138.

Section 106.—All coupons attached to the debentures issued under this Act shall bear the signatures of the Chairman of the Standing Committee and the Commissioner on behalf of the Corporation.

Section 113.—Every loan to be repaid within the time approved either from sinking fund or by equal payments of principal and interest or by equal payments of principal or partly from the sinking fund and partly from money borrowed.

Section 115.—Power of Corporation to consolidate loans.

Section 117.—Power of Corporation to investment in its own debentures.

Section 121-122

- (a) Attachment of Municipal Fund in default of payment of loan.
- (b) Attachment of Municipal Fund for securing payments.

Section 123.—Annual statement to be prepared by Commissioner and the same to be paid before the meeting of the Corporation and a copy sent to the Government.

VIII.—Kerala Municipal Corporation Act, 1961.

Section 143.—Power of Corporation to borrow money by way of debentures or otherwise on the security of all or any of the taxes, duties, fees and dues for construction of works

Borrowing Powers

VIII-

or acquisition of lands and buildings, slum clearance and construction of tenements to pay off any debt due to the Government to repay loan previously raised, town improvement schemes, any public utility schemes maintained or proposed to be maintained by the Council provided that no loan shall be raised without the previous sanction of the Government. Even the amount, rate of interest and the terms including the date of floatation, the time and method of repayment and the like shall be subject to the approval of the Government.

Section 144.—Time for repayment shall in no case exceed sixty years, and the time for repayment of any money borrowed for the purpose of discharging any previous loan shall not, except with the express sanction of the Government, extend beyond the unexpired portion of the period for which such previous loan was sanctioned.

Section 145.—Borrowing power limited—sums borrowed, except with the express sanction of the Government, exceed twelve and a half per cent of the annual value of Buildings and Lands as determined under Chapter V.

Section 149.—The Corporation shall maintain sinking funds for the

Borrowing Powers

VIII-

repayment of money borrowed on debentures issued and shall pay by quarterly instalments into such sinking funds such sums as will be sufficient for the repayment within the period fixed for the loan of all moneys borrowed on debentures issued.

Section 152.—Power of Corporation to consolidate loans.

Section 154.—Attachment of Municipal fund for recovery of money borrowed from government.

IX. The Hyderabad Municipal Corporation Act, 1955. Section 149.—Power to borrow from Central or State Government or other person with the sanction of the Government for the purpose of—

- (a) defraying any costs charges or expenses incurred in the execution of this Act.
- (b) discharging any loan contracted under this Act,
- (c) making good any deficit in budget estimate,
- (d) generally, carrying out the purposes of this Act.

Section 150.—If any new loan shall be contracted by the Corporation under this Act with the Central or State Government, the central government/state government to fix the security rate of interest and the manner in which repayment has to be made.

Borrowing Powers

IX-

Section 151—Power to borrow or reborrow by mortgaging immovable property or taxes.

Section 152.—Power to borrow only for the execution of permanent work and for such time not exceeding sixty vears, with the sanction of the Government. Money to be repaid within the period sanctioned equal instalments or such other manner as approved by the Government. Where money is borrowed for the purpose of discharging a previous loan, the time for repayment of the same shall not, unless sanctioned by the government, extend beyond the unexpired portion of the period for which the original loan was sanctioned and shall in no case be extended beyond the period of sixty years from the date of the original loan.

Section 153.—Investment of sinking fund and surplus in debentures issued by the Corporation.

Section 155.—Corporation may, with the previous sanction of the Government, take advances from banks and grant mortgages.

Section 156.—Corporation to have power to borrow from banks against Government promissory notes or securities.

Borrowing Powers

IX-

Section 167.—Annual statement to be prepared by Commissioner. Every such statement to be laid before a meeting of the corporation and to be published in official gazette.

Section 168.—Attachment of municipal fund for recovery of money borrowed from governments.

Section 169.—Municipal fund to be utilised for recovery of money borrowed from Government.

X. The City of Bangalore Municipal Corporation Act. 1949.

Section 151.

(a) The corporation may, in pursuance of any resolution passed at a special meeting, borrow by way of debenture or otherwise on the security of all or any of the taxes, duties, fees and dues authorised by or under this Act, any sums of money which may be required for construction work, acquisition of lands and buildings, slum clearance and construction of tenements to pay off any debt due to the Government, to repay a loan previously raised;

(b) Provided that, no loan shall be raised without the previous sanction of Government, and the

- (c) Amount of loan, rate of interest, terms, time and method of repayment shall be subject to the approval of the Government.
- (d) No portion shall be applied, without the previous of sanction of the

Borrowing Powers

X-

Government, to any purpose other than that for which it was borrowed.

Section 152.—Time for repayment of money borrowed under Section 151 shall in no case exceed sixty years, and the time for repayment of any money borrowed for the purpose of dicharging any previous loan shall, not, except with the express sanction of the Government, extend beyond the unexpired portion of the period for which such previous loan was sanctioned.

Section 153.—The borrowing powers of the Corporation shall be limited so that the sums payable annually for interest and for the maintenance of the sinking funds, and for interest and repayment of any sums borrowed otherwise shall not except with the express sanction of the government, exceed ten per cent. of the annual value of buildings and lands as determined under Chapter V.

Section 154.—Debentures to be in such form as the Corporation with the previous sanction of the Government may determine and shall be transferable in such manner as shall be therein expressed and the right to sue in respect of moneys secured by any of such debentures shall vest in the holders.

Borrowing Powers

X-

Section 158.—Application of Sinking Fund for discharge of loan.

Section 160.—Power of Corporation to consolidate loans. Terms and the rates to be fixed with prior approval of the Government and the period for the extension shall not without sanction of the Government extend beyond the farthest date within which any of the loans to be consolidated would be otherwise payable.

Section 161.—Priority of payments for interest and repayment of loans over other payment.

Section 162.—Attachment of Municipal Fund for recovery of money borrowed from Government.

XI. The Patna
Municipal Corporation Act,
1951.

Section 98 (1)

- 1. Power of Corporation in presuance of a resolution passed at a special meeting convened for the purpose, to borrow money to the issue of debentures or otherwise on the security of the immovable property vested in the Corporation or of all or any taxes, duties, tolls, cesses, fees and dues—
 - (i) for the construction of works under this Act; or
 - (ii) for the acquisition of land; and
 - (iii) for the repayment of a loan raised under this Act: provided that—

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Borrowing Powers

XI-

- 2. No loan shall be raised for the construction of any work other than a permanent work, without the previous sanction of the State Government and the period within which it has to be returned shall in no case exceed fifty years.
- 3. No portion shall be applied to a purpose other than for which it was borrowed. Of course, with the previous sanction of the State Government part of the salaries or allowances of any municipal officer/servant employed upon the construction of such work may be paid out of the borrowed sum.
- 4. The amount of the loan, the period within which it shall be repaid, terms and the methods by which the loan is to be raised and repaid shall be notified by the State Government.

Section 99-102

- 1. Power of Corporation to open credit or cash account with a bank after getting the sanction of the State Government.
- 2. The borrowing powers of the Corporation shall be limited so that the Sums payable shall not at any time exceed together with the balances of all the outstanding loans and debts due by the Corporation, double the annual value of the holdings.

Borrowing Powers

XI-

3. Central government or State Government's sanction is required for issuing debentures and all coupons attached to debentures issued under this Act shall bear the signature of the Mayor and the Chief Executive Officer.

Section 104-105

- 1. Repayment must be within the time approved by such of the following methods as may be approved, namely, by payment from, a sinking fund, or by equal payments of principal, and interest, or by equal payments of principal, or partly from the sinking fund established under Section 105 in respect of the loan and partly from money borrowed for the purpose under clause (iii) of sub-section (1) of Section 98.
- 2. Establishment and maintenance of sinking funds for such loans.

Section 106.—Power of Corporation to consolidate loans.

Section 107.—Power of Corporation to invest in government securities and Patna Municipal debentures.

Section 108.—Power of Corporation to invest in its own debentures.

Section 112.—Atttachment of Municipal fund in default of repayment of loan.

Section 113.—Attachment of Municipal fund for securing payment.

ANNEXURE—XIII

Municipal Fund

Name of the Act

Municipal Fund

I. The Madras City Municipal Act 1919. Section 139.—All moneys received by the Corporation shall constitute a Municipal fund and shall be applied and disposed of in accordance with the provisions of this Act.

Section 141.—With regard to the deposit, investment and expenditure of the Municipal fund and the audit of the Municipal accounts the rules in Schedule V shall be observed.

Section 141-A—(1) If the expenditure incurred by the State Government or by any local authority in Presidency of Madras for any purpose authorised by or under Schedule V is such as to benefit the inhabitants of the city, the Council may make a contribution towards such expen-(2) The State Government may direct the Council to show cause, within a period fixed by the State Government in this behalf and not being less than one month after receipt of the order containing the direction why any contribution described in sub-section (1) should not be made. (3) If the Council fails to show cause within the said period to the satisfaction of the State Government, the State Government may direct it to make such

Municipal Fund

I-

II. City of Bombay Municipal Corporation Act, 1888. contribution as they shall have and it shall be paid accordingly.

Section 111.—All moneys received by the Corporation under the provisions of this Act or of any other enactment at the time in force, or under any contract shall constitute the Municipal Fund, and which shall be held by the Corporation in Trust for the purposes of this Act.

Section 112.—Commissioner to receive the payments on account of the municipal fund and to lodge them in a bank.

Section 113.—(1) No payment more than hundred rupees shall be made by the Bank out of the Muncipal fund except on a cheque signed by three persons in the manner specified below, namely:

- (a) by either the Commissioner or Deputy Commissioner or by the Chairman of the Standing Committee,
- (b) by one member of the Standing Committee who shall attend at the Chief Municipal Officer for the purpose twice a week,
- (c) by either the Chief Accountant or Deputy Accountant.
- (2) Payment of any sum due by Corporation, not exceeding one hundred rupees may be made by the Commissioner in cash, cheques for sums as in excess of the one thousand

Municipal Fund

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rupess each, signed as aforesaid, being drawn from time to time to cover such payments.

Section 114.—Deposit of portion of Municipal fund may be made with bank or agency out of Bombay when convenient.

Section 115.—Only sums covered by a budget grant to be expended from the Municipal Fund.

Section 118-A—Expenditure by the Corporation out of the Municipal Fund shall save as otherwise provided by this Act, be made wihin the city only, but may, by a resolution of the Corporation supported by at least fifty-four councillors, be made outside the city for any of the purposes of the Act.

Section 119.—Temporary payments from the municipal fund for works urgently required for public service.

Section 121.—Special funds may be created with the approval of Corporation.

Section 122.—Surplus moneys at the credit of the municipal fund which cannot immediately or at an early date be applied to the purposes of this Act or of any loan raised may be, from time to time, deposited at interest in the Bank of

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Bombay or be invested in public securities.

III. The Bombay Provincial Municipal Corporations Act, 1949. Section 82,83.—Constitution of Municipal fund. Money to be paid into the Imperial Bank of India or any other scheduled bank or an approved Co-operative Bank. The amount of money into a co-operative bank shall not exceed such amount as may be specified by the State Government.

Section 84.—Payments by cheques if the amount exceeds one hundred rupees or such higher amount as the Standing Committee fixes.

Section 85.—Deposit of portion of Municipal Fund may be made with bank or agency out of city when convenient.

Section 86.—No payment from municipal fund unless expenditure covered by a current budget grant and sufficient balance of the same still available. Exceptions are the following—expenditure sanctioned by the Standing Council, temporary payments under Section 90 for urgent works required in public service; refund of taxes, etc.

Section 89.—Expenditure, save as otherwise provided by the Act, be made within the city only, but may by a resolution supported by not less

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than half the total number of councillors, be made outside the city.

Section 90.—Temporary payment from municipal fund for works urgently required for public service.

Section 91.—The Corporation may constitute such special funds as are prescribed by rules and such other funds as may be necessary for the purposes of this Act.

Section 92.—Investment of surplus money—in public securities, etc., by the Commissioner with the sanction of the Standing Committee.

IV. The Delhi Municipal Corporation Act, 1957

Section 99.—The Municipal Fund shall be held by the Corporation in trust for the purposes of this Act subject to the provisions herein contained and shall be maintained in the following four accounts, namely—

- (a) The Electric Supply Account;
- (b) The Transport Account;
- (c) The Water Supply and Sewerage Disposal Account; and
- (d) The General Account.

Section.—100-102.—(a) Municipal fund to be kept in the State Bank of India. (b) Any payment more than hundred rupees to be made by cheque and signed by both—(1) the Chief Accountant/Officer Subordinate to him and authorised by Standing Council, and (2) Commissioner/Dy.

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Commissioner/Sub-ordinate to Commissioner and authorized by Standing Committee in case of general account or General Manager (Electricity) or an officer subordinate to him authorised by Delhi Electric Supply Committee in case of Electric Supply Account, or General Manager, Transport or Subordinate authorised by Delhi Transport Committee in case of Transport account, or the Commissioner or Chief Engineer (Water Supply) or Subordinate authorised by Delhi Water Supply and Sewage Disposal Committee in the case of water supply and sewage disposal account, (c) payments not to be made unless covered by budget grant.

Exceptions are the following:

Refund of taxes, repayment of Moneys belonging to contractors, sums payable under orders of the Central Government, decree compromise or sums payable as compensation, etc.

Section 106.—Temporary payments from the Municipal fund for works urgently required for the Public Service.

Section 107.—Transfer of Surplus money (not permanently) from one account to another possible, and if not transferred shall be deposited in

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the State Bank or any scheduled bank or be invested in public Securities.

Section 108.—Constitution of special funds for necessary purposes by the Corporation.

Section 195.—Attachment of Municipal fund for recovery of money borrowed from Government.

V. The Calcutta Municipal Act, 1951.

Section 115.—There shall be one Municipal Fund held by the Corporation in trust for the purposes of this Act to which all moneys realised or realisable under this Act and all moneys otherwise received by the Corporation shall be credited.

Section 116.—All money payable to the credit of Municipal Fund shall be paid into the Imperial Bank of India.

Section 118.—Payment of any sum due by the Corporation exceeding one hundred rupees shall be made by means of a cheque. Only exception is in the case of salaries where salaries upto three hundred rupees may be paid in cash.

Section 119.—Payments not to be made out of Municipal Fund unless covered by a budget grant and sufficient balance of such budget grant is still available notwithstanding any reduction or transfer.

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Exceptions are the following:

Refund of taxes, repayment of moneys belonging to contractors, sums payable under the decree or order; compromise, sums payable as compensation, etc.

Section 121.—When money not covered by a budget grant is expended, commissioner shall communicate the circumstances to the Standing Finance Committee which shall recommend its suggestions to the Corporation and the latter shall take such action as shall in the circumstances appear possible and expedient for covering the amount of the additional expenditure.

Section 122.—Temporary payments from the Municipal fund for works urgently required for the public service.

Section 123.—Special payments to the Commissioner of the Garden Reach Municipality.

Section 124.—Expenditure of not less than five lakhs rupees per annum on primary education of children not exceeding twevle years of age.

Section 125.—Investment of surplus money either at interest or in current account in the Imperial Bank of India or any other bank or banks

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in Calcutta which may be approved by the State Government or invested in any of the securities or debentures.

VI. The Uttar Pradesh Nagar Mahapalika Adhiniyam, 1959. Section 139.- Establishment of Mahapalika fund. Money received by Mukhya Nagar Adhikari and paid into the State Bank or such other scheduled bank or banks as the Mahapalika may with the previous sanction of the State Bank appoint. For current payments cash can be retained on directions by the Executive Committee. Special funds too can be constituted. The palika shall constitute a development fund and may also constitute special funds necessary for the purposes of this Act. The Constitution and disposal of such funds shall be effected in the manner prescribed.

Section 141.—Temporary payments from Mahapalika fund for works urgently required for public service on written requisition of the State Government or the prescribed Authority. Cost to be paid by the State Government and credited to the Mahapalika fund.

Section 150.—No expenditure to be incurred unless the item is covered by a current budget grant and if sufficient balance of such budget grant is still available.

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Section 161.—Attachment of Mahapalika fund by State Government in default of repayment of loan.

VII. The Madhya Pradesh Municipal Corporation Act, 1956. Section 86.—Municipal fund to be sole and to be held in trust for the purposes of this Act.

Section 89.— Corporation may constitute special funds. The constitution and disposal of such funds shall be effected in the manner prescribed by rules.

Section 90.—Commissioner to receive money for the municipal fund and deposit the same with the Municipal treasury. The Municipal commissioner shall deposit with the Government treasury or any scheduled or co-operative Bank in the State, any surplus funds with the Municipal Treasury which may not be required for the current charges.

Section 91.—Payments exceeding one hundred rupees must be made by cheque, except in the case of salaries, allowances, pensions, muster payments, advances and interest money which may be made in cash payment.

Section 92.—Commissioner with the previous approval of the Standing Committee may remit any portion of the Municipal fund to abide or other

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agency approved by the Government and carrying on business at any place beyond the city at which it may be desriable for the Corporation to have funds in deposit.

Section 93.—Surplus Money at the credit of the Municipal fund may be deposited in any bank or co-operative society approved by the Government or may be invested in public securities.

VIII. Kerala Municipal Corporation Act, 1961. Section 139.—All moneys received by the Corporation shall constitute Municipal Fund and shall be applied and disposed of in accordance with the provisions of this Act or other laws.

Section 141.—With regard to the deposit, investment and expenditure of the Municipal fund and the audit of the Municipal account of the rules in Schedule II shall be observed.

IX. The Hyderabad Municipal Corporation Act, 1955. Section 170.—Commissioner to receive payments on account of the Municipal fund and lodge them in the State Bank.

Section 171.—Payment by cheque if the amount exceeds Rs. 100 and cheque to be signed by (a) Commissioner/Dy. Commissioner/Assistant Commissioner, (b) examiner of Accounts/Officer immediately subordinate to him,

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Section 172.—(i) Only sums covered by a budget grant to be expended from municipal fund, (ii) the following items are excepted from the prohibition namely expenditure sanctioned by the Standing Committee, temporary payments under Sec. 176 for works urgently required in the public service; refund of tax repayments of moneys belonging to contractors, sums payable by way of compensation, etc.

Section 176.—Cost to be paid by the State Government and credited to the Municipal Fund. Temporary payments from the municipal fund for works urgently required for public service on the written requisition of a Secretary to the Government.

Section 177. —Corporation may constitute special funds necessary for the purpose of this Act. The constitution and disposal of such funds shall be effected in the manner prescribed.

X. The City of Bangalore Municipal Corporation Act, 1949. Section 147.—All moneys received by the Corporation shall constitute a Municipal fund and shall be applied and disposed of in accordance with the provisions of this Act or other laws in force.

Section 149.—With regard to the deposit, investment and expenditure of

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the Municipal fund and the audit of the municipal accounts the rules in Schedule IV shall be observed.

Section 150.—(1) Contributions to expenditure by other local authorities for expenditure incurred for any purpose authorised by or under Schedule IV and is to benefit the inhabitants of the city. (2) Government may direct to show cause within one month or whatever period after one month which is fixed by the Government, why any contribution described in sub-section (1) should not be made. (3) If Corporation fails to show cause then the Government may direct to make such contribution as they shall name and it shall be paid accordingly.

XI. The Patna Municipal Corporation Act, 1951.

Section 86.—There shall be constituted for the Corporation a fund to be called Municipal Fund held by the Corporation in trust for the purposes of this Act, subject to the provisions therein contained.

Section 87.—(a) All moneys payable to the credit of municipal Fund shall be paid to the Government Treasury.
(b) With the sanction of the State Government any money accruing from any of the several funds of the Corporation which are held in deposit by any bank or banks

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before the commencement of the Act may be left in such deposits by the Corporation for such period as it thinks fit. (c) Corporation may invest money not required for immediate use either in Government securities or in any other form of securities or in any other form security with State Government's approval. (d) For payment exceeding Rs. 100 it must be in the form of cheque signed as prescribed therein. For small payments which can be made in cash, cheques not in excees of one thousand rupees each may be drawn from time to time.

Section 92.—Only sums covered by a budget grant to be expended from the municipal fund.

Section 112-113.—Attachment of municipal fund in default of repayment of loan, (2) attachment of municipal fund for securing payment.

ANNEXURE XIV

Audit of Accounts

Name of the Act

Audit of Accounts

- I. The Madras City Municipal Act, 1919.
- Section 140.—The State Government shall appoint auditors of the accounts of receipt and expenditure of the Municipal fund.
- II. City of Bombay Municipal Corporation Act, 1888.

Section 135.—Weekly scrutiny of accounts by Municipal Chief auditor and scrutiny of accounts by the Standing Committee. They shall have access to all the accounts and all records and correspondence relating thereto, and the commissioner shall forthwith furnish to the Standing Committee or the Municipal Chief auditor any explanation concerning receipts and disbursements which they may call for.

Section 138.—A special audit may be directed by Provincial Government. The cost of any such audit shall be chargeable to the Municipal fund.

III. The Bombay Provincial Municipal Corporations Act, 1949.

Section 105.—Weekly scrutiny of accounts by Municipal Chief Auditor and Scrutiny of accounts by the Standing Committee.

Section 106.—The Municipal Chief Auditor shall report to the Standing Committee any material impropriety or irregularity and furnish such information as the said committee III-

shall from time to time require concerning the progress of the audit.

Section 107.—Application of Section 105 and 106 to accounts of Transport fund.

Section 108.—A special audit may be directed by the State Government.

IV. The Delhi Municipal Corporation Act. 1957.

Section 204, 206.—(a) Manner and form to be prescribed by regulations. (b) scrutiny of accounts to be made by Municipal Chief Auditor and reporting by the Standing Committee. Signature of not less than two members of the Standing Committee along with the Municipal Chief Auditor necessary.

- (c) Independent examination and audit possible by the Standing Committee if it thinks necessary.
- (d) Standing Committee to lay every report and statement of the views of the Municipal Chief Auditor before the Corporation and Corporation may take such actions as may deem necessary.
- (e) Delivering of report by the Auditor to the Standing Committee and Commissioner to get it printed and distributed amongst all the councillors and aldermen and also a few copies to the central Government.

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Section 207.—Special audit at the direction of the Central Government by auditors specially appointed for the purpose.

V. The Calcutta Municipal Act, 1951.

Section 155.—The Municipal accounts shall be examined and audited from time to time by auditors appointed in that behalf by the State Government, which may prescribe by rules the percentage of the transactions in the Municipal accounts which shall be so audited.

Section 156.—Report and information to be furnished by the auditors.

Section 157.—Corporation to remedy defects and report to the Government if there is a difference of opinion between the Corporation and the auditors, or if the Corporation does not remedy the defects or irregularity within a period considered by the Auditors to be reasonable, the matter shall be referred to the State Government and it shall be competent to the State Government to pass such orders thereon as it thinks fit. The orders of the State Government shall be final and the Corporation shall take action in accordance therewith.

Section 158.—Publication of auditor's report with replies.

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Section 159.—Powers of auditors to disallow, surchage and charges.

Section 160.—Any person from whom any sum has been certified by the auditors, may within one month after he has received or been served with the certificate, appeal to the civil court or to the State Government.

Section 161.—Payments of certified sums to be made within three months.

Section 162.—Costs and expenses payable out of Municipal Fund.

Section 163.—If any sum is due from a Councillor, Aldermen or member of a Committee or from any officer or servant of the Corporation and is not paid by the person within the period of three months or such longer period as the State Government may allow, he shall be deemed to have vacated his seat or to have been dismissed from service of the Corporation, as the case may be, with effect from the date of an order to be made by the State Government and shall not be eligible for re-election or re-appointment until the sum due has been paid by him.

Section 164.—Power of State Government to make rules regarding accounts and audit of accounts.

Audit of Accounts

VI. The Uttar Pradesh Nagar Mahapalika Adhiniyam, 1959. Section 142.—Monthly examination and auditing of Mahapalika account by Mukhya Nagar Lekha Parikshak and sending report to the executive committee for publishing monthly abstracts of the receipts and expenditure after getting signatures of not less than two members of the committee and the Mukhya Nagar Lekha Parikshak. Audit can be conducted independently by excutive committee.

Section 143.—Special Audit by the State Government.

Section 144.—Auditors have access to all Mahapalika accounts and records, and all charges, fees and expenses necessary for the examination and audit of accounts shall be paid by the Mahapalika.

VII. The Madhya Pradesh Municipal Corporation Act, 1956. Section 125.—Accounts to be kept in a form approved by the Standing Committee.

Section 126.—Transmission of accounts to Government as soon as the accounts of the past year have been finally passed by the Corporation.

Section 127.—Annual administration report and statement of accounts by Corporation as soon as may be after the first day of April.

Section 128.—Monthly abstracts of

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accounts by the Commissioner and their submission to the Standing Committee before the end of the next month. Standing Committee to have access to all the municipal accounts and records and correspondence relating to receipts and disbursements.

Section 129-130.—An auditor specially appointed by Government to examine and audit accounts of Corporation and audit report to the Standing Committee regarding impropriety or irregularity.

Section 131.—Municipal authorities to remedy defects and report to Government.

VIII. Kerala Municipal Corporation Act, 1961. Section 140.—The Government shall appoint auditors of the accounts of receipt and expenditure of the Municipal fund. Such auditors shall be deemed to be public servants within the meaning of Section 21 of the Indian Penal Code.

IX. The Hyderabad Municipal Corporation Act, 1955. Section 193.—(a) Weekly scrutiny of accounts by Examiner of accounts, and reporting the same to the Standing Committee.

(b) Standing Committee may conduct independent examination and audit of the municipal accounts.

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Section 196.—Special audit by the Government auditor who may exercise any power which the Municipal examiner of Accounts may exercise.

X. The City of Bangalore Municipal Corporation Act, 1949. Section 148.—The Government shall appoint auditors of the accounts of receipt and expenditure of the Municipal fund.

XI. The Patna Municipal Corporation Act, 1957.

Section 116-119.—(1) Accounts to be kept in a form approved by the Standing Committee.

- (2) Submission of accounts to Government.
- (3) Annual administration report and statement of accounts by Corporation.
- (4) Monthly abstract of accounts.

Section 120.—(1) Municipal fund shall be deemed to be a local fund for audit purpose.

- (2) Municipal authorities to remedy defects and report to State Government.
- (3) State Government's order to be final if there is a difference of opinion between the municipal authority and the auditor.

ANNEXURE XV

State Control

I. The Madras City Municipal Corporation Act, 1919. Section 40.—State Government can call for records from the Council or Commissioner.

Section 41.—State Government can cause inspection to be made of any municipal department, service or work by deputing any officer.

Section 42 & 43.—State Government can direct the taking of action, in case of non-performance or performance of any duty in an imperfect, or unsuitable manner by any municipal authority, by an order, specifying the period to execute the work.

State Government can appoint a person to take action in default at expense of Corporation.

Section 44.—(1) Submission of copies of proceedings, resolutions and byelaws to State Government.

(2) State Government can cancel resolutions and bye-laws. Provided that before taking any action under this sub-section the State Government shall communicate to the Council the grounds and fix a reasonable period for the Council or the Committee concerned to show cause against the proposal and consider its explanations and objections, if any.

Section 44A.—State Government has power to dissolve or supersede the Corporation—

(1) If, in the opinion of the State Government the Corporation is not competent to perform or persistently makes default in performing the duties imposed on it, or exceeds or abuses its powers, the State Government may, by notification, direct that the Corporation be dissolved and reconstituted on such dates as may be fixed or they may, if they think necessary, supersede the Corporation for a specified period not exceeding three years and the notification shall be laid before both houses of State Legislature.

- (2) Before publishing a notification under sub-section (1) the State Government shall communicate to the Corporation the grounds on which they propose to do so, fix a period of not less than thirty days for the Corporation to show cause against the proposal and consider its explanation or objections, if any.
- (3) In case of supersession, all or any of the functions of the Corporation, of the Mayor and of the Committees except the Taxation Appeals Committee may, during the period of supersession, be exercised and performed, as far as may be, and to such extent as the State Government may determine, by such person as the State Government appoint in that behalf and any such person may, if the State Government so direct receive payment for his services from the municipal fund.
- (4) Nothing contained in sub-section (1) shall affect the office of the Commissioner.

II. The Bombay
Municipal Corporation Act,
1888.

Section 527.—State Government can call for extracts from proceedings of the Corporation or any Committee or from any record, etc.

Section 518.—(1) If upon complaint being made to it and after such inquiry as it thinks fit to make it shall at any time appear to the State Government that provisions of certain specific sections are not being duly carried out or enforced, the State Government may make an order prescribing a period within which such provision shall be carried out.

- (2) Except in case of emergency one month's show cause notice is to be given by the Government.
- (3) State Government may appoint some persons for performance of duties in default of any municipal authority at expense of Corporation. Section 519.—Power to State Government to enforce repair etc., of Vehar water works.

Section 520.— (1) Expenses of measures enforced under Section 518 and 519 are caused to be paid to the State Government by the Corporation in pursuance of the said order, in any requisition signed by a Secretary to the State Government.

(2) State Government may, by a written order authorise and direct some person to receive from the bank in which the municipal fund is lodged the sum mentioned in the said order, if within fourteen days from the delivery of any requisition, the same is not complied with

III. The Bombay Provincial Municipal Corporation Act, 1949.

Section 450.—State Government can call for extracts from proceedings or from any record under the control of the Corporation.

Section 448.—(1) State Government can require performance of duties in default of any municipal authority by making an order prescribing a period for the performance of that duty. Provided that, except in case of emergency no such order shall be made until after the expiry of one month's show cause notice issued to the Corporation in this regard.

(2) State Government can appoint a person to take action in default at the expense of Corporation.

Section 449.—(1) Expenses of measures enforced under Section 448 are caused to be paid to the State Government by the Corporation, in pursuance of the said order, in any requisition made by the State Government.

(2) If, within fourteen days from the delivery of any such requisition, the same is not complied with the State Government may by a written order authorise and direct some person to receive from the bank in which the Municipal Fund is lodged the sums mentioned in the order.

Section 451.—Power of State Government to suspend action under this Act— (1) State Government may by order in writing, suspend the execution of such resolution or order of the Corporation or of any other municipal authority which in their opinion is in contravention of or in excess of the powers conferred by this Act or is likely to lead to a breach of the peace or to cause injury or annoyance to the public.

- (2) A copy of such order shall forthwith be sent to the Corporation by the State Government.
- (3) The State Government may at any time, on representation by the Corporation or otherwise, revise, modify or revoke an order passed under sub-section (1).

Section 452.—(1) Power of State Government to supersede Corporation—in case of incompetency, persistent default or excess or abuse of powers, the State Government may, after having given the Corporation an opportunity to show cause why such order should not be made, by an order published, with the reasons thereof, in the official gazette, direct that the Corporation shall be superseded for a period to be specified in the order.

(2) All powers and duties of the Corporation, the Standing Committee and, if the State Government has directed that the members of the Transport Committee shall vacate office, the Transport Committee under this Act or under any other law for the time being in force shall, during the period of supersession, be exercised and performed by such person or persons as the State

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IV. The Delhi Municipal Corporation Act, 1957.

Government from time to time appoints in this behalf.

Section 485.—The Central Government may at any time require the Commissioner to produce any record and furnish any return, plan, report, etc.

Section 486.—Inspection—The Central Government can cause inspection or examination and report to be made of any municipal department service or work, by deputing any person in the service of Government.

Section 487.—Direction by Central Government.— (1) The Central Government may direct taking of action to its satisfaction, in case of non-performance, or performance of duty in an imperfect or unsuitable manner, or for not making adequate financial provision for the performance of any such duty by the Corporation or any municipal authority. specifying the period to execute such order. Provided that, unless the immediate execution of such order is necessary, it shall before making any direction under this section give an opportunity of showing cause to the municipal authority concerned.

(2) The decision of the Central Government shall be final on a question of policy.

Section 488.—The Central Government may provide for enforcement of direction under Section 487 at the expense of the Corporation.

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Section 489.—Power of Central Government to give directions in relation to primary schools (in respect of subjects, curricula, text books, standards and methods of teaching etc.

Section 490.—Supersession of the Corporation.—Power of Central Government to supersede Corporation in case of incompetency, persistent default or excess or abuse of powers after having given the Corporation a reasonable opportunity to show cause when such order should not be made, by an order published, with the reasons, thereof, in the official gazette, for such period as may be specified in the order.

- (2) During the period of supersession, all powers and duties of the Corporation shall be exercised and performed by such officer or authority as the Central Government may appoint in that behalf.
- (3) An order of supersession made under this Section with a statement of the reasons thereof shall be laid before each House of Parliament as soon as may be after it has been made.
- V. The Calcutta Municipal Act, 1951.

Section 42.— Annual administration report by the Corporation to be submitted to the State Government in such form as it may direct.

Section 43.—The State Government may at any time require, any municipal authority to produce any record,

to furnish any return or to furnish or obtain any report.

Section 44.—The State Government may depute any officer of Government to make inspection or examination of any municipal department or service or work and to report thereon.

Section 45.—The State Government may require Corporation to take action on any duty imposed on any municipal authority or restrain, by an order, the Corporation from performing the act (unlawful or irregular). Provided that, except in case of immediate execution of such order, an opportunity of showing cause shall be given to the Corporation.

Section 46.—(1) If within the period specified in any order issued under section 45, the Corporation fails to take action, the State Government may, by order—

- (a) appoint a person to take action so directed,
- (b) fix the remuneration to be paid to him, and
- (c) direct that such remuneration and the cost of taking such action shall be defrayed out of the Municipal Fund.
- (2) The State Government may direct, by notification in the official gazette, that any sum of money required in this behalf be borrowed by way of debentures on the security of the consolidated rate, taxes, fees and dues, authorised by this Act.

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Section 47.

The State Government may, after consideration of any representation which may be made by the Corporation, by written order, annul illegal proceedings of Corporation.

VI.—The U.P. Nagar Mahapalika Adhiniyam, 1959.

Section 531.

- (1) The State Government may at any time call upon the Mahapalika to furnish extracts from proceedings or from any record under the control of Mahapalika;
- (2) The State Government may at any time require the Mukhya Nagar Adhikari to furnish any information report on statistics concerning with the executive administration of this Act.

Section 532.

The State Government may depute any officer of Government to make inspection or examination of any Municipal Department, Service or work and to report thereon.

Section 533.

State Government can require performance of duties in default of any Municipal authority, by making an order prescribing a period for the performance of that duty. Provided that, unless the immediate execution of such order is necessary, it shall before making any direction under this section give the Mahapalika an opportunity of showing cause why such order should not be made.

Section 534.

- (1) If within the period fixed by an order issued under Section 533, any action directed under that Section has not been duly taken, the State Government can appoint a person to take action in default at expense of Mahapalika.
- (2) The State Government may, direct levy of taxes for meeting the cost of taking such action and in addition to or instead of directing the levy, direct by notification that any sum of money required for the purpose be borrowed by debentures on the security of all or any of the said taxes.

Section 535.—Emergency Powers—

In case of emergency, for the safety or protection of public, the State Government may provide for the execution through such agency in such manner as it may specify in its order of any work which the Mahapalika or the Mukhya Nagar Adhikari is empowered to execute, at the expense of Mahapalika.

Section 536.

Submission of copies of Resolution to State Government by Mukhya Nagar Adhikari.

Section 537.—Power of State Government to suspend Action under this Act.

- (1) State Government may, by order in writing, suspend the execution of such Resolution or order of the Corporation or of any other Municipal Authority which in their opinion, is in contravention of or in excess or in abuse of the powers conferred by this Act or any other law in force, or is likely to lead to a breach of the peace, or to cause injury or annoyance to the public or is prejudicial to public interest.
- (2) A copy of such order shall forthwith be sent to the Mahapalika by the State Government.
- (3) The State Government may at any time on representation by the Mahapalika or otherwise, revise, modify or revoke an order passed under Sub-section (1). (Similar to the provision under Section 451 of Bombay Act, 1949).

Section 538.—Power to dissolve Corporation—

- (1) State Government can dissolve Mahapalika in case of incompetency, persistent default or excess or abuse of power, after having given the Mahapalika an opportunity to show cause why such order should not be made, by an order published with the reasons thereof in the official gazette.
- (2) A copy of the order under subsection (1) shall be laid, as soon as

may be, before each House of the Uttar Pradesh Legislature.

(3) Necessary elections shall be held within three months but in any case within six months after the order of dissolution to reconstitute the Mahapalika, and till then the Mukhya Nagar Adhikari shall carry on the routine work of the Mahapalika.

Section 539.—Power of State Government to supersede Mahapalika—

- (1) If after dissolution of the Mahapalika the reconstituted Mahapalika also appears to the State Government at fault, as enumerated under section 538, the State Government may supersede the Mahapalika for a period of one year, following the same procedure.
- (2) All the powers and duties of the Mahapalika and the Committees shall, during the period of supersession, be exercised and performed by the Administrator of the city, appointed by the State Government.
- (3) The State Government may from time after inquiry made, by an order published in the official gazette, extend the period of supersession with all the consequences aforesaid. So, however, that the total extension does not in the aggregate exceed one year.
- (4) A copy of the order under subsection (1) shall be laid as soon as may be before each House of the Uttar Pradesh Legislature.

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Section 84.—Supension of Mahapa-lika Authority—

- (1) If at any time the State Government is satisfied that a situation has arisen in which any Mahapalika authority cannot function or refuses to function in accordance with the provisions of this Act. It may by notification in the official gazette declare that the function of such authority shall, in whole or to such extent as may be specified, be exercised by such officer or authority as may be named in the notification.
- (2) A declaration under this section shall be laid before each House of the Uttar Pradesh Legislature and it shall unless it is revoked earlier, cease to operate at the expiration of three months.

VII.—The Madhya Pradesh Municipal Corporation Act, 1956.

Section 417.

The State Government may require the commissioner to furnish it with any return, statement, report or a copy of any document.

Section 418.

If the Commissioner fails within such period as may have been fixed by the Government to comply with a requisition under section 417 or in case of non-performance or performance of any duty in an imperfect or unsuitable manner by the Corporation or any other municipal authority or for failure to make adequate financial provision for the performance of any such duty, the Government

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Corporation, the Standing Committee, the Commissioner or any other officer of the Corporation within a period specified in the order to execute such order to show cause to the satisfaction of the Government against the taking of such action.

Section 419.

- (1) If within the period fixed by an order issued under Section 418 any action directed thereunder has not been duly taken or cause has not been shown as aforesaid, the Government may, by order appoint some person to take action in default at expense of corporation, defrayed out of the municipal fund any by levying or increasing authorised taxes.
- (2) The Government may in addition to or instead of directing the levy of taxes direct by notification that any sum of money required for the purpose be borrowed by debentures on the security of all or any of the said taxes.

Section 420.

The State Government has the power to demand punishment or dismissal of any officer or servant of the Corporation in case of negligence in the discharge of his duties.

Section 421.

(1) The Government may, by order in writing suspend the execution of such resolution or order of the Corauthority which in their opinion, is in contravention of the law, or is likely to lead to a breach of peace or to cause injury or annoyance to the public or is likely to cause waste of or damage to Municipal funds.

- (2) A copy of such order to be sent to Corporation by the Government.
- (3) The Corporation may make a representation against the said order.
- (4) The Government may, after considering the said representation either cancel, modify or confirm the order passed by it under sub-section (1).

Section 422—Supersession of the Corporation—

- (1) The Government has power to supersede corporation in case of incompetency or default or excess or abuse of powers, after having given an opportunity to the Corporation to show cause why such order should not be made, by an order published with the reasons thereof in the Gazette, for a period specified in the order.
- (2) The Government may from time to time after inquiry made, by an order published in the gazette extend the period of supersession, total period not exceeding two years.

Section 423.—Consequences of SupersessionVII-

be exercised and performed by the person appointed by the Government as administrator of the city under the control of the Government. Government has the power to remove him at any time and to appoint any other person in his place.

Section 424.

- (1) The Government may, if it thinks fit, at any time during the period of supersession declare by notification, its intention to constitute a Corporation in place of the Corporation superseded under section 422.
- (2) An election shall be held in accordance with the provisions of this Act.

Section 425.—Enforcement of orders— In all matters connected with this Act, the Government has the power of enforcement of any action in default of corporation or any other authority, at the expense of the corporation.

Section 426.

The Government has the power to make rules for inspection of institutions and Works of Corporation, by servants of the Government.

VIII.—The Kerala Municipal Corporation Act, 1961.

Section 41.

- (1) The Government may at any time require the council or Commissioner to produce any record to furnish any return, plan, statement, to furnish and obtain any report.
- (2) The Government on receipt of any information under sub-section (1)

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may, if found necessary, depute any officer to inspect or examine any municipal department, service or work and to report thereon.

Section 41A.

Government has power to cause inspection to be made by authorising any officer generally or specially in any particular case and report thereon.

Section 42.—Government has power to direct the taking of action—

- (1) On receipt of any information or report obtained under Section 41. or any report from the Commissioner or Mayor, the Government may direct taking of action to its satisfaction, in case of non-performance, or performance of duty by any municipal authority in an imperfect or unsuitable manner or in case the adequate financial provision has not been made for performance of such duty, by an order, specifying the period to execute such order. Provided that, unless the immediate execution of such order is necessary the Government shall before making an order under this section give the council an opportunity of showing cause why such order should not be made.
- (2) In case of non-compliance of such order, within the specified period, the Government may, by order appoint a person to take action in default at expense of the Corporation and the expenses defrayed

out of the municipal fund, and if necessary, by levying or increasing authorised taxes by Part III of this Act.

(3) the Government may in addition to or instead of directing the levy of any of the said taxes, direct by notification that any sum of money required for the purpose be borrowed by debentures on the security of all or any of the said taxes.

Section 43.—Government's power to cancel resolutions and bye-laws—

- (1) The Mayor shall submit to the Government copies of resolutions and bye-laws.
- (2) The Government may at any time by notification, cancel any resolution on the ground that it is in excess of the powers conferred by this Act, or rules made thereunder; repeal or modify any bye-law. vided that before taking any such action, the Government shall communicate it to the council and fix a reasonable period for the council to show cause against the proposal and consider its explanations and objections, if any. Provided further, that the Government has the power to stay action based on the resolution or bye-law pending final decision by Government.

Section 43A.—Dissolution of the Council—

(1) if in the opinion of the Government a council persistently makes default in performing the duties imposed

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on it by law, or exceeds or abuses its powers, the Government may by notification direct that the council be dissolved and reconstituted on such dates as may be fixed in the notification not being later than six months from the date of dissolution:

Provided that the Government may, in appropriate cases extend the time fixed under this sub-section by a period not exceeding six months.

- (2) Before publishing a notification under sub-section (1), the Government shall give a reasonable opportunity to the council to tender its explanation or objections to the proposal, by a show cause notice.
- (3) During the period of dissolution, all or any of the functions of the council and of the Mayor or Deputy Mayor and of the Committees, may be exercised and performed by such persons as the Government may appoint in that behalf and any such person may, if the Government so direct, receive payment of his services from the Corporation fund. The Government may, if they deem it fit, direct the commissioner to exercise all or any of the powers and duties in addition to his own.
- (4) The Government shall be entitled to all the assets and be subject to all the liabilities of the council as on the date of dissolution and on the date of the reconstitution respectively.

IX.—The Hyderabad Municipal Corporation Act, 1955. Section 675.

The Government may at any time require the Corporation or commissioner to produce extracts, record, to furnish any return, plan, statement; to furnish and obtain any report.

Section 676

The Government can cause inspection to be made of any municipal department, service work or thing by deputing any officer.

Section 677 and 678.

- (1) The Government can require performance of any duty in default of any municipal authority, in case of non-performance or performance of any duty in an imperfect or unsuitable manner, or in case the adequate financial provision has not been made, by making an order, directing the corporation or commissioner, prescribing a period for the performance of the duty or action. Provided that, except in case of emergency, the Corporation shall be given show cause notice.
- (2) The Government has the power to appoint a person to take action in default, at the expense of corporation, to be defrayed out of the Municipal fund.
- (3) The Government may direct by notification that any sum of money required in this behalf be borrowed by debenture on the security of the taxes.

Section 679

(1) The Government may any time call for and examine the regularity

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or legality of any proceeding of or order passed by the Commissioner or any subordinate officer and pass orders thereto.

- (2)(a) The Government may, by order in writting suspend the execution of such resolution or order passed by the Corporation, which in their opinion, is in contravention of or in excess of powers conferred by this Act, or any other law in force, or is likely to lead to a breach of peace. Provided a reasonable opportunity is given to the Corporation to show cause against the proposal and explanation and objection, if any, is considered;
- (b) a copy of such order shall forthwith be sent to the Corporation by the Government;
- (c) The Government may at any time on representation by Corporation or otherwise revise, modify or revoke any order passed under clause (a).

X. The City of Bangalore Municipal Corporation Act, 1949. Section 43.

The Government may at any time require corporation or the Commissioner to produce any record, plan; and furnish any return, statement, statistics and furnish or obtain any report.

Section 44.

The Government can cause inspection to be made of any municipal department, service, work or thing by deputing any officer.

Section 45 & 46.

(1) The Government can require

performance of any duty in default of any municipal authority, in case of non-performance or performance of any duty in an imperfect or unsuitable manner, or in case the adequate financial provision has not been made, by an order, directing the corporation or the Commissioner prescribing a period for the performance of the duty or taking the action. Provided that except in case of emergency, the Corporation shall be given a show cause notice.

- (2) The Government has the power to appoint a person to take action in default at expence of corporation, to be defrayed out of municipal fund and, if necessary, by directing levying or increasing of authorised taxes by Part III of this Act.
- (3) The Government may in addition to or instead of directing the levy of any of the said taxes, direct by notification that any sum of money required for the purpose be borrowed by debentures on the security of all or any of the said taxes.

Section 47.—Government's power to cancel resolutions and bye-laws—

- (1) The mayor shall submit to the Government copies of all resolutions and all bye-laws.
- (2) The Government, may at any time by notification:
 - (a) cancel any resolution in whole or in part;
 - (b) repeal wholly or in part, or modify any bye-law. Provided that before taking any

action under this section the Government shall communicate to the Corporation the grounds on which they propose to do so, fix reasonable period for the corporation to show cause against the proposal and consider its explanations and objections, if any, and the order of the Government thereon shall be final.

XI. The Patna Municipal Corporation Act. 1951.

Section 524.

The State Government may require the Chief Executive Officer to furnish any return, statement, report on any matter or a copy of any document.

Section 525.

The State Government may depute an officer not below the rank of a District Magistrate or A.D.M. to make an inspection or examination of any department, service, work or thing under the control of any municipal authority and to report thereon.

Section 526.—Government has power to direct the taking of Action—

If the Chief Executive Officer fails to comply with a requisition, within the specified period, under section 524, or on receipt of any information, the Government may require taking of action to its satisfaction, in case of non-performance or performance of duty in an imperfect or unsuitable manner by any municipal authority

or any other servant or officer of the Corporation, or in case the adequate financial provision has not been made for the performance of such duty, by written order, specifying the period to execute such order; or to show cause to the satisfaction of the Government against the taking of such action.

Section 527.

- (1) If within the period fixed by an order issued under section 526, any action directed thereunder has not been duly taken, or cause has not been shown aforesaid, the State Government may, by order appoint some person to take action in default at expense of Corporation, and direct that the expenses thereat be defrayed out of the municipal fund, and, if necessary, by levying on increasing taxes authorised by Chapter XI.
- (2) The person, so appointed, has the power to draw cheque on the account of the municipal fund.
- (3) The State Government, may in addition to or instead of directing the levy or increase of any taxes direct, by notification that any sum of money required for the said purpose, be borrowed by way of debenture on the security of all or any of the said taxes.

Section 528.—The State Government has power to demand punishment or dismissal of any officer or servant of the Corporation, in case XI-

of negligence in the discharge of his duties.

Section 529.—Power of State Government to suspend any resolution or order—

- (1) The State Government may, by order in writting suspend the execution of such resolution or order of the Corporation or of any other authority or officer subordinate thereto, which in their opinion, is in contravention of the law or is likely to lead to a breach of the peace or to cause injury or annoyance to the public or is likely to cause waste or damage to the municipal fund.
- (2) A copy of such order shall be sent to the Corporation by the State Government.
- (3) the Corporation may make a representation against the said order and the State Government may, after considering it, either cancel, modify or confirm the order passed by it under sub-section (i).

Section 530.—Powers of State Government to Supersede the Corporation-If in the opinion of the State Government a Corporation is incompetent or persistently makes default in the performance of the duties or exceeds or abuses its powers, the State Government may, after having given an opportunity to the Corporation to show cause why such an order should not be made or, if it appears to the State Government that case is of one emergency, forthwith issue an order directing that all the

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councillors shall relieve from office, and declare the corporation to be superseded. Such order shall be published in the official gazette stating the reason for making it.

Consequences

Section 531.

(1) All powers and duties of the Corporation, the Standing Committee, the consultative Committees and the Chief Executive Officer, may until the Corporation is reconstituted, be exercised and performed by the person appointed by the State Government called the Administrator of Patna under the control of the State Government, the Government may at any time remove the Administrator of Patna and appoint another person in his place.

Section 532—Power to reconstitute the Corporation—

- (1) The State Government may, if it thinks fit, at any time declare by notification its intention to constitute a corporation in place of the Corporation superseded under section 530.
- (2) An election shall be held in accordance with the provision of this Act.

Section 535.

The State Government may, by general or special order entitle any officer of the educational, public works, medical, sanitary and other XI -

technical departments to attend any meeting of the corporation or the Standing Committee and address it on any matter affecting the work of his department.